

## Agency Strategic Plan

Fiscal Years 2021 – 2025

#### BY

### Texas Lottery Commission

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#### TEXAS LOTTERY COMMISSION

# STRATEGIC PLAN

### **FISCAL YEARS 2021 - 2025**

### **AGENCY MISSION AND PHILOSOPHY**

#### AGENCY VISION

To be the preeminent Lottery and Charitable Bingo agency through innovative leadership.

#### AGENCY MISSION

**Texas Lottery:** The Texas Lottery is committed to generating revenue for the state of Texas through the responsible management and sale of entertaining lottery products. The Texas Lottery will incorporate the highest standard of security, integrity and responsible gaming principles, set and achieve challenging goals, provide quality customer service and utilize a TEAM approach.

**Charitable Bingo:** Promote and maintain the integrity of the charitable bingo industry throughout Texas. Provide authorized organizations the opportunity to raise funds for their charitable purposes by conducting bingo. Determine that all charitable bingo funds are used for a lawful purpose.

#### AGENCY CORE VALUES

**Integrity and Responsibility -** The Commission works hard to maintain the public trust by protecting and ensuring the security of our lottery games, systems, drawings and operational facilities. We value and require ethical behavior by our employees, licensees and vendors. We promote the integrity of charitable bingo in Texas for the benefit of charitable organizations.

**Innovation -** We strive to incorporate innovation into our products to provide the citizens of Texas with the best entertainment experience available through our products. We pursue the use of technology that enhances the services that we provide to our customers and reduces our operating expenses. All proposed innovations must be authorized by Texas law, and do not include video lottery, casino gaming, internet-based lottery sales, fantasy sports, or any other activities not authorized by law.

**Fiscal Accountability** - We emphasize fiscal accountability by ensuring that all expenditures directly or indirectly generate revenue, enhance security, fulfill regulatory requirements, improve customer service and/or boost productivity. We recognize our responsibility in generating revenue for the state of Texas without unduly influencing players to participate in our games. We maximize benefits to charities through the continual examination and review of charitable bingo operations.

## AGENCY MISSION AND PHILOSOPHY

## Texas Lottery Commission

Agency Strategic Plan Fiscal Years 2021 – 2025

#### **AGENCY CORE VALUES (CONT'D)**

**Customer Responsiveness** - The Commission takes pride in providing exemplary service to the people of Texas through the courteous dissemination of clear and accurate information about our products, services and regulatory functions. We seek and respond to feedback expressed by our employees, retailers, licensees and the playing and non-playing public. We apply this feedback in the development of our products and in the services that we provide.

**Teamwork** - We are committed to creating an environment of mutual respect where open, honest communication is our cornerstone. We embrace the diversity of our team and individual perspectives in working together to achieve our common goals.

**Excellence -** We strive for excellence by taking a position of leadership on issues that impact the Commission and achieve challenging goals by focusing on our core values.

GOAL 1

## AGENCY OPERATIONAL GOAL AND ACTION PLAN GROSS SALES AND NET REVENUE

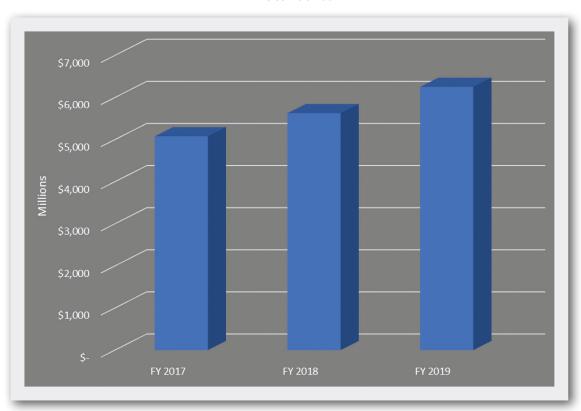
The goal of the Texas Lottery's efforts to increase Gross Sales and Net Revenue are directly consistent with its mission to generate revenue for the state of Texas through the responsible management and sale of entertaining lottery products. To achieve this mission, the Texas Lottery incorporates the highest standards of security and integrity, sets and achieves challenging goals, provides quality customer service and utilizes a TEAM approach.

#### **Gross Sales**

An increase in gross sales alone does not ensure net revenue growth. However, in an environment of fiscal accountability, gross sales are tied to net revenue as a critical driver in generating incremental monies for public education, veterans' services and other worthy state causes.

Since FY 2009, the Texas Lottery has experienced significant sales growth. Several different strategic sales initiatives contributed to this achievement, including innovations to the scratch ticket portfolio, an enhanced focus on retail distribution channel expansion, implementation of a performance-based retailer cash incentive program, and continued product innovation, including new in-state and national draw game introductions. The graph below illustrates the growth in sales over the three most recent full fiscal years.

#### **Total Sales**



GOAL 1

## AGENCY OPERATIONAL GOAL AND ACTION PLAN GROSS SALES AND NET REVENUE

While proud of agency sales results over the last several years, the agency recognizes these sales levels will be challenging to sustain. The Texas Lottery faces competition from other gaming activities, both legal and illegal, in Texas and in surrounding states. The Texas Lottery is also a mature lottery offering a full suite of scratch ticket games with price points ranging from \$1 to \$50 along with eight different draw games, including a wide selection of daily draw games and in-state and multijurisdictional jackpot games. There are limited traditional lottery game concepts available that Texas does not currently offer, creating a lack of opportunity for new product offerings. During FY 2019, the Texas Lottery was able to set an all-time sales record of over \$6.25 billion. Scratch sales for FY 2019 totaled \$4.85 billion, the highest scratch ticket sales in Texas Lottery history, with draw games sales totaling \$1.40 billion, a new record for that portion of the product portfolio. This sales success was achieved because of the new, innovative scratch ticket designs that were introduced along with strong jackpots from both *Mega Millions*\* and *Powerball*\* early in the fiscal year.

In the FY 2017 and FY 2019 legislative sessions, the agency's biennial advertising budget was reduced by 23% and 28%, respectively. The 86<sup>th</sup> Legislature reduced the agency's advertising budget by \$13.7 million from the FY 2020 – FY 2021 biennium, appropriating \$35.5 million compared to \$49.3 million in FY 2018 – FY 2019. These consecutive and significant budget reductions have had a dramatic impact on how the agency promotes the Texas Lottery. The agency believes that maintaining appropriate business and marketing tools, including an effective lottery games promotion budget, scratch ticket budget, and retailer bonus and incentive budget, are the key to the Texas Lottery's ongoing success. This approach provides the best opportunity for the Texas Lottery to introduce new products, promote existing products and retain and recruit retailers, resulting in increased revenue for our beneficiaries.

#### Net Revenue

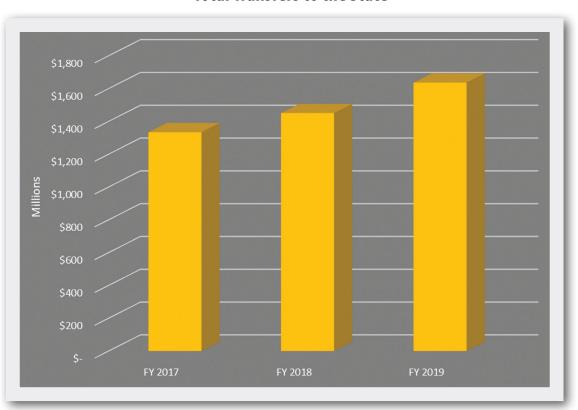
The Texas Lottery's primary goal is to generate net revenue for the state. Every agency program, goal and initiative is designed directly or indirectly with net revenue in mind. The agency also has a significant regulatory responsibility to protect the interests of the citizens of Texas. The agency is committed to providing products that are fun and entertaining while ensuring all games are delivered in a safe and secure manner and that the integrity of the games is above reproach. The agency must invest in the systems, equipment and personnel necessary to ensure public trust in the *Games of Texas*. While investing in these important areas of the agency's regulatory and operational responsibilities, the agency places a significant emphasis on administrative efficiency.

The agency's continued focus on fiscally responsible operations help convert the benefits of gross sales increases to net revenue contributions. These efforts during FY 2019 resulted in the highest revenue year with total transfers to the state exceeding \$1.64 billion, marking the 16<sup>th</sup> consecutive year the Texas Lottery has generated more than \$1 billion in contributions to the state of Texas. In FY 2019, \$1.62 billion went to the Foundation School Fund and \$19.4 million was transferred to the Fund for Veterans' Assistance, administered by the Texas Veterans Commission. Over the last three years, lottery net revenue transfers have averaged 5.79% growth annually.

GOAL 1

## AGENCY OPERATIONAL GOAL AND ACTION PLAN GROSS SALES AND NET REVENUE

#### **Total Transfers to the State**



#### SPECIFIC ACTION ITEMS TO ACHIEVE GOAL

The Texas Lottery establishes key strategic initiatives and goals that emphasize Gross Sales and Net Revenue expansion and continue the agency's commitment to efficient, responsible operations.

#### Gross Sales

Texas Lottery gross sales have benefited from the agency's continued focus on key initiatives and goals that have been implemented in recent years, including changes to the lottery operator contract, launching and continuing to enhance the Retailer Cash Incentive Program and the implementation of several product initiatives that have helped to fill out and supplement the product portfolio. It should be noted that the most significant sales benefits of these initiatives have already been achieved.

There are a number of controllable and uncontrollable variables that impact lottery sales. Examples of variables outside the agency's control include general economic conditions in the state, budget reductions, competition from other forms of gaming, weather conditions and the level of jackpots on certain draw product offerings (jackpot "rolls"). The agency is focused on goals tied to agency performance, with an emphasis on controllable variables that influence the outcome of these goals.

#### GOAL 1

## AGENCY OPERATIONAL GOAL AND ACTION PLAN GROSS SALES AND NET REVENUE

These include the following goals, which are detailed later in the Strategic Plan along with planned Action Items:

- Retailer Distribution Channel Development The number and quality of lottery retail locations.
- Retailer Cash Incentive Program Same-store sales growth.
- Lottery Game Promotion Expenditures and Efficiency Amount and effectiveness of lottery game promotion.
- *Product Mix and Game Portfolio Management* Lottery product mix, game design (product diversity, game odds and payout design) and product differentiation.

At the time of this writing, the agency anticipates FY 2020 sales will be slightly over FY 2019 levels. The agency has achieved strong growth in its scratch ticket product category thus far in FY 2020 and anticipates record sales in that category once again. Draw game sales are anticipated to conclude FY 2020 with sales below FY 2019. The decline in draw game sales is attributed to the lack of large multijurisdictional jackpots this fiscal year as well as jackpot game declines projected the remainder of the year due to uncertainty from COVID-19.

Continued sales growth in the scratch ticket product category during FY 2021 is dependent on various factors. Draw game sales for FY 2021 are expected to maintain similar levels to those realized in FY 2020. The agency recognizes that future growth will occur through execution at a more tactical level related to the performance factors in this plan.

#### Net Revenue

While the agency pursues a number of program initiatives to support gross sales, the agency is equally committed to administrative efficiency. This includes careful monitoring and ongoing evaluation of the primary contributors to administrative overhead:

- Negotiated rates for outsourced (contracted) services
- Retailer compensation and incentive programs
- Standard agency overhead costs including key lottery programs (e.g., security, drawings, claim centers, etc.)

Under the State Lottery Act, the agency is authorized to pay costs incurred in the operation and administration of the lottery, including any fees received by a lottery operator, provided that the costs incurred in a fiscal biennium do not exceed an amount equal to 12% of the gross revenue accruing from the sale of tickets in that biennium. A minimum of 5% of this amount is to be allocated as compensation paid to sales agents (licensed retailers). The base retailer commission has remained at 5% since the inception of the lottery, leaving the remaining 7% available for other administrative expenses, subject to legislative appropriation. The Texas Lottery has consistently kept administrative expenses well below 7% of gross sales revenue.

The agency has a keen focus on its day-to-day administrative expenses, and this focus continues to yield efficiencies over time. However, as noted previously, limited opportunities exist in the near term for significant cost reductions that might yield further administrative efficiencies. The agency will continue its commitment to determining new ways to achieve greater efficiency in its operations for the benefit of the state.

### AGENCY GOAL AGENCY GOALS AND ACTION PLAN

GOAL 1

## AGENCY OPERATIONAL GOAL AND ACTION PLAN GROSS SALES AND NET REVENUE

The agency is confident in its ability to continue to generate significant revenue for the Foundation School Fund, the Fund for Veterans' Assistance and other state programs. The agency expects the second highest net revenue contributions to the state in FY 2020. The agency will continue to monitor net revenue for FY 2021 for any long-term implications to sales from COVID-19.

## DESCRIBE HOW GOAL OR ACTION ITEMS SUPPORT EACH STATEWIDE OBJECTIVE

The Texas Lottery is committed to continuing to achieve its primary mission of generating revenue for the state. Sales growth and administrative efficiency are key drivers in revenue generation. However, as detailed in the prior section, continuing to grow lottery sales in the current environment will be challenging.

Further opportunities to enhance administrative efficiency will be limited. As a mature 27-plus year-old organization, the Texas Lottery has had the opportunity to extensively evaluate all aspects of its operations to identify and implement internal administrative efficiencies. The agency has had tremendous success in negotiating favorable pricing and services with its vendors. Although the agency has strenuously emphasized fiscal accountability, limited opportunities exist in the near term for significant cost reductions that might yield further administrative efficiencies.

The agency will continue to emphasize the development of entertaining products within the statutory authority of the Texas Lottery for its customers, challenging and motivational incentive programs for its licensed retailers and continue to provide, clear and effective communications about its products through its promotion of lottery games. The agency recognizes that the public's trust in the fairness and integrity of the lottery's operations are fundamental to the public's willingness to participate in the games. The agency is fully committed to conducting its operations in a transparent manner and will continue to ensure that it is doing so in the most cost-efficient manner possible.

## GOAL 2 AGENCY OPERATIONAL GOAL AND ACTION PLAN PRODUCT MIX AND GAME PORTFOLIO MANAGEMENT

The goal of the Texas Lottery's Product Mix and Game Portfolio Management program is to offer lottery players the best entertainment experience available through the responsible management and sale of its products to generate revenue for the state of Texas.

The Texas Lottery is situated in a mature market in which it competes primarily for the discretionary entertainment dollars of adult Texans age 18 and older. It is within this general environment that the Texas Lottery must tailor its products to appeal to its customers. The Texas Lottery has consistently ranked among the top-selling lotteries in the United States, ranking fourth and exceeded only by New York, California and Florida.<sup>1</sup>

The *Games of Texas* are the body of products that the Texas Lottery makes available to the playing public. The Texas Lottery offers two product categories: scratch ticket games and draw games. The agency currently offers eight draw games, including four unique add-on features offered on five of its draw games, and approximately 90 scratch ticket games annually constituting the current game portfolio. New games and game enhancements are continually being developed to keep Texas Lottery games innovative and exciting for players.

The agency believes that maintaining appropriate business and marketing tools, such as greater flexibility in the lottery games promotion and scratch ticket printing budgets, is the key to the Texas Lottery's ongoing success. This approach provides the best opportunity for the Texas Lottery to introduce new products and promote existing products, resulting in increased revenue for our beneficiaries. The Texas Lottery will continue to explore new scratch ticket game opportunities and unique product enhancements that hold the most potential for generating incremental revenue for the state while working within the agency's budget limitations.

#### Scratch Ticket Games

Scratch ticket games are preprinted tickets with symbols hidden under a removable covering. The player scratches off the covering and determines instantly whether or not the ticket is a winner. Scratch tickets include a variety of themes, playstyles and prize structures to offer an attractive game mix to players. Scratch ticket games are offered across a range of price points from \$1 to \$50 and offer prizes ranging from \$1 to \$5 million.

While draw games have a set number of drawings scheduled each week, scratch ticket games offer the possibility of immediate winning experiences with cash and non-cash prizes. Most scratch ticket purchases are impulse buys. Therefore, it is important to create games that are attractive to players, provide frequent opportunities to win, and offer a variety of prizes per game.

The Texas Lottery's efforts to keep scratch tickets fresh and interesting for the consumer often must focus on unique opportunities to tweak existing game designs, optimize prize structures, incorporate new proprietary printing/innovative production options to the tickets, and utilize well-recognized brands and licensed properties, while developing new product positioning, promotions and marketing strategies. These efforts are critical to reach new players, maintain player interest and ensure existing sales and revenue levels for this product category.

¹ La Fleur's 2019 World Lottery Almanac (27th Edition), "Worldwide Lotteries Ranked by 2018 Total Sales (excludes VLT Revenue)," p. 303

## GOAL 2 AGENCY OPERATIONAL GOAL AND ACTION PLAN PRODUCT MIX AND GAME PORTFOLIO MANAGEMENT

#### Draw Games

Most draw games require the player to select from a pool of numbers. For example, when the pool consists of 35 numbers and a player selects five numbers from the pool, the game is described as having a 5-of-35 matrix. To claim the top prize, the player's ticket must correctly match all five numbers drawn. Other prizes may be paid for matching fewer than all of the numbers selected. Players may select their own numbers or have them selected by the sales terminal by choosing the Quick Pick option. The Texas Lottery conducts independently certified drawings on a set schedule to determine a set of winning numbers for these types of games.

The Texas Lottery's current draw game offerings include two multijurisdictional games: *Powerball*<sup>®</sup> with the add-on feature *Power Play*<sup>®</sup>, and *Mega Millions*<sup>®</sup>, with the add-on feature *Megaplier*<sup>®</sup>. The *Just the Jackpot*<sup>®</sup> feature offers *Mega Millions* players a way to purchase wagers that are eligible for the Grand Prize only. The other games in the Texas Lottery<sup>®</sup> draw game portfolio are unique to Texas and are operated by the Texas Lottery. These include *Lotto Texas*<sup>®</sup> with the add-on feature *Extra!*, *Pick 3*<sup>™</sup> with the add-on feature *FIREBALL*, *Daily 4*<sup>™</sup> with the add-on feature *FIREBALL*, *Cash Five*<sup>®</sup>, *Texas Two Step*<sup>®</sup> and *All or Nothing*<sup>™</sup>. *Lotto Texas*, *Texas Two Step*, *Powerball* and *Mega Millions* are rolling jackpot-style games. The remaining draw games are daily drawing games. These games feature fixed or pari-mutuel top prizes (non-rolling) and they are drawn at least once per day. The Texas Lottery conducts drawings for its games six days per week (Monday through Saturday). Some daily games are drawn up to four times a day.

One of the most significant differences between the scratch and draw game playing experiences is the time that elapses between buying the ticket and finding out if the ticket is a winner. In addition, the development and introduction process for draw game concepts requires significantly more planning and lead time than scratch ticket games. New draw games and game changes typically require research, administrative rulemaking and extensive system software development. Draw games differ from scratch tickets, as scratch ticket games serve as their own communication vehicle or marketing due to visible placement at the point of purchase at retail. Draw game tickets are printed via a sales terminal upon a player request and are far more difficult to market, requiring significant time to educate retailers and players about new game introductions and ongoing game awareness. These additional requirements for draw games present challenges limiting the agency's ability to frequently introduce new games or make rapid changes to existing games.

Historically, draw games have relied primarily on jackpot levels to drive sales and revenue generation. Lotteries have attempted to increase draw game sales by exploring the introduction of higher price points as this has been extremely successful for the scratch ticket portion of the portfolio. However, lotteries have struggled in these efforts, as players have become accustomed to playing for large jackpots worth hundreds of millions of dollars, and on some occasions, more than \$1 billion, for a 1 - 2 wager.

GOAL 2

### AGENCY OPERATIONAL GOAL AND ACTION PLAN

#### PRODUCT MIX AND GAME PORTFOLIO MANAGEMENT

#### SPECIFIC ACTION ITEMS TO ACHIEVE GOAL

The Texas Lottery applies a strategic, long-term view to the development of products and management of its scratch ticket and draw game portfolios. The agency plans its game portfolio at least one fiscal year at a time ensuring a range of well-planned product offerings for Texas Lottery players. A summary of scratch ticket and draw game challenges, opportunities, key initiatives and goals are outlined on the following pages.

#### Scratch Ticket Games

To be responsive to the changing tastes and preferences of consumers, the Texas Lottery must actively explore new scratch ticket game opportunities and unique product enhancements that hold the most promise for generating incremental revenue for the state. The agency has pursued the following scratch ticket game innovations in recent years and they will continue to be critical components of future success.

- Spotlight Scratch Ticket Games Utilizing industry best practices, a Spotlight or Mega game is a game that typically has a larger than normal print run with an increased prize payout. The larger quantity and increased payout allow for the creation of many "call-out" features on the front of the ticket that are appealing to players. The Texas Lottery successfully launched its first Spotlight game in FY 2009 at the \$20 price point. The agency introduced the first \$10 spotlight game in FY 2012 and was alternating the introduction of \$20 and \$10 Spotlight games each fiscal year. The agency last introduced a \$20 Spotlight game in May 2017 and is now focused on rotational games (typical print run games that are introduced regularly throughout the year) at this price point. The smaller print production runs for \$20 rotational games are yielding better sales results and their product life cycle is far shorter than a Spotlight game, allowing for more frequent game introductions. In FY 2018, the \$30 price point was re-introduced after being out of market since 2007 and the game was produced as a Spotlight game. \$750 Million Winner's Circle was introduced with over \$750 million in total prizes and 12 top prizes of \$3 million. This \$30 Spotlight game was ranked as the fourth bestselling game in both FY 2018 and FY 2019. The most recent Spotlight game, \$200 Million Cash Explosion®, was launched in September 2019 at the \$10 price point and ended FY 2019 ranked as the seventh bestselling game. The agency will continue to evaluate the benefits of Spotlight games vs. rotational games throughout FY 2020 - 2021 and will produce games accordingly.
- \$100 Premium Price Point Scratch Ticket Game The \$20 and \$50 price point games have seen significant sales growth in recent years. From FY 2015 to FY 2019, sales at the \$20 price point have increased 48.6% while sales at the \$50 price point have increased 131.8%. At the end of FY 2019, the \$20 and \$50 price points were the third and fourth bestselling price points respectively. With the demand for games at higher price points increasing, the Texas Lottery is starting to consider all available options for the development of a \$100 scratch ticket game. A game at this price point would require a unique prize structure to differentiate it from games at the \$20, \$30 and \$50 levels. It would also require a ticket design that would allow it to be marketed as a premium product. In addition, the distribution and pack size for a \$100 scratch ticket game must be evaluated to ensure optimal acceptance and placement at Texas Lottery retail locations. During initial design discussions, the agency will focus on the product development issues discussed above with expert advice from our contracted scratch ticket manufacturing vendors to ensure a successful game design and introduction at this new premium price point. The agency is in the early stages of discussing a \$100 game and is not currently planning for this initiative to launch during FY 2020 FY 2021.

GOAL 2

### AGENCY OPERATIONAL GOAL AND ACTION PLAN

### PRODUCT MIX AND GAME PORTFOLIO MANAGEMENT

- Growth of Core Scratch Ticket Games Core (or base) games are games that are always available for sale because of their long-term, ongoing popularity with players. Core games are important within the Texas Lottery's portfolio as anchors at various price points, mitigating the need to identify and regularly produce new, rotational games. The Texas Lottery strives to identify unique products that both resonate with players and offer the potential to become core offerings. Examples of current core games are Weekly Half Grand (\$1), Break the Bank (\$2), Weekly Grand (\$2), Bingo (\$2 and \$5), Crossword (\$3, \$5 and \$10), Loteria (\$3, \$5, \$10 and \$20) and Bonus Break the Bank (\$5). The Texas Lottery will continue to identify games that it believes can achieve this level of player loyalty. The \$20 Loteria game, Million Dollar Loteria, launched on November 5, 2018, and because of its popularity, a second version was introduced in April 2019. Both games finished the year in the top 15 bestselling scratch ticket games and the \$20 Loteria price point is now considered a core offering. Currently, the Texas Lottery and the lottery operator are reviewing concepts for a new Loteria game at the \$50 price point. This will be the first \$50 Loteria themed game in the country and if sales results are positive, it could be the first core game offered by the Texas Lottery at this price point.
- Game Families Game families are a group of scratch ticket games with the same game theme and playstyle introduced across a variety of price points. The Texas Lottery has leveraged successful elements of its Spotlight games to enhance the appeal of families. The prize structures for each of these games are designed so top prizes are higher than most other games at the same price point. The games are typically produced with larger print quantities to create a higher volume of prizes at specific prize tiers. Additionally, the use of the same game theme (or branding) across the suite allows the agency to place lottery game promotion support behind the games to promote the various attributes that may be appealing to players. The Texas Lottery typically introduces two families per fiscal year. In FY 2019, there were three families introduced starting with the "Hit" family in September. Each ticket in the family was printed with fluorescent inks and holographic foil applications. A "Multiplier" family was also launched in FY 2019 and introduced a custom second-chance promotion called the \$5 Million Vegas Challenge™, which offered players the chance to win a trip to Las Vegas and play the challenge for a chance to win prizes up to \$5 million. This promotion included the cost of holographic paper which the tickets were printed on, saving the agency valuable scratch ticket budget funds that were used to include appealing print production features on other scratch tickets during FY 2019. The "Multiplier" family was a huge hit with four of the six games ending FY 2019 ranked in the top 15 bestselling scratch games. The third family was the "Gems 7s" family which was introduced in May and also included a unique custom second-chance promotion which offered trip prizes to Big Cedar® Lodge in Missouri where winners will experience private concerts by Rascal Flatts and Pat Green, cash prizes and fun activities. Again, this promotion included the cost of the holographic foil applications on the tickets which added to the amazing look/feel of the tickets and strong sales while allowing agency staff to effectively utilize the scratch ticket production budget to drive sales and revenue growth.
- Oversized Tickets While the typical width of scratch tickets is four inches, oversized tickets range in width from eight inches to 12 inches. Oversized scratch tickets feature numerous games creating play value for consumers. All three scratch ticket manufacturing vendors produce their own branded version of an oversized ticket. The Texas Lottery introduced its first oversized ticket, Super Ticket™ 7's, at the \$10 price point in spring 2015 and it quickly became a top-selling scratch ticket with over \$78 million in sales during that fiscal year. The agency continued to develop and launch oversized tickets with successful sales results. In FY 2017, the first oversized licensed property scratch ticket game, Willy Wonka™ Golden Ticket, was introduced and ended the year as the 10th bestselling game.

## AGENCY OPERATIONAL GOAL AND ACTION PLAN PRODUCT MIX AND GAME PORTFOLIO MANAGEMENT

- Oversized Tickets (cont'd) The Texas Lottery expanded its oversized ticket offering in FY 2018 with the launch of the first 12-inch by 12-inch ticket, \$1,000,000 Big Money followed in FY19 with Millionaire Club. Both games underperformed so this ticket size is no longer being produced. Scratch ticket games continue to be produced in the 8-inch by 12-inch size and these continue to perform well considering the limited number of oversized dispensers deployed at retail.
- Multicultural Games The population of Texas has grown more ethnically diverse over time and the state has reached minority-majority status in recent years. Hispanic population growth has been one of the significant contributors to this trend. The Texas Lottery is focused on ensuring that it offers games that are culturally relevant to all Texans in general and, in doing so, has also worked to ensure that it develops games that are culturally relevant to its Hispanic consumer base. The Texas Lottery began offering Loteria, a bingo-style game with historical roots in Mexico, several years ago. The game has been extremely popular with lottery players and the agency has expanded this category to a variety of price points (\$3, \$5, \$10 and most recently, \$20). The \$10 Mega Loteria game was the bestselling game in FY 2019 and \$5 Super Loteria was the 10th bestselling game for the year, with sales of \$235.9 million and \$115.9 million, respectively. The two \$20 Loteria games launched in FY 2019 sold a combined \$194.3 million. The success of these games has made Loteria a vital component of the agency's core scratch ticket game offerings and a \$50 version of Loteria is currently being considered. Concepts for this new price point have been designed and shared with high-volume Loteria retailers and sales representatives for feedback. A \$50 Loteria game launch is planned for FY 2021. The agency has also introduced other games with Spanish language titles, such as 5X El Dinero, Cinco and Cinco Connect in FY 2019 in an effort to find additional games that resonate with and appeal to the Texas Hispanic lottery consumer. Sales of these games were below expectations indicating they do not have the appeal of the Loteria branded games; however, the Texas Lottery will continue to look for additional games to offer to this growing population of players.
- *Products Geared to Appeal to New Players* As a mature lottery, the Texas Lottery recognizes that in order to remain relevant and continue to grow, it must attract new players. The Texas Lottery must also achieve this goal within the framework of its traditional lottery game (scratch and draw) offerings. Licensed/branded scratch ticket games and scratch ticket games that feature unique prizes represent a significant portion of the agency's strategy to reach new audiences.
  - ° *Licensed/Branded Games* Well-recognized brands and licensed properties that have strong consumer affinity can reach consumers who may have lapsed in their lottery participation or who have not considered a lottery product trial in the past. The Texas Lottery has recently offered games featuring well recognized brands such as Frogger, Wheel of Fortune<sub>®</sub>, Willy Wonka™, the Dallas Cowboys and the Houston Texans. In FY 2019, a \$1 game, *Boot Scootin' Bucks*, gave players the chance to win a \$500 Lucchese® gift certificate through a second-chance promotional drawing. The El Paso based Texas bootmaker allowed the ticket to be Lucchese branded and the agency paid no licensing fees. This was a win-win for both organizations resulting in 216 gift certificates being awarded and driving brand awareness for Lucchese in more than 18,000 Texas Lottery retail locations while the agency benefited from a partnership with an iconic Texas brand at no cost. The Texas Lottery regularly reviews licensed/branded scratch ticket games that can be acquired within the agency's budget limitations.

GOAL 2

## AL 2 AGENCY OPERATIONAL GOAL AND ACTION PLAN PRODUCT MIX AND GAME PORTFOLIO MANAGEMENT

- of the product itself. Innovation can occur in extensions of the product such as offering promotional second-chance drawings for merchandise and experiential prizes. The Texas Lottery continues to identify and develop games that include unique merchandise/experiential prizes that appeal to particular player segments. The Texas Lottery Luck Zone site allows players to create an account and quickly and conveniently enter non-winning scratch tickets into promotional second-chance drawings. The Texas Lottery's mobile app takes this convenience one step further and allows players to enter promotional second-chance drawings directly from their smartphones by simply scanning a barcode. In May 2019, the "Gems 7s" family was the first to allow for the pooling of second-chance entries across all the games in the family and gave players entries based on the price point of the entered ticket e.g., a \$20 ticket gives the player 20 entries in the drawing. These new second-chance drawing options allow agency staff to create new and exciting promotions to keep player interest high.
- New Custom Promotions In FY 2019, there were three promotions custom-designed for the Texas Lottery:
  - ° The \$5 Million Vegas Challenge™ promotion was included with the games offered in the "Multiplier" family. Players entered non-winning tickets for a chance to win a \$100 cash prize plus an entry into a supplemental drawing for a chance to win a trip to Las Vegas where they would play the challenge for a chance to win prizes up to \$5 million.
  - o The Big Cedar® Lodge Cash Adventure promotion was included with each of the tickets in the "Gems 7s" family and offered players the opportunity to enter promotional second-chance drawings for the chance to win a trip to Big Cedar Lodge in Missouri. The resort is solely reserved for the 400 Texas Lottery winners and their guests for the weekend trip and the events include a private concert by Rascal Flatts, another private concert by Texas artist Pat Green, cash prizes and unique experiential events such as skeet shooting, golfing, fishing, spa days, etc.
  - <sup>o</sup> The *Texas Road Trip* game offered players the opportunity to enter a promotion for a chance to win a trip to one of 11 cities across the state of Texas. The trips included transportation, accommodations, and unique experiential events determined by the city the player chose.
- *Unique Production Features for Scratch Ticket Games* While many of the game design changes made by scratch ticket manufacturers have been subtle, new production methods are available that can be marketed to consumers. One example that the agency has leveraged successfully is where the removable scratch covering on the ticket is scented and emits a fragrance (e.g., peppermint or leather) when scratched. This scent can be combined with the theme of the game to make the product unique for the player. Another production method involves printing play areas on the front and back of tickets. This offers players more play action without increasing the size of the ticket.

All of these concepts have been highly successful in driving incremental sales and revenue for the portfolio in recent years and are a significant area of strategic focus for the agency in developing the scratch ticket portfolio each fiscal year. New variations on these concepts continue to be developed to capitalize on their popularity with players and agency staff continues to monitor the industry to identify new scratch game product innovations that can be offered in Texas to keep the games fun and fresh for Texas players, such as:

• *Die-Cut Tickets* - Tickets can be shaped into designs other than the typical square or rectangular shape allowing the ticket to stand out from the others in the dispensers. The die-cut shape typically ties to the theme of the game and/or playstyle.

## GOAL 2 AGENCY OPERATIONAL GOAL AND ACTION PLAN PRODUCT MIX AND GAME PORTFOLIO MANAGEMENT

- Break-Open Tickets Similar to pull-tabs, perforated windows within the ticket design expose the scratch play areas. These tickets add motion and sound to the act of playing scratch tickets. In FY 2017, the Texas Lottery introduced the \$20 Super Break the Bank which featured two large break-open panels which exposed game boards themed like the popular \$2 core game, Break the Bank. The game performed very well and was ranked as the eighth bestselling game for FY 2017. In that same year, the \$5 Lucky 7 Flip Multiplier scratch ticket game was launched which featured a series of smaller break-open windows which exposed the scratch/play areas. The break-open concept has also been applied to a \$10 holiday scratch ticket, Season's Greetings, both in FY 2018 and 2019. The break-open feature was combined with an oversized ticket design to create added value and gift giving opportunities for players during the holiday seasons.
- *Embossed Tickets* Scratch ticket paper stock can be embossed with almost any design which adds texture and provides a tactile difference for the players. Design elements such as this make the ticket unique and attractive to many players.
- Special Inks and Other Printing Options Multiple unique ink and printing options provide various visual and tactile effects to make the games attractive including fluorescent inks, pearlescent inks, inks that feel like sand or water and inks that shine like metal or glow in the dark. Foil and holographic paper can help games stand out and break through the crowded retail environment.
- Pouched Tickets Multiple tickets are combined in a cellophane pouch to create a value-added game for
  the player. The Texas Lottery introduced its first pouch game during the FY 2018 holiday season. The agency
  believes that other scratch ticket initiatives have been more successful and there are no plans for the
  introduction of a pouch game in the near future.
- *Clear Plastic Tickets* Scratch tickets are printed on a transparent, recyclable plastic stock with all the security layers offered on regular paper tickets. The tickets are perforated and can be distributed normally via scratch ticket dispensers and through self-service ticket vending machines. The clear ticket provides a new look and feel and expands design options for scratch ticket games.

While continuing its focus on keeping administrative expenses in check and staying within budget limitations, the agency will continue to evaluate and utilize these and other added-value features that may increase player enthusiasm and, in turn, produce additional game sales and revenue.

#### Draw Games

Draw games are limited in the variety of design options that result in truly new game concepts. With a full portfolio of draw game offerings, the Texas Lottery is working with the lottery operator to explore design modifications to existing games, new play types and add-on features while monitoring the industry for new draw game concepts and/or promotions that may appeal to Texas players. Areas of current focus are detailed below.

• *Price Point Expansion* - Scratch ticket games have benefited greatly from the ability to offer players different value propositions across a wide variety of price points. This has proven to be a far more substantial challenge for the lottery industry for draw games, as multimillion-dollar and even billion-dollar jackpots have been offered for years for \$1 or \$2. However, growth in the price point offerings for draw games remains critical to the long-term success of this portion of the product portfolio. The Texas Lottery has invested significant time and resources working in this area. Along with other U.S. lottery jurisdictions, the Texas Lottery participated in the expansion of the popular *Powerball*\* game from a \$1 to a \$2 price point in January of 2012.

## GOAL 2 AGENCY OPERATIONAL GOAL AND ACTION PLAN PRODUCT MIX AND GAME PORTFOLIO MANAGEMENT

- Price Point Expansion (cont'd) The Texas Lottery followed up on this effort by introducing the All or Nothing <sup>™</sup> game at a \$2 price point. All or Nothing became the second \$2 game in the Texas Lottery's draw game portfolio and the first \$2 daily game. The successful launch of All or Nothing was an important milestone. The unique attributes of All or Nothing and its price point positioning resulted in the game being recognized in 2013 by the North American Association of State and Provincial Lotteries (NASPL) as the Best New Draw Game introduced in the industry. The Texas Lottery introduced the third \$2 draw game, Texas Triple Chance <sup>™</sup>, in September 2015, however, this game underperformed and was closed in July 2018. At the beginning of FY 2018, staff implemented the Mega Millions <sup>®</sup> game change that included a price point increase to \$2 along with a new game matrix, higher starting jackpots, faster jackpot rolls and better chances at winning the second-tier \$1 million prize. During FY 2018, the agency completed player research on a possible price point increase for the Lotto Texas <sup>®</sup> game. The research did not provide conclusive results that would support a price increase at this time. Due to the importance of draw game price point growth, the Texas Lottery remains committed to identifying new games that will resonate with Texas players at varying price points. The Texas Lottery is monitoring the performance of a new draw game called Cash Pop that offers wager amounts up to \$10.
- *Multijurisdictional Jackpot Game Portfolio Management* The multijurisdictional organizations that oversee *Powerball* and *Mega Millions* continue to evaluate opportunities to modify these games to ensure that their appeal is optimized with players. As a participant in both games, the Texas Lottery remains interested in actively participating in any future discussions involving changes related to the *Powerball* and/or *Mega Millions* games. Both games are significant contributors to draw game sales and the jackpots they are capable of generating can have a dramatic impact on fiscal year sales and revenue performance.

Both *Mega Millions* and MUSL have approved a new add-on feature called "*Double Play*" for jurisdictions to launch when it best works for their portfolio. Launching *Double Play* is not a requirement and the Texas Lottery is tentatively reserving time in the lottery operator software development schedule for a *Double Play* launch in FY 2021 if the agency believes it will positively contribute to revenue.

• Add-on and Wager Type Features - Add-on features and additional wager types, such as Megaplier®, Just the Jackpot®, Power Play®, FIREBALL and Extra! have been successful in generating incremental sales and revenue, and the Texas Lottery will continue to explore and pursue additional add-on concepts that may offer incremental sales and revenue potential for the draw game portfolio. MUSL has a Game Development Committee focused on the design and development of new multijurisdictional lottery products including the development of new add-on feature for the Powerball game. As noted previously, the Texas Lottery will be considering the "Double Play" add-on feature for Mega Millions and Powerball. The agency is also considering the addition of Double Play to the Texas Two Step game to capitalize on game introduction marketing efforts.

While national initiatives are being considered and developed, the Texas Lottery continues to work closely with the lottery operator to monitor and evaluate new options. The most recent add-on feature introduction in Texas was the *FIREBALL* launch on *Pick 3* and *Daily 4* on April 28, 2019. *FIREBALL* provides players more opportunities to create winning combinations and increase their chances of winning a prize. The feature replaced *Sum It Up!* and was launched with the catchphrase, "Play with Fire." *FIREBALL* generated \$12.6 million in sales in four months compared to the \$10.9 million sold for *Sum It Up!* during the entire previous fiscal year. The Texas Lottery, in conjunction with the lottery operator, will continue to seek out and research other potential add-on features to determine if they resonate with Texas players.

## GOAL 2 AGENCY OPERATIONAL GOAL AND ACTION PLAN PRODUCT MIX AND GAME PORTFOLIO MANAGEMENT

- Game Modification Research The Texas Lottery worked with the lottery operator and conducted research in FY 2017 to gauge player and retailer interest in potential game modifications for both Cash Five® and Texas Two Step®. The research results demonstrated potential for game enhancements on Cash Five, and a game change was implemented in September 2018. The game change generated a sales increase of \$3.8 million during FY 2019. Research conducted on the Texas Two Step game and the Lotto Texas game has not resulted in any action at this time. Both Texas Two Step and Lotto Texas have a core, loyal player following, and game change decisions have to factor in the potential alienation of these players. The Texas Lottery believes that it will be a better use of agency resources to monitor both Double Play and Cash Pop and work with the lottery operator to plan the most beneficial introduction schedule based on competing revenue generating opportunities.
- Packaged Draw Game Play (Lone Star Lineup®) Lone Star Lineup is the first draw game value package to launch in Texas. Lone Star Lineup allows the agency to promote lesser played draw games and potentially expand draw game product trial. The lottery has little control of the multijurisdictional jackpot games that are mainly driven by large jackpot rolls and will look to promote increased visibility of in-state draw games with vehicles like Lone Star Lineup. The current promotional bundle offers players \$6 worth of Quick Picks for \$5 and includes Pick 3, Daily 4, All or Nothing, Cash Five, Lotto Texas and Texas Two Step. The Lone Star Lineup package is a successful promotional offering at selling events such as the State Fair of Texas. The Lone Star Lineup software design allows the flexibility to rotate games in and out of the package based on draw game strategic plans for the fiscal year. When the agency decided to close the Texas Triple Chance game due to its performance, the Lone Star Lineup package was changed in FY 2018 to remove Texas Triple Chance and include Lotto Texas and Texas Two Step. There are currently no plans to change the games offered in this package.
- *Draw Game Promotions* The scratch ticket portfolio has been successful by utilizing licensed properties and brands that are well-known and have strong customer loyalty. Many of these licensed property games involve second-chance promotional drawings to award experiential prizes. In FY 2017 and FY 2018, the Texas Lottery launched a second-chance promotion, *Power Cruise*™, with Alchemy3. Players entered their *Powerball* tickets to collect symbols and earn entries into drawings for a chance to win an exclusive Royal Caribbean® cruise trip. Popular promotions like these allow draw games to leverage well-known brands in the same way that scratch tickets have and the agency is always interested in new promotional opportunities.
- In-Lane Product Sales/QUICKTICKET<sup>TM</sup> and Receipt Ticket It is critical that lottery products are conveniently available where a broad diversity of consumers shop. The Texas Lottery has been working with the lottery operator, NASPL and various private companies to implement in-lane sales that will facilitate convenient lottery product purchases while customers are in the checkout lane. During FY 2019, the agency made in-lane sales its top priority with the goal of an FY 2020 implementation. The two new delivery options include QUICKTICKET, a gift card type ticket that contains pre-printed Quick Pick numbers under a scratch surface and receipt ticket, a lottery draw game ticket printed on the retailer's plain receipt paper instead of Texas Lottery roll stock. Like a gift card, QUICKTICKET has no value until purchased and activated where the QUICKTICKET was sold. Customers receive a cash register receipt confirming activation. QUICKTICKET and receipt ticket offer the United States' most popular lottery draw games, Powerball and Mega Millions. QUICKTICKET, available at \$4 and \$10 price points, launched at Dollar General stores and receipt ticket launched at H-E-B. Both programs rolled out in early FY 2020. Just like other lottery tickets, both QUICKTICKET and receipt ticket contains a barcode to scan on any Texas Lottery terminal for validation purposes. During FY 2020, the agency will continue its work with various vendors to expand in-lane sales via the QUICKTICKET and receipt ticket platforms.

## GOAL 2 AGENCY OPERATIONAL GOAL AND ACTION PLAN PRODUCT MIX AND GAME PORTFOLIO MANAGEMENT

• Texas Lottery \*App - With a focus on player convenience, the Texas Lottery spent a large amount of time and effort in FY 2016 working toward the introduction of a mobile app in FY 2017. The app allows users to scan and check tickets for winning status, create and save their favorite numbers so that a Texas Lottery retailer can scan the QR code and print a draw game ticket for purchase, view current jackpot amounts and winning numbers, scan tickets to enter promotional second-chance drawings, and locate the nearest lottery retailer. This initiative illustrates the agency's commitment to convenience but also to security and integrity as players now have the ability to use the app to see if their tickets are winners. During FY 2018, planning began on utilizing the app to reward the agency's loyal players and in FY 2020, software will be developed that will provide the capability to push digital coupons out to app users. For example, during a specified time, the agency could populate a QR code on the app that would give players \$6 worth of Cash Five Quick Pick tickets for \$5. Utilizing the app in this manner encourages app downloads and app usage, saves print budget expenditures for the agency, rewards existing players and promotes product trial. It also provides great flexibility and time savings for staff as coupons/promotions can be developed for games as needed to support sales.

The agency places a significant emphasis on player education and clear communication about its products. The agency works to achieve transparency across all operations, emphasizing security and integrity and working to maintain the public's trust and confidence in the operation of all lottery games. These efforts, combined with the agency's approach to strategically planning the game portfolio and product mix, optimizes the agency's sales and revenue generation ability. This rigorous process focused on continually improving Texas Lottery products allows the agency to consistently deliver entertaining lottery products for lottery players.

While the agency has achieved substantial growth in scratch ticket game sales, the draw game portion of the portfolio presents a more significant challenge to sales growth and expansion over time. The initiatives detailed above have and will contribute to the agency's efforts to maintain sales levels for the draw game portfolio. Promoting new player product trials and keeping the category fresh and new for existing players remain critical to achieving the agency's mission.

## DESCRIBE HOW GOAL OR ACTION ITEMS SUPPORT EACH STATEWIDE OBJECTIVE

The Texas Lottery's approach to strategically planning the game portfolio and product mix optimizes the agency's sales and revenue generation ability. This rigorous process focused on continually improving Texas Lottery products allows the agency to consistently deliver entertaining lottery products for lottery players. The agency places a significant emphasis on player education and clear communication about its products. The agency works to achieve transparency across all of its operations, emphasizing security and integrity and working to maintain the public's trust and confidence in the operation of all lottery games.

#### GOAL 3

## AGENCY OPERATIONAL GOAL AND ACTION PLAN RETAILER DISTRIBUTION CHANNEL DEVELOPMENT

Lottery retailers are the primary delivery channel through which the agency sells tickets to generate revenue for the state. Sustained and strategic retailer development efforts support the potential for increased revenue to the state and offer tremendous benefits to the public of varied access points. To achieve the agency's mission of generating revenue, it is critical that lottery products are available at a wide variety of locations where a broad diversity of consumers are provided the opportunity to conveniently purchase lottery tickets. Additionally, retailers benefit from the sale of lottery products by offering customers more comprehensive purchase options, thus mitigating a player's need to patronize other businesses for lottery transactions, both purchases and prize payments.

The lottery retailer base represents a dynamic business environment in which frequent business sales and acquisitions are a part of the normal operating environment. The economic climate of the state can also have a significant impact on the size of the retailer base. The agency works to support existing retailers while recruiting new retailers to ensure a stable, but growing, product distribution channel.

Historically, expansion of on-premise beer and wine service at grocery and convenience stores presented unique licensure and administrative oversight challenges to the agency in its two primary trade styles representing 96% of current Texas Lottery sales. Through the agency's Strategic Plan, the Texas Lottery recommended the enactment of legislation to allow for continued licensure of these traditional lottery trade styles that offer limited on-premise beer and wine consumption. In 2017, the Texas Legislature enacted HB 1555 which clarified that traditional lottery retailers, particularly grocery and certain convenience stores, that offer on-premise beer and wine consumption are eligible to be licensed as a lottery retailer if less than 30% of the location's gross receipts are derived from the sale or service of alcoholic beverages.

The lottery retailer base contains a variety of trade styles. However, the traditional lottery trade styles of convenience and grocery stores, are dominant with more than 87% of licensed locations and 96% of Texas Lottery sales. As the marketplace has become more competitive among these businesses, they are expanding into non-traditional business lines to remain competitive including food and beverage service, e.g. on-premise beer and wine sales. As these businesses pursue the Texas Alcoholic Beverage Commission licenses required for these services as noted above, additional administrative burdens may be placed on the Texas Lottery to ensure compliance with licensure requirements.

Efforts to recruit businesses in non-traditional lottery trade styles present other challenges. Businesses that do not currently offer lottery are often focused on higher-profit-margin products that more easily correlate to bottom-line revenue. Scratch ticket products can present operational concerns associated with inventory control/shrinkage and the potentially labor-intensive nature of the product.

Exercising the agency's core value of "Customer Responsiveness," the processes for timely facilitation of information from retailer inquiries about becoming a lottery retailer are reviewed and revised on an ongoing basis.

Implementation of a streamlined communication model has enhanced the timely distribution of potential-retailer inquiries received by claim centers and Lottery Operations to the lottery operator recruitment staff.

Additionally, the Texas Lottery, lottery operator and members of the North American Association of State and Provincial Lotteries (NASPL) have consistently identified the following barriers to recruiting national corporations representing new trade styles: 1) lack of standardized licensing and accounting processes across jurisdictions,

GOAL 3

## AGENCY OPERATIONAL GOAL AND ACTION PLAN RETAILER DISTRIBUTION CHANNEL DEVELOPMENT

2) unavailability of new technologies providing retailer back-office accounting and 3) absence of real-time connectivity to sales and lottery inventory information.

Recruitment efforts continue to be challenged by some businesses' perception that selling lottery products may not align with their business models.

Through its relationship with the lottery operator, national industry organizations and the retail community, the agency works to understand the unique challenges faced by existing and potential lottery retailers. The agency identifies and implements solutions within its regulatory framework that ensure the security and integrity of the lottery while addressing the needs of retail businesses. In 2017, the Texas Lottery Commission adopted rules that facilitate the sale of lottery tickets from third-party point-of-sale systems, thus allowing the potential to sell lottery tickets in-lane at brick-and-mortar retail cash registers and self-checkout counters. The third-party point-of-sale systems only perform lottery-related tasks currently performed on dedicated lottery terminals.

Another development that is impacting lottery sales is the emergence of courier service companies. These companies take orders on a mobile app to purchase lottery tickets from brick-and-mortar retailers for their customers. Courier service is a private business activity that occurs outside the regulated ticket purchase process. Couriers have no business relationship with the Texas Lottery and the relationships a courier maintains to obtain tickets are with individual retailers in Texas with whom it has its own private working arrangement. Although the Texas Lottery has no authority over couriers, couriers independently publicize the lottery via their websites and advertising and have the potential to generate incremental sales.

Regardless of the challenges or trade-style category, the Texas Lottery is invested in growing the licensed retailer base through sustained and strategic recruitment efforts in coordination with the lottery operator, allowing for better product accessibility by a broad diversity of consumers and the potential for increased revenue to the state. From FY 2011 to FY 2015, the retailer base grew by an average of 115 retailers annually. Retailer development efforts in FY 2016 and FY 2017 resulted in a net gain of 240 and 205 retailers respectively, due, in part, to acquisitions and new store openings by licensed chain retailers. Retailer growth in FY 2018 of 106 locations was in sync with historical trends. The FY 2019 surge of 299 additional locations can primarily be attributed to the introduction of lottery sales in Walmart Supercenters. It is anticipated that retailer growth will continue to exceed 200 locations per year due to the continued expansion of lottery sales in Walmart Supercenters and Dollar General. The agency is committed to working with the lottery operator and NASPL locally and nationally to identify and implement strategies to continue growth in the retailer base.

#### SPECIFIC ACTION ITEMS TO ACHIEVE GOAL

The key strategy for licensing new Texas Lottery retailers requires continued focus on the needs and concerns of both traditional and non-traditional trade styles by providing innovation and enhanced services.

The agency and the lottery operator, who is primarily responsible for retailer recruitment efforts, implement a strategy of encouraging non-lottery retailers to pilot lottery sales at a small number of their locations. This has created the opportunity for some chains in non-traditional trade styles to see the benefits and convenience of offering lottery to their customers without having to make a full chain commitment.

## GOAL 3 AGENCY OPERATIONAL GOAL AND ACTION PLAN RETAILER DISTRIBUTION CHANNEL DEVELOPMENT

Some pilot sales programs have led to expansion to new chain locations with national corporations including Walmart<sup>m</sup> and CVS Pharmacy<sup>m</sup>. These pilot efforts continue, and discussions are ongoing with other businesses previously hesitant to embrace the lottery category.

To increase lottery sales at currently licensed and potential multilane retail locations, Texas worked closely with NASPL and other U.S. lotteries to establish a Standard Lottery Application Programming Interface (API) for in-lane sales and provide an optimal consumer and retailer solution. In 2019, the Texas Lottery implemented the preliminary introduction of draw game tickets printed at checkout lanes on plain, cash register receipt paper. The receipt ticket, tested at one H-E-B Food Store, has provided the opportunity for the retailer, Texas Lottery and lottery operator to comprehensively evaluate processes and reporting prior to expanded roll-out in all licensed H-E-B stores in 2020.

Through the lottery operator, the agency is also developing other opportunities for in-lane draw game ticket sales with private companies that facilitate gift card transactions at retail cash registers. In November 2019, the Texas Lottery became the first U.S. lottery to introduce in-lane sales of the two multijurisdictional games, *Powerball*® and *Mega Millions*®. Merchandised like a gift card, QUICKTICKET™ provides players the convenience of a scratch ticket type product by concealing pre-printed Quick Pick numbers under a removable scratch surface. The introduction of QUICKTICKET™ in Dollar General® stores expanded the Texas Lottery retailer base by approximately 1,500 locations – the growth of more retailers in one year than in the agency's past 20 years combined.

In addition to selling draw game tickets in-lane, various pilot programs have placed a small number of scratch ticket dispensers in-lane at grocery store retailers to test product sales levels. The lottery operator continues to look for opportunities to introduce and expand in-lane scratch sales with interested retail chains.

The agency will continue to examine policies and procedures that can enhance the convenience of conducting lottery business transactions and mitigate identified barriers to lottery licensure.

## DESCRIBE HOW GOAL OR ACTION ITEMS SUPPORT EACH STATEWIDE OBJECTIVE

Retailer development offers tremendous benefit to the public in the form of convenience. By offering lottery products at a broader number of diverse locations, consumers can more conveniently evaluate purchase of the product. Additionally, offering lottery allows businesses to expand their relationship with their customers, limiting the need for their customers to conduct separate purchases for lottery at other business locations. The Texas Lottery continues to pursue expansion of the retailer base through initiatives such as QUICKTICKET™, the implementation of receipt tickets and pilot sales programs at national chains. The Texas Lottery is committed to its core value of "Customer Responsiveness" by working to provide a convenient licensing environment and efficient administrative processes for licensees interacting with the agency. The introduction of the 21-day settlement class was considered an imperative step toward growing the lottery retailer base to include non-traditional, national retailers whose business processes did not generally support management of lottery accounting functions differently across the many jurisdictions in which they operate. The Texas Lottery works to identify and implement solutions within its regulatory framework that ensure the security and integrity of the lottery while addressing the needs of retail businesses.

#### GOAL 4

### AGENCY OPERATIONAL GOAL AND ACTION PLAN

#### LOTTERY GAME PROMOTION EXPENDITURES AND EFFICIENCY

The goal of the Texas Lottery's game promotion efforts is to efficiently and appropriately engage in communication and education with the public about the numerous products offered by the agency each year. The agency makes considerable efforts to effectively allocate its lottery games promotion dollars to reach the public and enhance awareness of Texas Lottery® games and remains committed to the goal of enhancing the efficiency of lottery games promotion. The agency is also mindful of statutory provisions that guide the type of promotional messaging the agency may use.

Section 466.110 of the Texas Government Code states that advertisements or promotions sponsored by the Texas Lottery must not be of a nature that unduly influences any person to purchase a lottery ticket or number. This general restriction can be broadly interpreted and significantly limits both the types of promotional messages and the media placement strategies employed in the agency's messaging. During the last two legislative sessions, the Texas Lottery's fiscal year advertising budget has been significantly reduced. During the 85th legislative session, the fiscal year advertising budget was reduced from \$32 million to \$24.6 million. For the FY 2020 - FY 2021 biennium, the fiscal year budget was further reduced from \$24.6 million to \$17.7 million in the 86th Legislative session. During this short period, the agency's advertising budget has been reduced by 45% due to these consecutive budget reductions. With continued substantial budget reductions, the agency has significantly modified the media strategy, eliminating television and dramatically reducing radio and digital media. With the budget reduction, the agency has to be even more selective in choosing the product initiatives that will receive promotional support. The Texas Lottery continues to develop and implement innovative scratch ticket games to drive sales and revenue generation; however, a significant amount of these product initiatives will not receive any promotional support. Thus, the agency's ability to inform the public about new products is severely limited and this can have a direct impact on Texas Lottery sales and revenue contributions.

Concurrently, there have been dynamic changes occurring in the promotional industry, the state of Texas and the markets in which the agency communicates about its products. The purchasing power and reach of the agency's media budget has declined significantly over the 27 years of the agency's existence due to budget decreases, the effects of inflation and significant changes to the media landscape. Media expenditures continue to rise and the proliferation of new media channels like social media and digital continue to make the lottery games promotion more fragmented. These realities have worked to limit the value of lottery games promotion expenditures.

The following table summarizes and compares the impact of these changes and some of the major challenges impacting the Texas Lottery's game promotion communications over time.

AGENCY OPERATIONAL GOAL AND ACTION PLAN

LOTTERY GAME PROMOTION EXPENDITURES AND EFFICIENCY

# Texas Lottery Games Promotion Overview February 2020

	FISCAL YEAR 1993	FISCAL YEAR 2019
Impact of Inflation	\$40 million base appropriated advertising budget	\$24.6 million base appropriated advertising budget
	\$40 million in 1993 dollars equates to \$69.8 million in 2019	Adjusted for inflation, \$24.6 million in 2019 equates to \$14.1 million 1993 dollars
	12.6 million Texans 18 or older	21.8 million Texans 18 or older
	\$3.17 ad spend per capita	\$1.13 ad spend per capita
	\$3.17 ad spend per capita in 1993 dollars equates to \$5.53 in 2019	Adjusted for inflation, 1.13 in 2019 equates to \$0.65 in 1993 dollars
Increase in Products	Two products:  Lotto Texas®  Scratch ticket games (2)	9 products + 4 unique add-on features:  Pick 3™ plus FIREBALL Cash Five® Daily 4™ plus FIREBALL All or Nothing™ Lotto Texas with Extra!® Texas Two Step® Mega Millions® with Megaplier® Powerball® with Power Play® Scratch ticket games (approx. 90 launched annually)
Product Life Cycle	Lottery product was brand-new, generating immense excitement and interest.	Lottery products are mature, meaning that lottery games promotion dollars must work harder to create player excitement and interest in the games. New games, game changes and add-on features continue to be introduced, all requiring additional promotional support.

GOAL 4

### AGENCY OPERATIONAL GOAL AND ACTION PLAN LOTTERY GAME PROMOTION EXPENDITURES AND EFFICIENCY

### Texas Lottery Games Promotion Overview (cont'd)

	FISCAL YEAR 1993	FISCAL YEAR 2017
Free Media Exposure	Extensive free coverage of winners, games and ball drawings by all media types due to newness of games.	Media coverage of winners and large jackpots, but the reach of traditional media is significantly downsized. Almost no coverage of live drawings or new game launches. Social media platforms are increasingly structured so that they necessitate paid promotion.
Media Proliferation	Players were easy to reach frequently via network TV and radio media.	The promotional industry has encountered dramatic challenges with the proliferation of new media choices for consumers, including exponential cable channel expansion, streaming radio, the role of the internet and social media, all factors that limit lottery games promotion exposure. Additionally, tablets, smartphones, DVR usage and content-streaming create even greater opportunities for consumers to time-shift programming, potentially affecting lottery games promotion exposure. This market dilution means it is becoming more difficult to reach large groups of consumers for the same level of media expenditures.
Pay at the Pump	Because pay-at-the-pump technology was new and limited, most people went into the store to pay for gas, allowing for exposure to lottery products.	Pay-at-the-pump technology requires lottery games promotion to work harder to drive players into the store for lottery products.

AGENCY OPERATIONAL GOAL AND ACTION PLAN

LOTTERY GAME PROMOTION EXPENDITURES AND EFFICIENCY

#### SPECIFIC ACTION ITEMS TO ACHIEVE GOAL

The agency is focused on and committed to the goal of enhancing the efficiency of lottery games promotion. This includes efforts to internally review and challenge past promotional strategies to identify new opportunities. By focusing, in coordination with its advertising vendor, on the efficiency of lottery games promotion and developing an annual lottery games promotion execution strategy, the Texas Lottery continues to be one of the top-selling lottery jurisdictions in the nation, while operating with one of the lowest per capita advertising budgets in the industry. According to the La Fleur's 2019 World Lottery Almanac, Texas ranks 40th of 45 reporting U.S. lotteries in advertising budget per capita and had the second lowest per capita advertising spending among the top 10 performing U.S. lotteries as measured by total sales.² The ranking of Texas is further reduced to 44th of 45 reporting when calculating advertising budget per capita using the reduced advertising authority granted by the 86th Legislature. See graph below.

## **Promote Lottery Games Budget Per Capita**



Source: La Fleur's 2019 World Lottery Almanac (27th edition)

While the Texas Lottery has seen record breaking sales and revenue growth over the past several years, based on third-party research on the effect of advertising on lottery sales, revenue to the Foundation School Fund would likely have been greater had the Texas Lottery been allowed to utilize a more effective promote lottery budget. As such, the agency anticipates taking the opportunity to request a modification to its promote lottery budget in its next Legislative Appropriations Request.

The agency also engages in efforts to seek input from third-party unbiased resources to evaluate the efficiency of the agency's promote lottery games efforts. This includes the 2014 analysis of "The Impact of Advertising on Lottery Sales in the State of Texas" performed by the Texas A&M Mays Business School. Additionally, the agency procures vendor services to complete a media review of the advertising services vendors purchase and placement of media to evaluate the efficiency of these expenditures.

<sup>&</sup>lt;sup>2</sup> La Fleur's 2019 World Lottery Almanac (27th edition), U.S. lotteries' FY 18 ad budgets as % of sales, p. 280

## AGENCY OPERATIONAL GOAL AND ACTION PLAN LOTTERY GAME PROMOTION EXPENDITURES AND EFFICIENCY

The Texas Lottery has applied recommendations from these efforts to subsequent media purchases and continues to undertake additional external media reviews to identify further efficiency opportunities.

Additionally, the Texas Lottery implemented a media placement verification program in response to a State Auditor's Office review of the agency's advertising contract. This verification program provides assurance by third-party vendors that purchased media is running in markets consistent with agreed-upon placement requirements.

The Texas Lottery must also engage in creative strategies to optimize its appropriated lottery games promotion expenditures. The following are a few key areas that the agency is leveraging to optimize expenditures and efficiency in reaching consumers.

#### Tiered-Media Markets

The Texas Lottery continues to evaluate the effectiveness of its media placement strategies. Due to budgetary constraints, several years ago the agency implemented a tiered ranking process to make discrete choices in the weighting of its promotion of lottery games in the different markets in Texas. This means that the agency's promotional presence in some markets is "underweighted," but ultimately results in the most efficient allocation of limited resources to reach the broadest population of consumers. The Texas Lottery continues to work with its advertising vendor to refine its tiered-media market strategy and media weight allocations by market to optimize lottery games promotion efficiency. The agency utilizes a formal annual advertising media plan approval process to achieve this goal.

#### Experiential Marketing

The Texas Lottery consistently adapts marketing strategies to evolve with the changing media landscape. Alternative cost-effective media strategies such as experiential and event marketing offer new opportunities to drive brand awareness and product education and/or consumer trial. Experiential marketing engages the consumers in a fun and entertaining environment.

The Texas Lottery currently engages consumers directly through experiential marketing partnerships across the state. Marketing relationships with top-tier organizations allow the agency to leverage consumer passion points such as sports (NASCAR®, NBA®, NFL®, F1™) and music (Toyota Music Factory, Blues on the Green and other music events) to reach adult Texans on the go.

#### Social Media

The Texas Lottery must work to reach new consumers using non-traditional marketing and communication vehicles. Social media is at the forefront of these efforts and has become an increasingly important component of the Texas Lottery's efforts to reach and communicate with adult Texans. The Texas Lottery currently communicates with nearly 260,000 followers about its products and events across a variety of social media platforms, including Facebook, Twitter, Instagram and YouTube. In 2018, the Texas Lottery was recognized as a "Top Texas State Agency on Twitter" by the Texas Social Media Research Institute. Paid promotion on Facebook and Instagram continues to produce significant levels of product awareness and player engagement in addition to daily organic social posts curated by the agency. Recently, the Texas Lottery's Media Relations Division and Advertising & Promotions Department adopted an agile approach to producing digital content in-house, which has resulted in an increase of high-quality and cost-friendly content being distributed on social media to support various product initiatives throughout the year.

GOAL 4

### AGENCY OPERATIONAL GOAL AND ACTION PLAN LOTTERY GAME PROMOTION EXPENDITURES AND EFFICIENCY

#### Social Media (Cont'd)

In 2018, the Texas Lottery also began posting lottery drawings to its YouTube channel, expanding the cost-effective ways in which the agency distributes its official lottery drawing programs. All content is monitored, and prompt responses are provided by the agency. The Texas Lottery social media platforms were developed in compliance with the Texas Department of Information Resources social media policy and guidelines. Official social media guidelines can be found on the Texas Lottery website.

#### Consumer Electronic Communications and Applications

The Texas Lottery understands that the introduction of new technology for use with lottery games is a sensitive topic with many members of the public and is very mindful that the Texas Legislature provides the policy framework to administer the lottery. Therefore, the Texas Lottery understands that any questions regarding the sale of lottery tickets via the internet are policy decisions to be determined by the Texas Legislature. Licensed Texas Lottery retailers are the only source for purchase of Texas Lottery tickets, and those tickets must be purchased in-person at a licensed retailer location using one of the approved methods of play.

That said, the Texas Lottery does engage its players directly through an opt-in email or text messaging program that provides winning numbers, current estimated jackpot alerts, scratch ticket information and general news and alerts. The Texas Lottery mobile application increases the public's access to Texas Lottery game information and player support services. In August 2018, the Texas Lottery App won the Innovating and Inventive Project award from the Texas Association of State Systems for Computing and Communications. As of January 2020, there were over 3.9 million downloads from the App Store and Google Play combined.

Draw game players can easily view current jackpot amounts and winning numbers on their mobile devices. Scratch ticket game players can use a locator to find retail locations that are carrying their favorite scratch ticket game. Players can scan both draw and scratch ticket games and use "Scan To Check Your Ticket" functionality. This feature provides an added layer of consumer protection as players have the ability to conveniently verify the winning or non-winning status of tickets on their mobile devices. The Texas Lottery App provides a convenient and fun platform for lottery players to access important lottery information.

#### DESCRIBE HOW GOAL OR ACTION ITEMS SUPPORT EACH STATEWIDE OBJECTIVE

The Texas Lottery's game promotion expenditure goal is to achieve optimal efficiency in promote lottery games spending to reach adult Texans and communicate effectively with them about the Texas Lottery and its many products. The agency continues to implement and evaluate new opportunities to enhance the efficiency of lottery games promotion. The agency has also established strict advertising sensitivity guidelines to ensure that its lottery games promotion is not of a nature that unduly influences any person to purchase lottery products and that the nature of its lottery games promotion is representative of the integrity of the lottery brand. To this end, the agency works to communicate with its customers in a transparent fashion regarding product attributes while ensuring that it does not over-promise regarding participation in lottery games. The agency continues to enhance its website and app and provide information at retail to help consumers make informed decisions regarding participation in its products.

GOAL 5

## AGENCY OPERATIONAL GOAL AND ACTION PLAN RETAILER CASH INCENTIVE PROGRAM

The goal of the Texas Lottery's Retailer Cash Incentive Program is to optimize the value of funding allocated by the Texas Legislature for the program to generate incremental revenue for the state. The agency works to ensure that the program incentivizes licensed lottery retailers based on sales performance while mitigating financial risks associated with the program.

The Texas Lottery received authorization and funding from the Texas Legislature, via rider, for an additional one-half percent (0.5%) allocation of gross sales for retailer sales performance commissions or similar sales performance incentive programs beginning with the FY 2010 – 11 biennium. This budgetary allocation is over and above the standard five percent (5%) sales commission paid to retailers.

In determining the optimal structure for this program, the Texas Lottery engaged in a study of other U.S. lottery retailer incentive programs and evaluated standards across the retail industry for sales performance-based programs. Following this study, the agency developed a same-store sales growth program that incentivizes retailers based exclusively on quantifiable sales performance.

The program is designed to allow for modifications and supplemental features while maintaining the integrity of the basic structure. Changes over the years have been implemented to maintain retailer engagement and to optimize the revenue benefit to the state. Currently, the program allows for the agency to implement a primary incentive program, traditionally 13 weeks in duration, while simultaneously introducing a secondary program of shorter duration, typically six weeks, focused on specific product sales performance. The first two secondary programs were implemented in FY 2015, both focused on increasing sales of the *Pick 3*™ daily draw game. The next secondary program was introduced in FY 2018 after enhancements to retailer reporting were implemented. The most recent secondary programs introduce a drawing for cash prizes as a supplement to the traditional pack settlement promotion focused on specific scratch ticket games. Special features of individual primary programs have provided a focus on new draw games to support awareness and incremental sales, e.g., bonus drawing entries for designated sales levels of *Lone Star Lineup*® or *FIREBALL* on *Pick 3* and *Daily 4*.

From inception of the program in September 2009, through the end of FY 2019, the agency has completed 29 primary retailer cash incentive programs plus six secondary programs. Qualifying retailers have generated more than \$2.28 billion in additional sales, yielding more than \$390.12 million in incremental revenue for the state. Based on their sales performance, these retailers received more than \$174.85 million in incentive payments.

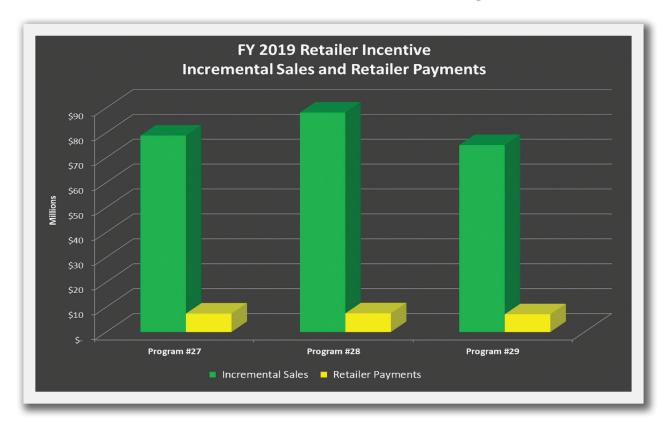
While focusing on revenue generation, the agency has also designed the program to significantly mitigate risk to the state by focusing on same-store, year-over-year sales growth. Retailers receive incentive payments only if they meet their program sales growth goals, thus producing incremental sales and revenue for the state. In addition, each individual program incentive period has a budget limitation, or cap, on the total amount of incentive payments that can be made. If the total projected payments exceed the cap for a given period, all payments are reduced by an equal percentage in order not to exceed the allocated program budget. This ensures the agency does not exceed its appropriation for the overall program and allows for ongoing introduction of programs to encourage sales increases and incremental revenue to the state. Drawing entries and prizes included as a part of each incentive period are not impacted by the budget limitations, as they are accounted for as part of the initial incentive period budget.

GOAL 5

## AGENCY OPERATIONAL GOAL AND ACTION PLAN RETAILER CASH INCENTIVE PROGRAM

The chart below depicts the three primary cash incentive programs conducted during FY 2019. It illustrates the retailer payments made and the related incremental sales impact of each program. Fluctuations in incremental sales when compared to prior years for individual programs may be attributed to revisions in the minimum sales goal to align closer to state average weekly sales. Sales goal minimums will continue to be evaluated for future programs and results monitored for any effect on revenue to the state.

## FY 2019 Retailer Cash Incentive Programs



#### SPECIFIC ACTION ITEMS TO ACHIEVE GOAL

The Texas Lottery has created a performance-based retailer cash incentive program with an emphasis on financial risk mitigation consistent with its core value of Fiscal Accountability. With this risk-averting structure in place, the ongoing goal of the agency is to optimize the program's revenue-generating benefits to ensure positive revenue from Texas Legislature appropriated funding. The agency will continue to accomplish these balanced objectives by conducting program analysis, establishing effective sales projections and maintaining close communication with, and understanding of, its retailer base, both directly and through the lottery operator's sales force. The agency is committed to achieving this goal by identifying opportunities to modify program parameters based on the results of past programs and new business environment variables which may impact future performance.

GOAL 5

## AGENCY OPERATIONAL GOAL AND ACTION PLAN RETAILER CASH INCENTIVE PROGRAM

The Texas Lottery is a leader in the U.S. lottery industry in utilizing a sales performance-based program for retailer incentives based on true same-store sales performance. As an industry leader in this area, the agency continually evaluates its incentive programs to ensure their design is appealing to retailers, resulting in increased sales and revenue performance.

As new features and products are explored for inclusion in the incentive programs, the ability to provide retailers access to timely, comprehensive reporting on their progress toward incentive goals is critical to their participation and confidence in the integrity of the program. The agency has implemented reporting via the retailer terminals and Lottery Services Portal and will continue to collaborate with the lottery operator to develop and implement reporting tools and enhanced communication support for retailers related to the program. While retailer participation is important, the agency will continue to ensure that each program incorporates challenging retailer goals and focused product emphasis that will optimize revenue to the state.

## DESCRIBE HOW GOAL OR ACTION ITEMS SUPPORT EACH STATEWIDE OBJECTIVE

The Texas Lottery's same-store sales performance based retailer cash incentive program is designed to maximize revenue generation from legislative funding and to reward superior retailer sales performance. Program results have yielded substantial revenue benefits for the agency's beneficiary causes, Texas education and veterans, consistent with its mission while creating opportunities for licensed lottery businesses around the state to earn incremental revenue based on performance. The agency has invested significant effort to provide an easy-to-understand program with effective performance reporting to allow the greatest number of its licensees to achieve and participate in the program. All of these efforts have been established and implemented against a backdrop of a fiscally conservative, risk-limiting program that emphasizes ensuring positive revenue benefit from appropriated funding from the Texas Legislature.

GOAL 6

## AGENCY OPERATIONAL GOAL AND ACTION PLAN ENFORCE BINGO LAWS

Timely and fairly enforce all statutes and regulations relating to charitable bingo to determine that all proceeds derived from bingo are used for a lawful purpose and charitable bingo games are conducted fairly.

#### SPECIFIC ACTION ITEMS TO ACHIEVE GOAL

- 1. License all activities associated with the conduct of charitable bingo.
- 2. Manage registry of the approved bingo workers.
- 3. Provide education and development services to licensed authorized organizations with an emphasis on promoting profitable charitable bingo and voluntary compliance with the Bingo Enabling Act and Charitable Bingo Administrative Rules.
- 4. Collect the state's share of the bingo prize fees.
- 5. Ensure compliance through a system of enforcement by conducting game inspections, conductor compliance and financial reviews along with thorough investigations of complaints.

## DESCRIBE HOW GOAL OR ACTION ITEMS SUPPORT EACH STATEWIDE OBJECTIVE

The Charitable Bingo Operations Division (CBOD) of the Texas Lottery Commission strives to provide consistent, effective and efficient regulation to the charitable bingo industry in Texas. The CBOD is charged with the strict control and close supervision of bingo conducted in Texas ensuring that bingo is fairly conducted and the proceeds from bingo are used for authorized purposes. The CBOD's goal is to achieve voluntary compliance and assist licensees through training and education so that nonprofit, licensed organizations conducting bingo games in Texas raise funds for their charitable purposes. The CBOD licenses and regulates approximately 1,400 licensees that include:

- Organizations conducting bingo;
- Lessors that lease a location for the purpose of conducting bingo;
- Manufacturers of bingo products and equipment; and
- Distributors that sell or supply products and equipment to organizations conducting bingo.

The Texas Lottery Commission also maintains a registry of approved bingo workers. The registry is a list of persons on whom the agency has conducted a criminal history background check and are approved to be involved in the conduct of bingo. Only individuals listed on the registry may be involved in the conduct of bingo. The agency issues an identification card to an individual when they are approved to be listed on the registry.

CBOD staff assist licensees and the general public by providing information about the conduct and regulation of charitable bingo. In all interactions with licensees, the Bingo Advisory Committee (BAC), the bingo-playing public and the general public, CBOD staff strive for total quality customer service. This quality is achieved through the ongoing review of procedures and processes that can lead to the reduction of unnecessary work; the use of technology like the Bingo Operations System Service (BOSS) and Bingo Service Portal (BSP) to provide better, faster responsiveness and less cumbersome service; solicitation of feedback from industry stakeholders, customers and

GOAL 6

## AGENCY OPERATIONAL GOAL AND ACTION PLAN ENFORCE BINGO LAWS

## DESCRIBE HOW GOAL OR ACTION ITEMS SUPPORT EACH STATEWIDE OBJECTIVE (CONT'D)

licensees and by making changes based on that input, where appropriate. The Charitable Bingo website (**txbingo.org**) provides licensees and the public with access to the Bingo Enabling Act, Charitable Bingo Administrative Rules, interactive forms and applications, information on the Bingo Training program and online registration for the program, regional office locations, information on the Registry of Approved Bingo Workers, legal notices, bingo advisory opinions, frequently asked questions, and other important information. The BSP allows licensees online access to important information related to the management of their licenses and required training, submission of required reports, and provides bingo workers access to manage their worker registry information.

Since the first licenses were issued in 1982, charitable bingo has had positive benefits for charities, players, and state, county and municipal governments in Texas. Local jurisdictions benefit from charitable bingo activity through allocations derived from charitable bingo prize fees. Charitable bingo in Texas benefits a wide range of charitable causes, including veteran's organizations, women's shelters, needy children, the disabled, homeless shelters, churches, schools, local libraries, museums, addiction treatment programs, medical treatment and research programs, emergency medical services, volunteer fire departments, senior citizens groups and education scholarships. Cumulative gross receipts through end of calendar year 2018 from the conduct of charitable bingo total more than \$22.4 billion. For the same period, bingo prizes awarded have been in excess of \$16.6 billion, and allocations to local jurisdictions have totaled approximately \$361.5 million. It should be noted that as of January of 2020, licensed organizations will distribute a portion of their prize fees directly to the recipient jurisdictions directly. The total amount of charitable distributions from the conduct of bingo exceeds \$1.2 billion.

The Audit Services Department of the CBOD conducts a variety of audit activities including game inspections, general oversight of destructions of unsold or damaged bingo paper and bingo pull-tab tickets, complaint investigations, compliance audits and reviews. The BEA and Rules require licensees to maintain certain documentation. During game inspections, investigations and audits, licensee records are inspected and audited to determine if the required records and information are maintained in compliance with the BEA and Rules. The CBOD conducts compliance audits and reviews to determine if the records and accounts of the organization accurately reflect financial and fiscal operations, if effective accounting and internal controls are maintained, and to determine if bingo proceeds are disbursed and then used for purposes authorized by the BEA and Rules.

## DESCRIBE ANY OTHER CONSIDERATIONS RELEVANT TO GOAL OR ACTION ITEM

The CBOD's current information system for managing and administering, BOSS, was implemented in 2016. BOSS, as a new system, was in need of enhancements and added features and underwent a revision in the summer of 2018. The system continues to be modified, as needed, to ensure data security, increase efficiency and provide information to users and the public.

GOAL 7

## AGENCY OPERATIONAL GOAL AND ACTION PLAN INFORMATION RESOURCE PLANNING

The Information Resources (IR) Department of the Texas Lottery Commission has a mission to provide a standardized Information Resource infrastructure that is stable, secure, scalable and cost-effective. Along with supporting the agency's goals of generating revenue for the state of Texas and enforcing statues and regulations relating to charitable bingo, the IR department is also committed to providing support services to agency business units that promote the effective use of information resources.

The IR department of the agency consists of an Information Technology Manager, Business Continuity Coordinator, Information Security Officer, Programmers, Web Administrators, QA and System Analysts, Database Administrators, Network Administrators, System Administrators and Technical Support.

The agency recognizes the importance of staying current with technology in order to increase operational efficiency and enhance the agency's effectiveness. The agency is committed to deploying innovative technologies that deliver world-class services to our players and customers and is closely aligned with the statewide strategic goals of the Texas Department of Information Resources (DIR):

- Secure IT Service Delivery
- Advanced Data Management & Digital Services
- Agile & Automated IT Strategies

#### SPECIFIC ACTION ITEMS TO ACHIEVE GOAL

- 1. Complete Bi-Annual Security Audit and implement any corrective action
- 2. Review and update Agency Security Agreement
- 3. Develop Agency Cyber Security Training and become certified by DIR
- 4. Tighten Document Repository security by utilizing applications role-based access.
- 5. Centralize and expand automation of electronic signature/approval for agency business
- 6. Modernize legacy applications to current agency methodologies and development practices
- 7. Utilize Collaboration tools to support user-centric design, Agile practices, and a distributed workplace
- 8. Develop a strategy of engagement of non-IT staff in Agile projects
- 9. Expand Continuous Deployment and Integration implementation
- 10. Explore and prioritize business process automation

## DESCRIBE HOW GOAL OR ACTION ITEMS SUPPORTS EACH STATEWIDE OBJECTIVE

1. Complete Bi-Annual Security Audit and Implement any Correction Action

By obtaining an independent security audit that will identify any potential security risks and provide recommended corrective action, the agency goals align with DIR's strategic goal of Secure IT Service Delivery.

GOAL 7

## AGENCY OPERATIONAL GOAL AND ACTION PLAN INFORMATION RESOURCE PLANNING

#### 2. Review and Update Agency Security Agreement

Information security risks are ever changing. Based on the identification of new risks, the IR department is continuously modifying security policies and the Agreement signed by all users of Texas Lottery systems. This action item aligns with DIR's strategic goal of Secure IT Service Delivery.

#### 3. Develop Agency Cyber Security Training and Become Certified by DIR

Recent legislation passed requiring cyber security training be approved and certified by DIR. For FY 2020, the agency elected to procure training from a DIR certified provider. The IR department will be modifying the version of information security training previously provided to staff and submit to DIR for certification, aligning with DIR's strategic goal of a Secure IT Service Delivery.

#### 4. Tighten Document Repository Security by Utilizing Application Role-Based Access

The agency aims to mitigate sensitive data risks by modifying access to the internal Document Repository from folder-based access to decentralized, functional, role-based access. This will be accomplished by accessing sensitive document repository items only through applications which utilize role-based access. This aligns with DIR's strategic goal of Advanced Data Management & Digital Services, specifically the objective to implement fundamental data management, governance, policies and best practices.

#### 5. Centralize and Expand Automation of Electronic Signature/Approval for Agency Business

In support of agency goals to reduce manual processes and paper consumption, developing a centralized Application Programming Interface (API) will standardize automated approvals and the method of obtaining electronic signatures for the agency. This will allow rapid development of new applications to automate the many processes which require distribution or printed materials and physical signature approval. This aligns with DIR's strategic goal of Advanced Data Management & Digital Services, specifically the objection to explore mobile and digital methods.

#### 6. Modernize legacy applications to current agency methodologies and development practices.

The agency continues ongoing efforts to modernize all legacy applications that are using end-of-life platforms. Legacy applications are to be re-imagined with a focus on the customer's needs and preferences with user-centric design. All projects are to be developed using Agile methodologies with full customer participation when available, aligning DIR's strategic goal of utilizing Agile & Automated IT Strategies.

## 7. Utilize Existing Collaboration Tools to Support User-Centric Design, Agile Practices, and a Distributed Workplace

The agency continues ongoing efforts to modernize all legacy applications that are using end-of-life platforms. Legacy applications are to be re-imagined with a focus on the customer's needs and preferences with user-centric design. All projects are to be developed using Agile methodologies will full customer participation when available, aligning DIR's strategic goal of utilizing Agile & Automated IT Strategies.

# AGENCY GOALS AND ACTION PLAN

GOAL 7

# AGENCY OPERATIONAL GOAL AND ACTION PLAN INFORMATION RESOURCE PLANNING

### 8. Develop a strategy of engagement of non-IT staff in Agile projects

Product Owner involvement is the most important factor for ensuring an Agile project successfully delivers value to the business. Continual feedback from the product owner is essential to the timely delivery of a successful business solution. The agency is developing a strategy to continue to improve staff engagement in ongoing Agile projects. This action aligns with DIR's goal for utilizing Agile & Automated IT Strategies.

#### 9. Expand Continuous Deployment and Integration Implementation

The agency's ongoing efforts to fully implement Continuous Deployment and Integration (DevOps), which is vital to Agile software development and is used to build, test, deploy and monitor applications with speed, quality and control, aligns with DIR's goal for utilizing Agile & Automated IT Strategies.

### 10. Explore and Prioritize Business Process Automation

In support of agency goals to reduce manual processes and paper consumption, and DIR's strategic goal to explore and prioritize business process automation, the agency continues to identify manual processes whose automation would provide cost and time savings. For example, the agency is working to develop a travel application. This application will automate the travel processes and leverage the agency's centralized electronic signature and approval API. This action aligns with DIR's strategic goal of utilizing Advanced Data Management & Digital Services.

REDUNDANCIES AND IMPEDIMENTS	
Service, Statute, Rule or Regulation (Provide Specific Citation if Applicable)	General Appropriations Act:  New Rider — Appropriation: Promote Lottery games; Strategy A.1.8., Promote Lottery Games Contract(s)  Texas Government Code Sec. 466.014. POWERS AND DUTIES OF COMMISSION AND EXECUTIVE DIRECTOR. (a) The commission and executive director have broad authority and shall exercise strict control and close supervision over all lottery games conducted in this state to promote and ensure integrity, security, honesty, and fairness in the operation and administration of the lottery.
Describe Why the Service, Statute, Rule, or Regulation is Resulting in Inefficient or Ineffective Agency Operations	The purchasing power and reach of funding to promote lottery games has declined significantly over the 28 years of the agency's existence due to budget decreases, the effects of inflation, the increase in the agency's products and the proliferation of new media choices for consumers.
Provide Agency Recommendation for Modification or Elimination	Options for future funding consideration may include:  1) a new rider to appropriate funds to promote lottery games as a percentage of lottery ticket sales with a "not to exceed" amount of \$40 million, or 2) an increase to the straight-line appropriation for the promotion of lottery games.  If Option 1 is adopted, the Agency would request that Strategy A.1.8 be deleted and zero out the appropriation for the Promote Lottery Games Contract(s) line-item strategy. This funding mechanism would be a similar approach to the current funding of retailer commissions appropriated in Rider 9a.  There would be no cost to the Appropriations Bill to approve either option as the GR-D Fund 5025 (lottery dedicated account) is not subject to the Comptroller's certification of the GAA.

Describe the Estimated Cost Savings or Other Benefit Associated with Recommended Change

Benefits include additional generation of revenue for the Foundation School Fund and the Fund for Veterans' Assistance.

Third-party research on the impact to sales from dollars expended to promote lottery games found that such expenditures generate incremental revenue. The report issued by the Mays Business School of Texas A&M notes that a 10% increase in expenditures to promote lottery games would result in a 17% increase in lottery sales. The report concludes with the long-term effect of funding to promote lottery games, stating that the potential long-term increase in sales and the resulting long-term increase in revenues for the state would be even greater if additional spending is made in this area.

REDUNDANCIES AND IMPEDIMENTS	
Service, Statute, Rule or Regulation (Provide Specific Citation if Applicable)	General Appropriations Act, Strategy A.1.10., Retailer Bonus
Describe Why the Service, Statute, Rule, or Regulation is Resulting in Inefficient or Ineffective Agency Operations	The annual retailer bonus budget has faced budget reductions the last two legislative sessions. The \$4.2 million annual retailer bonus budget was vetoed by the Governor and was zeroed out in the second year of the 2018 — 2019 biennium. The 86th Legislature restored funding for retailer bonuses, but at a reduced appropriation of \$2.0 million per year.  Based on the budget reductions, the retailer bonus program is no limited to the multi-state games of Powerball and Mega Millions. Bonus payments have historically been earned by licensed lottery retailers for selling certain prize winning tickets, including jackpot prize winning tickets for all jackpot games as well as top tier scratch prize winning tickets.  The loss of this key program impacts retailer sales performance, recruitment, retention and development opportunities.
Provide Agency Recommendation for Modification or Elimination	Increase of the annual Retailer Bonus program budget from current authority of \$2.0 million to \$4.2 million in each year of the 2022 — 2023 biennium.  There would be no cost to the Appropriations Bill to increase funding for this program as the GR-D Fund 5025 (lottery dedicated account) is not subject to the Comptroller's certification for the GAA.
Describe the Estimated Cost Savings or Other Benefit Associated with Recommended Change	Bonus payments are earned by retailers for selling certain prize winning tickets. This key program is utilized for retailer sales promotion/motivation to carry games that offer bonuses, as well as retailer recruitment, retention and development opportunities.

# **REDUNDANCIES AND IMPEDIMENTS**

Service, Statute, Rule or Regulation (Provide Specific Citation if Applicable)

Occupations Code, Section 2001.451(i)

Describe Why the Service, Statute, Rule, or Regulation is Resulting in Inefficient or Ineffective Agency Operations

HB 914 was adopted during the 86<sup>th</sup> Legislative Session and changed the process for the payment of prize fees under the Bingo Enabling Act. Licensed authorized organizations have been required to collect a 5% prize fee on all cash prizes over \$5. Prior to HB 914, organizations remitted 100% of prize fees to the Commission, which retained the state's 50% share and disbursed the remainder on a pro rata basis to eligible cities and counties. HB 914 changed the process to require organizations to pay the portion due to eligible cities and counties directly, and, in some cases, to retain that portion in their general charitable fund.

Occupations Code Section 2001.451 regulates organization bingo accounts and provides that organizations are allowed to keep up to \$50,000 in their bingo account for operating capital. Any amount above that limit is required to be distributed to the organization's general charitable fund on a quarterly basis. Section 2001.451(i) provides that "prize fees held in escrow for remittance to the commission are not included in the calculation of operating capital..."

Prior to HB 914, organizations remitted 100% of prize fees to the Commission. Thus, at that time, Section 2001.451(i) meant that all prize fees held by an organization were excluded from the calculation of operating capital. Following the adoption of HB 914, though, there are now three possible categories of prize fees: those due to the Commission, those due to the local government, and those to be deposited in the organization's general charitable fund. But HB 914 did not modify subsection (i) to exclude the latter two categories in the calculation of operating capital. As such, the Commission interpreted 2001.451(i) as written to mean that only prize fees due to the Commission were excluded; prize fees due to local governments or those required to be deposited in the general charitable fund were included in the calculation of the operating capital. As a result, the operating capital limit of \$50,000 was reduced by the amount of prize fees not excluded, which resulted in a similarly-sized increase in the amount required as a charitable distribution.

REDUNDANCIES AND IMPEDIMENTS	
Describe Why the Service, Statute, Rule, or Regulation is Resulting in Inefficient or Ineffective Agency Operations (continued)	On May 7, 2020, the Commission received a Letter of Intent from HB 914's author, Rep. Senfronia Thompson. The Letter stated that the intent of the bill was to maintain operating capital limits at \$50,000 and not to include any amount of prize fees held by an organization in the calculation of that limit.
Provide Agency Recommendation for Modification or Elimination	It is recommended that Section 2001.451(i) of the Occupations Code be modified to ensure clarity regarding the calculation of the operating capital limit by modifying the language as follows:  (i) Prize fees held in escrow for remittance to the commission and local governments, and prize fees retained by a licensed authorized organization, are not included in the calculation of operating capital under Subsection (h).
Describe the Estimated Cost Savings or Other Benefit Associated with Recommended Change	This change would benefit both the Commission and organizations by providing clarity about the effect of prize fees on the calculation of operating capital limits and charitable distributions.

### REDUNDANCIES AND IMPEDIMENTS

Service, Statute, Rule or Regulation (Provide Specific Citation if Applicable)

Occupations Code, Section 2001.502(b)(1) and (2)

Describe Why the Service, Statute, Rule, or Regulation is Resulting in Inefficient or Ineffective Agency Operations

HB 914 was adopted during the 86<sup>th</sup> Legislative Session and changed the process for the payment of prize fees under the Bingo Enabling Act. Licensed authorized organizations have been required to collect a 5% prize fee on all cash prizes over \$5. Prior to HB 914, organizations remitted 100% of prize fees to the Commission, which retained the state's 50% share and disbursed the remainder on a pro rata basis to eligible cities and counties. HB 914 changed the process to require organizations to pay the portion due to eligible cities and counties directly, and, in some cases, to retain that portion in their general charitable fund.

Occupations Code, Section 2001.502(b)(1) requires, for a bingo game conducted in a county or municipality that was entitled to receive prize fees as of January 1, 2019, that the organization remit 50% of the prize fees to the eligible county or municipality. If both the county and municipality are eligible, the organization must remit the 50% to each in equal shares, i.e. 25% to each.

Occupations Code, Section 2001.502(b)(2) provides that "if neither the county or municipality in which the bingo game is conducted voted before November 1, 2019, to impose the prize fee, [the organization shall] deposit the remainder of the amount collected as the prize fee in the general charitable fund of the organization..."

Based on the language of 2001.502(b)(1) and 2001.502(b)(2), the Commission interpreted HB 914 to mean that an organization shall deposit 50% of prize fees collected in the general charitable fund of the organization if "neither the county or municipality" was eligible, i.e. if both were ineligible. In the event that only one local government was eligible and the other was not, the Commission understood 2001.502(b)(1) as written to mean that the eligible government was due to receive the entire 50% and the organization received nothing.

On September 19, 2019, the Commission received a Letter of Intent from HB 914's author, Rep. Senfronia Thompson. The Letter stated that the intent of the bill was that if one local government was eligible and the other was not, the eligible entity would receive

# **REDUNDANCIES AND IMPEDIMENTS**

Describe Why the Service, Statute, Rule, or Regulation is Resulting in Inefficient or Ineffective Agency Operations (continued from page 40) 25% of prize fees and the other 25% would be deposited in the general charitable fund of the organization. The letter stated stated it was not the intent of the bill that if only one local government was eligible it would receive the entire 50% share of prize fees.

Provide Agency Recommendation for Modification or Elimination It is recommended that Section 2001.502(b) of the Occupations Code be modified as follows:

(b) Notwithstanding Subsection (a)(2), each quarter, a licensed authorized organization or unit that collects a prize fee under Subsection (a) for a bingo game conducted in a county or municipality that was entitled to receive a portion of a bingo prize fee as of January 1, 2019, shall remit 50 percent of the amount collected as the prize fee to the commission and:

(1) remit 50 percent of the amount collected as the prize fee to the county if the location at which the bingo game is conducted is not within the boundaries of a municipality and the county voted to impose the prize fee by November 1, 2019; [if the county or municipality in which the bingo game is conducted voted before November 1, 2019, to impose the prize fee, remit 50 percent of the amount collected as the prize fee to:

A) the county that voted to impose the fee by that date, provided the location at which the bingo game is conducted is not within the boundaries of a municipality that voted to impose the prize fee by that date:

(B) the municipality that voted to impose the fee by that date, provided the county in which the bingogame is conducted did not vote to impose the fee by that date; or

(C) in equal shares, the county and the municipality, provided each voted to impose the fee before that date; or]

(2) remit 25 percent of the amount collected as the prize fee to the county if the bingo game is conducted within the boundaries of a municipality and the county voted to impose the prize fee by November 1, 2019;

### REDUNDANCIES AND IMPEDIMENTS

Provide Agency Recommendation for Modification or Elimination (continued from page 41)

[if neither the county or municipality in which the bingogame is conducted voted before November 1, 2019, toimpose the prize fee, deposit the remainder of the amount collected as the prize fee in the general charitable fund of the organization or on a pro rata basis to the general funds of the organizations comprising the unit, as applicable, tobe used for the charitable purposes of the organization or organizations.]

- (3) remit 25 percent of the amount collected as the prize fee to the municipality if the bingo game is conducted within the boundaries of a municipality that voted to impose the prize fee by November 1, 2019; and
- (4) deposit any remaining amount collected as the prize fee in the general charitable fund of the organization or on a pro rata basis to the general funds of the organizations comprising the unit, as applicable, to be used for the charitable purposes of the organization or organizations.

Describe the Estimated Cost Savings or Other Benefit Associated with Recommended Change

The benefit of this change would be to make it clear to the Commission, licensed authorized organizations, and local governments how prize fees are properly distributed. As currently written, the statute is not consistent with the Letter of Intent and the Commission is unable to provide guidance because it is not involved in the transaction between organizations and local governments.

# **BUDGET STRUCTURE**

GOAL 1: Operate Lottery

> Generate revenue for the state of Texas through the responsible management and sale of entertaining lottery products, while incorporating the highest

standards of security, integrity and responsible gaming principles.

OBJECTIVE 1.1: Promote and maintain an eligible, effective and productive retailer base in

> order to produce revenue for the state; maintain ticket sales and awareness of lottery products to produce revenue for the state; administer all games with the utmost security and integrity; and oversee major contractual

obligations unique to a state lottery operation.

Outcomes: Percent of retailers satisfied with Lottery Commission

Per capita net Lottery sales

Percentage of net Lottery sales spent on agency administration

Percentage of bad debt to Lottery sales

Ratio of advertising expense to net Lottery sales

State revenue received per advertising dollar expended on Lottery

games promotion

Percent of licensees with no recent violations

**STRATEGY 1.1.1.: Lottery Operations** 

Definition: Ensure player, vendor and retailer compliance with Title 16 T.A.C.,

> Section 401, Texas Government Code Chapters 466 and 467. The strategy ensures the needs of the Commission and its customers are met in certain areas of vendor compliance, scratch ticket warehousing/distribution, retailer services, prize payments, retailer inspections and support services.

Output Measures:

Number of retailer business locations licensed

Number of denials or revocations of licenses

Dollars collected via the debt set-off program (thousands)

Number of new licenses issued to individual retailers

Number of licenses renewed to individual retailers

Efficiency Measure:

Average cost per license application completed

STRATEGY 1.1.2.: Lottery Field Operations

Definition: Ensure player compliance and supporting retailer licensee compliance

with Title 16 T.A.C., Section 401, Texas Government Code Chapters 466 and 467. The strategy ensures the needs of the Commission and the public are met in the areas of customer service, payment of prizes and retailer support in communities throughout the State by providing customer service and educational information to players

and retailers via 15 field claim center locations.

Output Measure:

Number of prize checks issued from claim centers (thousands)

STRATEGY 1.1.3.: Product Development

Definition: Lottery product development, retailer network optimization, and

sales enhancement efforts. Facilitate the planning, development, deployment and implementation of entertaining and effective games.

Output Measures:

Number of newsletters distributed to retailers

Number of retailer visits

Number of retailer surveys completed

Efficiency Measure:

Average cost per survey issued

STRATEGY 1.1.4.: Security

Definition: Protect and maintain the security and integrity of lottery games,

systems and drawings, assure the physical security of all commission operating sites, and investigate possible criminal and regulator violations. Investigate complaints, conduct background investigations on prospective employees, and conduct background investigations on bingo distributors and manufacturers and Texas Lottery vendors. Cooperate with local law enforcement agencies to solve crimes involving stolen lottery tickets.

Output Measure:

Number of Lottery investigations initiated Number of Lottery investigations completed

Number of Lottery background investigations completed

Efficiency Measures:

Average time to complete investigation (days) Average cost per completed investigation

Average time to complete lottery background investigations (days)

STRATEGY 1.1.5.: Central Administration

Definition: Provide executive and support functions of the Texas Lottery Commission

through executive management, financial services, information technology, communications, legal services, governmental affairs, internal audit and

human resources.

STRATEGY 1.1.6.: Lottery Operator Contract(s)

Definition: Contract for vendor services for scratch ticket and draw gaming system

design, operation and maintenance; lottery management system design, operation and maintenance; telecommunications network design, operation and maintenance; terminal installation, maintenance and repair; marketing research personnel and services; promotions personnel and services; field sales personnel and services; scratch ticket and draw ticket stock warehousing; scratch ticket and draw ticket stock packing; scratch ticket and draw ticket distribution; ticket order processing and telemarketing; hotline support system; and facilities. Estimated and

nontransferable.

STRATEGY 1.1.7.: Scratch Ticket Production and Services Contract(s)

Definition: Contract for scratch ticket development and manufacturing services through a

scratch ticket vendor(s). Other services under this contract include production of coupons, direct mail pieces, second chance drawing programs, provision of branded/proprietary/licensed scratch products and related services (including associated marketing and game promotion/contest support packages, drawings and prize fulfillment), and sales performance analysis related to scratch ticket products. These functions are governed under Title 16 T.A.C., Chapter 401

and Texas Government Code Chapters 466 and 467.

STRATEGY 1.1.8.: Promote Lottery Games Contract(s)

Definition: Provide for the planning, production, buying and placement of radio, digital,

social, experiential, print, television and billboard promotion of lottery games,

as well as related promotional services, across the State of Texas.

Output Measures:

Billboard expenditures from promote lottery games appropriation (millions)

Other promotion expenditures from promote lottery games

appropriation (millions)

STRATEGY 1.1.9.: Drawing and Broadcast Services Contract(s)

Definition: Provide and supervise the broadcast and production of all Texas draw

game drawings. Drawing and broadcast services vendors may provide broadcast television production, animated random numbers selection and/or satellite transmission services for the broadcast of Texas Lottery

draw game draws.

STRATEGY 1.1.10.: Retailer Bonus

Definition: Maximize revenue to the state of Texas by providing lottery sales agents

with incentive bonuses in accordance with Commission statutes, rules

and procedures.

STRATEGY 1.1.11.: Retailer Commissions

Definition: Implement a retailer sales performance incentive program. Estimated and

nontransferable.

GOAL 2: Enforce Bingo Laws

Timely and fairly enforce all statutes and regulations relating to charitable bingo to determine that all proceeds derived from bingo are used for a lawful

purpose and charitable bingo games are conducted fairly.

OBJECTIVE 2.1: Process, investigate and evaluate all bingo applications efficiently;

promote voluntary compliance with all applicable bingo statutes and regulations; process all quarterly reports and payments filed by licensees, and assign disciplinary action to violators of the statutes and regulations.

Outcomes: Percentage of licensees with no recent violations

Percentage of Bingo audits referred for disciplinary action Percent of complaints referred for disciplinary action

Percent of documented complaints completed within six months

Net Bingo games revenue received by Charitable Organizations (in millions)

Percentage of organizations who met the statutory charitable

distribution requirement

Percentage of organizations receiving an audit Percentage of organizations receiving an inspection

STRATEGY 2.1.1.: Bingo Licensing

Definition: License all activities associated with the conduct of charitable bingo.

These functions are governed under Texas Occupations Code Chapter 2001; Article III, Section 47 of the Texas Constitution; and Texas

Government Code Chapter 467.

Output Measures:

Number of licenses issued

Number of applications processed

Number of worker registry applications approved

Efficiency Measures:

Average Bingo license (new) processing time (days) Average Bingo license (renewal) processing time (days)

Average cost per application processed

Average Bingo worker registry application processing time (days)

**Explanatory Measure:** 

Number of annual license holders Number of Annual Worker Registrants

STRATEGY 2.1.2.: Bingo Education and Development

Definition: Provide for the education and development of all licensed organizations

that conduct Charitable Bingo activities in this state through the education and development of licensees with training seminars, the publication of informational newsletters and maintaining the charitable bingo website

containing relevant information relating to regulatory requirements.

Output Measures:

Number of individuals receiving education

STRATEGY 2.1.3.: Bingo Law Compliance Field Operations

Definition: Ensure compliance with the Bingo Enabling Act and the Charitable

Bingo Administrative Rules through a system of enforcement by

conducting inspections, reviews, audits, and complaint investigations.

# Output Measures:

Number of inspections conducted

Number of Bingo audits and reviews completed

Number of Bingo complaint investigations completed

Dollar amount of adjustments to charitable distributions by audit and inspection

Number of Bingo background investigations completed

# **Efficiency Measures:**

Average time for Bingo complaint investigation completion (days)

Average cost per Bingo complaint investigation completed Average time to conduct compliance audit and review (hours) Average time to complete Bingo background investigations (days)

Average cost per audit and review completed

STRATEGY 2.1.4.: Bingo Prize Fee Collection and Accounting

Definition: Manage charitable bingo financial data regarding collections and allocations

of revenue to the State of Texas. These functions are governed under Texas Occupations Code Chapter 2001; Article III, Section 47 of the Texas

Constitution; and Texas Government Code Chapter 467.

Output Measures:

Percentage of licensees who fail to pay timely timely

Number of Bingo reports processed

# LIST OF MEASURE DEFINITIONS

# Goal A: Lottery

#### Outcome Measure 1.1.1: Percent of Retailers Satisfied with Lottery Commission

# **Short Definition:**

This performance measure is intended to determine whether the Texas Lottery Commission is providing adequate service to retailers.

# Purpose/Importance:

This key measure demonstrates whether the Texas Lottery Commission is responsive to retailer needs.

#### Source/Collection of Data:

Retailers are surveyed by claim center staff. Surveys are processed, and results tabulated. The resulting data are compiled and maintained by Retailer Services.

#### Method of Calculation:

All survey responses are noted by the claim center staff conducting the interviews, the results are tabulated, and a results report is generated. The percentage is calculated by taking the number of retailers rating the Texas Lottery's services as either "Good" or "Excellent" divided by the total number of retailers responding to the question regarding overall rating of Texas Lottery services. Responses for "Uncertain" are not included in the tabulation.

#### **Data Limitations:**

The survey process is voluntary for the retailers.

#### Calculation Type:

Non-cumulative

#### **New Measure:**

Revised

#### Target Attainment:

# Goal A: Lottery

# Outcome Measure 1.1.2: Per Capita Net Lottery Sales

#### **Short Definition:**

This measure reflects the per capita annual Lottery net ticket sales, which is adjusted for returned tickets, stolen tickets, ticket corrections and promotional ticket credits.

### Purpose/Importance

This measure is important because it relates changes in annual Lottery ticket sales to changes in total state population.

# Source/Collection of Data:

The annual ticket sales amount is reported in the Lottery's Financial Accounting system. Population estimates are provided by the U.S. Census Bureau Interim State Projections of Population by Sex.

#### **Method of Calculation:**

This measure is calculated by taking the annual net ticket sales, which is adjusted for returned tickets, stolen tickets, ticket corrections and promotional ticket credits, and dividing by total state population, all ages (as reported or estimated by the U.S. Census Bureau).

#### **Data Limitations:**

The per capita total is dependent upon the level of sales for the fiscal year.

# **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

# Target Attainment:

#### Goal A: Lottery

# Outcome Measure 1.1.3: Percentage of Net Lottery Sales Spent on Agency Administrationn

#### **Short Definition:**

This measure calculates the percentage of net lottery sales spent on agency administration by taking the cost of operating the Lottery, including payments to the Lottery's primary vendors and payments to vendors for marketing and promotional activities, divided by the annual revenue from the net sale of lottery tickets which is adjusted for returned tickets, stolen tickets, ticket corrections and promotional ticket credits.

### Purpose/Importance:

This measure reflects part of the Agency's mission which is to "administer and market state Lottery games in an efficient and secure manner using appropriate marketing tools to maximize revenue for the State of Texas while enhancing public confidence in the integrity and fairness of the game."

#### Source/Collection of Data:

The annual ticket revenue and the operating cost amounts are obtained from the Lottery's Financial Accounting system.

#### **Method of Calculation:**

Costs associated with operating the Lottery divided by annual revenue from the net sale of Lottery tickets, which is adjusted for returned tickets, stolen tickets, ticket corrections and promotional ticket credits.

#### **Data Limitations:**

The amount of funds available for the administration of the Lottery is dependent upon the level of sales for the fiscal year.

#### **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

#### Target Attainment:

#### Goal A: Lottery

# Outcome Measure 1.1.4.: Percentage of Bad Debt to Lottery Sales

#### **Short Definition:**

This measure calculates the ratio (in percent) of Certified Bad Debt to total lottery sales at the end of the fiscal year. Certified Bad Debt includes amounts that have been delinquent or in bankruptcy for at least 12 months at the end of the Fiscal Year and accounts that have an outstanding debt of \$10,000 or more that have been delinquent for up to 180 days.

### Purpose/Importance:

This measure provides an indication of the effectiveness of the Commission's systems and procedures for collecting the proceeds from the sale of lottery tickets. The measure also provides an indication of the effectiveness of the collection and enforcement tools used by the Commission to collect on delinquent accounts. This measure is important because it reflects the Commission's performance as it attempts to keep bad debt related to retailer balances to a minimum.

#### Source/Collection of Data:

The Certified Bad Debt is taken from a report generated at the end of the fiscal year from the Retailer Management System. Retailer Services staff acquires the total lottery sales from the Office of the Controller.

#### Method of Calculation:

The method of calculation uses the Certified Bad Debt described in the definition and total lottery sales at the end of the fiscal year for which the output is being reported to determine the ratio. A percentage is obtained by dividing the total value of the Certified Bad Debt by the total value of the lottery sales for the fiscal year.

#### **Data Limitations:**

The reports relating to ticket sales and unpaid balances have well defined parameters.

#### **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

# Target Attainment:

#### Goal A: Lottery

# Outcome Measure 1.1.5: Ratio of Promotion Expense to Net Lottery Sales

#### **Short Definition:**

This measure reflects the amount spent on promoting Lottery Games (including point-of-sale materials, electronic and print media, and experiential promotions), compared to the annual net sale of Lottery tickets, which is adjusted for returned tickets, stolen tickets, ticket corrections and promotional ticket credits.

# Purpose/Importance:

This measure is intended to demonstrate the correlation between gross lottery sales for the State and dollars spent promoting lottery games by the Texas Lottery Commission.

#### Source/Collection of Data:

The amounts of gross lottery sales and expenditures for promoting lottery games are obtained from the Lottery's Financial Accounting System.

#### **Method of Calculation:**

This measure is calculated by dividing the amount spent on promoting lottery games by the annual revenue from the net sale of Lottery tickets, which is adjusted for returned tickets, stolen tickets, ticket corrections and promotional ticket credits.

#### **Data Limitations:**

The ratio is dependent on the level of sales and amount spent promoting lottery games during the year.

#### Calculation Type:

Non-cumulative

#### **New Measure:**

Revised

#### Target Attainment:

#### Goal A: Lottery

# Outcome Measure 1.1.6: State Revenue Received Per Dollar Expended on Lottery Games Promotion

#### **Short Definition:**

This measure reflects the annual accrued transfers to the State of Texas from all Lottery proceeds (including unspent administrative funds and unclaimed prizes) compared to the annual accrued amount of dollars expended on lottery games promotion.

# Purpose/Importance:

This performance measure is intended to demonstrate the correlation between net revenue to the State and dollars spent by the Texas Lottery Commission on lottery games promotion.

#### Source/Collection of Data:

The net revenue to the State and promotion expenditures are obtained from the Lottery's Financial Accounting system.

#### **Method of Calculation:**

This measure is calculated by dividing state revenue by the amount spent on promotion.

#### **Data Limitations:**

The final amount of revenue to the State is dependent upon the level of sales for the fiscal year.

#### Calculation Type:

Non-cumulative

### **New Measure:**

Revised

### **Target Attainment:**

# Goal A: Lottery

#### Outcome Measure 1.1.7: Percent of Licensees with No Recent Violations

#### **Short Definition:**

This measure reports the percent of currently licensed and active lottery retailer locations that have not incurred a violation within the current fiscal year. A violation is defined as any violation of the State Lottery Act or Lottery Rules by a lottery retailer that results in the suspension or revocation of the retailer's license.

# Purpose/Importance:

This measure is an indicator of licensed lottery retailers' adherence to state laws and administrative guidelines. This measure is important because it reflects (1) how effectively the Commission is communicating with retailers regarding statutes and rules, and (2) how effectively the Commission's activities are in deterring these violations.

#### Source/Collection of Data:

The number of active and licensed retailer locations licensed at the end of the reporting period is taken from a report generated from the Lottery Operator Gaming System which shows all active and licensed retailer locations as of the last day of the previous quarter. The number of licensed retailer locations that incurred violations during the course of the current fiscal year is obtained by Retailer Services staff from the database containing all suspensions and revocations for licensed retail locations.

#### Method of Calculation:

This measure is determined by subtracting the total number of licensed retail locations that incurred a violation during the course of the current fiscal year from the total number of currently licensed and active lottery retailer locations at the end of the reporting period. That number is divided by the total number of currently licensed and active lottery retailer locations at the end of the reporting period.

#### **Data Limitations:**

The reports used to calculate this measure have well defined parameters. However, activity that would lead to suspension or revocation of a retailer's license is in many cases beyond the Commission's control. This activity will influence performance in this measure.

#### **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

#### Target Attainment:

### Goal A: Lottery

# Strategy 1.1.1. Lottery Operations

# Output Measure 1.1.1.1: Number of Retailer Business Locations Licensed

#### **Short Definition:**

This measure reports the number of retailer business locations licensed and active at the end of each quarter. A licensed retailer is an active location approved to sell tickets and is in good financial standing with the Lottery Commission.

# Purpose/Importance:

This measure provides an indication of the Commission's concerted effort to license and maintain a base of retailer businesses adequate to serve the public and generate revenue for the State.

#### Source/Collection of Data:

The number of retailer business locations licensed is taken from a report generated at the beginning of each quarter from the Lottery Operator Gaming System. The report shows all retailer business locations licensed and active on the last day of the reporting period.

#### Method of Calculation:

The number of active retailer locations is compiled from a report based on data maintained in the Lottery Operator Gaming System on the last day of the reporting period.

#### **Data Limitations:**

The report used to calculate this data has well defined parameters.

#### **Calculation Type:**

Non-cumulative

### **New Measure:**

No

#### Target Attainment:

#### Goal A: Lottery

# Strategy 1.1.1. Lottery Operations

# Output Measure 1.1.1.2: Number of Denials or Revocations of Licenses

#### **Short Definition:**

The number of denials or revocations of licenses reflects businesses that do not comply with the Lottery Act or an applicable rule. Revocations of licenses are defined as orders received from a hearing on licensees that do not comply with the Lottery Act or an applicable rule. Retailer Services staff refer cases to the Legal Services Division for revocation of licenses from information tracked in retailer database tracking systems.

#### Purpose/Importance:

This measure provides an indication of the Commission's due diligence in processing applications and ensuring businesses meet all requirements to sell tickets or be licensed.

# Source/Collection of Data:

Application denials are tracked by Retailer Services staff in the Lottery Operator Gaming System. Orders for license revocations are tracked and recorded in the Order Tracking Database maintained by the Governmental Affairs Division staff.

#### Method of Calculation:

At the end of each quarter, the activity related to denials and revocations is reviewed by designated Retailer Services staff. The total number of license application denials is compiled from a report generated by Retailer Services and based on data maintained in the Lottery Operator Gaming System. The total number of license revocations is maintained in the Order Tracking Database by Governmental Affairs Division staff. The number of denials and revocations are added to obtain the total for the reporting period.

#### **Data Limitations:**

The report used to calculate this data has well defined parameters.

#### **Calculation Type:**

Cumulative

#### **New Measure:**

No

#### **Target Attainment:**

Goal A: Lottery

Strategy 1.1.1. Lottery Operations

# Output Measure 1.1.1.3: Dollars Collected Via the Debt Set-off Program (Thousands)

#### **Short Definition:**

This measure reports the amount of money collected for the state of Texas via the Texas Lottery prize payment debt set-off program. The Texas Lottery is required by statute to withhold from prize payments certain monies owed to the State by prize winners.

# Purpose/Importance:

This measure represents the positive impact of that portion of the State Lottery Act which requires the Texas Lottery to ensure delinquent debts to the State of Texas are satisfied prior to the awarding of prize payments to prize winners.

#### Source/Collection of Data:

Various state agencies provide either to the Texas Lottery or to the Comptroller of Public Accounts the taxpayer identification numbers (TIN) of those individuals with outstanding debts. Prize winners provide their TIN on a Texas Lottery Winner Claim Form. Claimant data is entered into the Lottery Operator Gaming System. If a TIN match is found, a message is returned indicating monies owed to the state and the prize payment is reduced appropriately by the amount owed. A daily report of any debt set-off is automatically generated by the Lottery Operator Gaming System and provides the Office of the Controller with the information needed to forward the appropriate funds to the various agencies owed.

#### Method of Calculation:

The total money collected for the state of Texas via the prize payment debt set-off is compiled from a report based on data maintained in the Lottery Operator Gaming System for the last day of the reporting period.

#### **Data Limitations:**

The report used to calculate this data has well defined parameters.

#### Calculation Type:

Cumulative

#### **New Measure:**

No

#### Target Attainment:

#### Goal A: Lottery

#### Strategy 1.1.1. Lottery Operations

# Output Measure 1.1.1.4: Number New Licenses Issued to Individual Retailers

#### **Short Definition:**

This measure reports the number of new retailer licenses issued during the reporting period. A license is issued to a retailer when a license application is submitted and approved for the applicant(s) and retailer location.

# Purpose/Importance:

This measure provides an indication of the Commission's concerted effort to generate revenue by issuing licenses to qualified businesses interested in selling lottery tickets. This data is useful in identifying trends and developing goals and strategies for the Commission.

#### Source/Collection of Data:

The number of new licenses issued to retailers within each quarter is taken from a report generated at the end of the reporting period from the Lottery Operator Gaming System by Retailer Services staff. The report shows the total number of new licenses processed and issued for the reporting period.

#### **Method of Calculation:**

The total number of new licenses issued to retailers is taken from a report generated from the Lottery Operator Gaming System listing the retailers that were issued new licenses during the reporting period.

### **Data Limitations:**

The report used to calculate this data has well-defined parameters. The number of new licenses issued during a given reporting period will be impacted by the number of license applications submitted during the period.

#### **Calculation Type:**

Cumulative

#### **New Measure:**

No

### Target Attainment:

#### Goal A: Lottery

Strategy 1.1.1. Lottery Operations

# Output Measure 1.1.1.5: Number of Licenses Renewed to Individual Retailers

#### **Short Definition:**

This measure reports the number of renewed licenses issued during the reporting period to retailers who previously held permanent retailer licenses.

# Purpose/Importance:

Licensure renewal is intended to ensure that individuals or entities currently licensed to sell lottery tickets satisfy current statutory and rule requirements. This measure is an indicator of the level of activity that occurs during a reporting period related to retailer license renewals and is intended to show the number of permanent licenses renewed in the reporting period. It is useful in identifying trends that may impact the administration of the Commission's license renewal program and is helpful in developing goals and strategies for the Commission.

### Source/Collection of Data:

The number of licenses renewed within each quarter is taken from a report generated at the end of the reporting period from the Lottery Operator Gaming System by Retailer Services staff. The report shows the total number of licenses renewed for the reporting period.

#### Method of Calculation:

The total number of licenses renewed is compiled from a report based on data maintained in the Lottery Operator Gaming System for the reporting period.

### **Data Limitations:**

The reports used to calculate this measure have well defined parameters. The number of permanent retailer licenses renewed is dependent upon the number of permanent retailer licenses expiring in the reporting period along with the number of permanently licensed retailers who timely submit and complete the renewal application.

### Calculation Type:

Cumulative

### **New Measure:**

No

#### Target Attainment:

#### Goal A: Lottery

Strategy 1.1.1. Lottery Operations

# Efficiency Measure 1.1.1.1: Average Cost Per License Application Completed)

#### **Short Definition:**

This measure reports the average cost per license application completed within the reporting quarter. A completed license application is an application that resulted in the issuance of a license, the denial of the application or the cancellation of the application.

# Purpose/Importance:

This measure is an indicator of efficient use of staff resources and is needed to determine appropriate license application fee amounts. State law requires that the fees collected be sufficient to cover the cost of processing license applications.

#### Source/Collection of Data:

The number of licenses issued, applications denied, and applications canceled within the quarter is taken from reports generated at the end of the reporting period from the Lottery Operator Gaming System. The cost to process completed license applications is compiled from salary information for Retailer Services staff responsible for processing license applications and the cost incurred for conducting criminal history investigations and credit history reviews.

#### **Method of Calculation:**

The average cost is determined by dividing the total cost to process and complete license applications by the total number of licenses issued, applications denied, and applications canceled within the quarter as maintained in the Lottery Operator Gaming System. Total cost to process and complete a license application is a percentage of salary expense during the quarter for select personnel assigned to process and complete license applications within Retailer Services combined with the costs charged to the Lottery for criminal history investigations and credit history reviews on the new license applicants. This cost information is collected by the Lottery's Office of the Controller and excludes salary benefit costs and any other direct or indirect costs.

#### **Data Limitations:**

The reports used to calculate this data have well defined parameters. The number of new license applications completed during a given reporting period will be impacted by the number of license applications submitted during the period. Business activity that involves the restructuring of a company's organization can result in a large number of new license applications being completed in a given quarter. When this occurs, the average cost per license application completed can be lower than projected because application processing costs are generally lower in these situations due to criminal and credit history background checks being unnecessary. In most cases, these checks are already complete on the people that own the restructured company.

#### **Calculation Type:**

Non-cumulative

### **New Measure:**

No

## Target Attainment:

Goal A: Lottery

Strategy 1.1.2. Lottery Field Operations

Output Measure 1.1.2.1: Number of Prize Payments Processed from Claim Centers (Thousands)

#### **Short Definition:**

This measure reports the total number of prize payments processed by the Commission claim centers located throughout the state. This measure does not report vouchers for promotional second chance drawing prizes. Due to tax reporting requirements, prizes in excess of \$599.00 must be claimed at a claim center either in person or via mail. Prizes of lesser amounts may be claimed at licensed Texas Lottery retailers but may also be claimed in claim centers.

# Purpose/Importance:

This measure is intended to reflect an important aspect of the volume of work performed by claim centers as related to the processing of prize payments.

### Source/Collection of Data:

Prize payments are processed after a claimant submits a winning ticket and their personal information. A validation is performed on the ticket and the claimant's personal information is entered into the Lottery Operator Gaming System (LOGS). The successful validation and entry of the personal information results in the creation of a uniquely numbered prize payment. Claim Center staff obtain the number of prize payments processed from a report generated from the LOGS.

#### Method of Calculation:

Number of prize payments processed is obtained by totaling the prize payments processed for all claim centers in the LOGS during the reported quarter.

#### **Data Limitations:**

The report used to calculate this data have well defined parameters. The number of prize payments processed could be affected by payments processed, new game introductions and matrix revisions changing prize structure claim requirements.

#### **Calculation Type:**

Cumulative

#### **New Measure:**

Revised

#### **Target Attainment:**

#### Goal A: Lottery

# Strategy 1.1.3. Product Development

# Output Measure 1.1.3.1: Number of Newsletters Distributed to Retailers

#### **Short Definition:**

This performance measure is intended to show that the Texas Lottery Commission makes a concerted effort to maintain formal communication with its entire retailer network.

### Purpose/Importance:

This measure educates retailers about current games and game closings, new game introductions, practical sales techniques, security issues, field staff information, and other related topics necessary to market lottery products.

### Source/Collection of Data:

Newsletters are distributed to active retailers and chain retailer headquarters offices, during the reporting period. Retailer Services staff obtain the number of active retailer locations and chain retailer headquarter offices from a report generated from the Lottery Operator Gaming System.

#### Method of Calculation:

The total number of newsletters distributed is calculated by taking the total active retailers including chain retailer headquarters from the Lottery Operator Gaming System, multiplied by the number of issues of the newsletter produced and distributed for the reporting period

### **Data Limitations:**

The number of newsletters distributed is dependent upon the number of active retail locations and corporate account headquarters offices.

### **Calculation Type:**

Cumulative

#### **New Measure:**

No

## **Target Attainment:**

### Goal A: Lottery

# Strategy 1.1.3. Product Development

# Output Measure 1.1.3.2: Number of Retailer Visits

#### **Short Definition:**

This performance measure reflects the number of retailer visits conducted by the Lottery Operator's sales representatives.

### Purpose/Importance:

The measure indicates that retailers are visited on a regular basis by Lottery Operator sales representatives who provide service and assistance from a marketing and sales standpoint.

# Source/Collection of Data:

Each Lottery retail location is assigned to a Lottery operator sales representative who visits that retailer once each sales cycle (each sales cycle being a two-week period). The number of retailer visits is dependent upon the number of individual retailer locations selling Lottery products.

#### **Method of Calculation:**

Lottery Sales Representatives (LSRs) record retailer visits electronically by logging onto the lottery sales terminal at each retailer location using their LSR ID and password. Each login is recorded in the Enterprise System (ES). Visits that cannot be recorded electronically due to electrical and/or communications issues at retailer locations are tracked and reported via a spreadsheet maintained by the Lottery Operator. Retailer Services staff aggregates all retailer visit reporting for the quarter.

#### **Data Limitations:**

The number of retailer visits is dependent upon the number of active retail locations.

# **Calculation Type:**

Cumulative

#### **New Measure:**

No

### **Target Attainment:**

#### Goal A: Lottery

#### Strategy 1.1.3. Product Development

# Output Measure 1.1.3.3: Number of Retailer Surveys Completed

#### **Short Definition:**

This measure shows the Lottery's intent to solicit meaningful feedback from retailers.

# Purpose/Importance:

Surveys assist the agency in assessing the levels of satisfaction with the Texas Lottery Commission.

#### Source/Collection of Data:

Retailers are surveyed by claim center staff. Surveys are processed and results tabulated. The resulting data are compiled and maintained by Retailer Services.

### **Method of Calculation:**

Retailer surveys conducted by claim center staff are totaled for the number of completed surveys for each quarter. A complete survey is one that contains useable information, either responses to survey questions or observations made by claim center staff.

### **Data Limitations:**

The survey process is voluntary for the retailers.

### **Calculation Type:**

Cumulative

#### **New Measure:**

Revised

### Target Attainment:

# Goal A: Lottery

# Strategy 1.1.3. Product Development

# Efficiency Measure 1.1.3.1: Average Cost per Survey Issued

#### **Short Definition:**

This performance measure provides the cost incurred in producing, distributing, and analyzing surveys to Lottery retailers.

# Purpose/Importance:

It demonstrates the Texas Lottery Commission's intent to solicit meaningful feedback from retailers in a cost-effective manner.

#### Source/Collection of Data:

Retailers are surveyed by claim center staff. Surveys are processed and the results tabulated and provided to the Lottery's Retailer Services Department. The resulting data are compiled and maintained by the Lottery's Retailer Services. Newsletter surveys are composed and included in retailer newsletters that are distributed by the Texas Lottery Commission.

#### **Method of Calculation:**

Cost per survey issued is determined by taking the total dollar amount incurred for conducting retailer surveys during the course of the quarter and dividing that amount by the number of surveys distributed for retailer response during that same period. The cost per survey is calculated by summing the claim center administration cost, claim center travel cost, Retailer Services administration cost, data tabulation cost and printing cost (retailer and newsletter surveys) and dividing by the number of surveys issued.

#### **Data Limitations:**

Costs may vary due to changes in salaries, travel, printing, and the distribution schedule of retailer newsletters.

# **Calculation Type:**

Non-cumulative

#### **New Measure:**

Revised

# **Target Attainment:**

Goal A: Lottery

Strategy 1.1.4. Security

# Output Measure 1.1.4.1: Number of Lottery Investigations Initiated

#### **Short Definition:**

This measure reports the total number of administrative and criminal lottery investigations initiated by the Enforcement Division during the quarter.

# Purpose/Importance:

This is important because it serves as an accurate measure of the total number of investigations initiated, which in turn provides key information regarding resource allocation.

#### Source/Collection of Data:

The opening dates of an investigation are recorded on the Compliance Activity Monitoring Program (CAMP) case management tracking system. Only those investigations opened within the quarter are reported in this measure.

#### **Method of Calculation:**

This measure is calculated by recording the number of investigations initiated within the quarter and dividing that number into the projected investigations for the year. Dates are recorded in the Compliance Activity Monitoring Process (CAMP) case management tracking system in the Enforcement Division.

#### **Data Limitations:**

Lottery priorities and other mandates may directly impact the initiation of some investigations.

#### Calculation Type:

Cumulative

#### **New Measure:**

No

#### Target Attainment:

Goal A: Lottery

Strategy 1.1.4. Security

# Output Measure 1.1.4.2: Number of Lottery Investigations Completed

#### **Short Definition:**

This measure reports the number of lottery investigations that are completed by the Enforcement Division. Lottery investigations include but are not limited to referrals from police agencies, external complaints received from the public and/or referrals received internally from the Lottery Operations Division, questionable lottery claims, and investigations referred by the agency divisions.

# Purpose/Importance:

This measure allows the Enforcement Division the ability to identify problem areas based on lottery investigations completed. This measure provides the Enforcement Division specific data to help identify patterns of activity, develop pro-active measures and or allocate staffing and resources appropriately.

### Source/Collection of Data:

A completed lottery investigation is noted on the investigative report under the case heading as approved. The number of completed investigations with approval dates is recorded in the Compliance Activity Monitoring Process (CAMP) case management tracking system.

#### **Method of Calculation:**

This measure is calculated by recording the number of completed background investigations on lottery retailers, lottery vendors, lottery operator employees, potential commission employees and/or other individuals as assigned as closed by the approval by the Enforcement Division Director regardless of when the case was actually opened. The approval date of an investigation is recorded in the Compliance Activity Monitoring Process (CAMP) case management tracking system.

#### **Data Limitations:**

Delay in the receipt of information and documents from outside sources and the availability of the complainant, suspect, or witness cooperation may affect the number of investigations completed.

# **Calculation Type:**

Cumulative

#### **New Measure:**

Revised

#### Target Attainment:

Goal A: Lottery Strategy 1.1.4. Security

# Output Measure 1.1.4.3: Number of Lottery Background Investigations Completed

#### **Short Definition:**

This measure reports the number of lottery background investigations completed by the Enforcement Division. Lottery background investigations include investigations on lottery retailers, lottery vendors, lottery operator employees, potential commission employees and or other individuals as assigned. Lottery background investigations are conducted in order to determine the eligibility requirements of the requested party.

# Purpose/Importance:

This measure assists in determining the total number of background investigations completed by the Enforcement Division.

#### Source/Collection of Data:

A completed lottery background investigation is noted on the investigative report case heading as approved. The number of completed background investigations with approval dates is recorded in the Compliance Activity Monitoring Process (CAMP) case management tracking system.

#### Method of Calculation:

This measure is calculated by recording the number of completed background investigations on lottery retailers, lottery vendors, lottery operator employees, potential commission employees and/or other individuals as assigned as closed by the approval by the Enforcement Division Director regardless of when the case was actually opened. The approval date of an investigation is recorded in the Compliance Activity Monitoring Process (CAMP) case management tracking system.

#### **Data Limitations:**

Delay in the receipt of information and the request and receipt of documents from outside sources may affect the time and number of investigations completed.

### **Calculation Type:**

Cumulative

#### **New Measure:**

No

#### Target Attainment:

Goal A: Lottery

Strategy 1.1.4. Security

Efficiency Measure 1.1.4.1: Average Time to Complete Investigations (Days)

#### **Short Definition:**

This measure reports the average time for each Lottery investigation to be completed by the Enforcement Division.

## Purpose/Importance:

This measure allows the Enforcement Division the ability to identify problem areas on the efficiency and timely completion of lottery investigations. It also provides specific data to help identify patterns of activity, develop pro-active measures and/or allocate staffing and resources appropriately.

#### Source/Collection of Data:

A completed lottery investigation is noted on the investigative report as approved. The number of days to complete an investigation from the date assigned until approved is recorded in the Enforcement Case Management system.

#### Method of Calculation:

This measure is calculated by recording the number of days from the date each lottery investigation is assigned to an investigator until closed for approval by the Enforcement Division Director or designee divided by the total number of lottery investigations completed within the time period. The date a lottery investigation is assigned to an investigator and approved by the Enforcement Division Director is recorded in the Compliance Activity Monitoring Process (CAMP) case management tracking system.

#### **Data Limitations:**

Delay in the receipt of information and documents from outside sources and the availability of the complainant, suspect, or witness cooperation may affect the number of investigations completed.

### **Calculation Type:**

Non-cumulative

## New Measure:

No

### Target Attainment:

### Goal A: Lottery

Strategy 1.1.4. Security

## Efficiency Measure 1.1.4.2: Average Cost Per Completed Investigation

#### **Short Definition:**

This measure reports the average cost per Lottery investigation completed by the Enforcement Division within the quarter.

## Purpose/Importance:

This measure allows division management to better allocate and monitor the division's funds.

#### Source/Collection of Data:

The number of completed Lottery investigations is captured by the Compliance Activity Monitoring Program (CAMP) case management tracking system. The Enforcement Division's cost for investigator salary and travel expenses are obtained from records maintained in the Office of the Controller.

#### Method of Calculation:

The average cost is determined from the total salary expense and travel costs during the quarter for the enforcement investigators assigned to lottery investigation completion (excluding supervisory salaries and salary benefits costs) divided by the number of approved completed Lottery investigations completed within the quarter.

#### **Data Limitations:**

Costs per completed investigation are difficult to project based on current economical fluctuations and legislative changes. Additionally, the location of the investigation, suspect or witnesses may, in some cases, impact the costs of performing investigations.

#### Calculation Type:

Non-cumulative

#### **New Measure:**

No

## **Target Attainment:**

Goal A: Lottery

Strategy 1.1.4. Security

Efficiency Measure 1.1.4.3: Average Time to Complete Lottery Background Investigations (Days)

#### **Short Definition:**

This measure reports the average time for each lottery background investigation to be completed by the Enforcement Division within the quarter.

## Purpose/Importance:

This measure allows the Enforcement Division the ability to identify problem areas on the efficiency and timely completion of lottery background investigations. It also provides specific data to help identify patterns of activity, develop pro-active measures and/or allocate staffing and resources appropriately.

#### Source/Collection of Data:

A completed lottery background investigation is noted on the investigative report as approved. The number of days to complete an investigation from the date assigned until approved is recorded in the Compliance Activity Monitoring Process (CAMP) case management tracking system.

#### **Method of Calculation:**

This measure is calculated by recording the number of days from the date each lottery background investigation is assigned to an investigator until closed for approval by the Enforcement Division Director or designee divided by the total number of lottery background investigations completed for the quarter. The date a lottery background investigation is assigned to an investigator and approved by the Enforcement Division Director is recorded in the Compliance Activity Monitoring Process (CAMP) case management tracking system.

#### **Data Limitations:**

Delay in the receipt of information and the request and receipt of documents from internal and outside sources may affect the time and number of investigations completed.

## **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

#### Target Attainment:

## Goal A: Lottery

Strategy 1.1.8. Promote Lottery Games Contract(s)

Output Measure 1.1.8.1: Billboard Expenditures from Promote Lottery Games Appropriation (Millions)

#### **Short Definition:**

This performance measure shows the number of dollars the Texas Lottery Commission spends on the promotion of lottery games for billboard media and production across the state of Texas.

## Purpose/Importance:

Texas Lottery Commission promotion of lottery products creates awareness and impacts sales of all Texas Lottery products.

#### Source/Collection of Data:

The media and production expenditures for billboard promotion of lottery games are obtained from the Lottery's financial accounting system.

#### **Method of Calculation:**

This measure is calculated in the 1<sup>st</sup>, 2<sup>nd</sup> and 3<sup>rd</sup> quarter by taking the current actual amount expended on lottery division media and production services associated with billboard promotion of lottery games for the reporting periods. The 4th quarter is calculated by taking the current actual amount expended and encumbered for lottery division media and production services associated with billboard promotion of lottery games.

#### **Data Limitations:**

Estimated targets are based on projected annual promotion of lottery games plan which are subject to change, based on product modifications, product introduction schedules and media optimization efforts. Targets are also estimated using current year appropriations which can vary each fiscal year.

### **Calculation Type:**

Cumulative

#### **New Measure:**

Yes

## Target Attainment:

Goal A: Lottery

Strategy 1.1.8. Promote Lottery Games Contract(s)

Output Measure 1.1.8.2: Other Promotion Expenditures from Promote Lottery Games Appropriation (Millions)

#### **Short Definition:**

This performance measure shows the number of dollars the Texas Lottery Commission spends on the promotion of lottery games in the following categories: media and production, radio, digital, social, experiential, print and television. This measure does not include billboard media and production costs.

## Purpose/Importance:

Texas Lottery Commission promotion of lottery products creates awareness and impacts sales of all Texas Lottery products.

#### Source/Collection of Data:

Vendor administration fee expenditures as well as media and production expenditures for lottery games promotions not included in the billboard category are obtained from the Lottery's Financial Accounting System.

#### Method of Calculation:

This measure is calculated in the  $1^{st}$ ,  $2^{nd}$  and  $3^{rd}$  quarter by taking the current actual amount expended on vendor administration fees expenditures as well as media and production services for radio, digital, social, experiential, print, and television lottery game promotions not included in the billboard category for the reporting periods. The  $4^{th}$  quarter is calculated by taking the current actual amount expended and encumbered for vendor administration fees, as well as media and production services for radio, digital, social, experiential, print, and television lottery game promotions not included in the billboard category.

#### **Data Limitations:**

Estimated targets are based on projected annual lottery games promotion plans which are subject to change, based on product modifications, product introduction schedules and media optimization efforts. Targets are also estimated using current year appropriations which can vary each fiscal year.

#### **Calculation Type:**

Cumulative

**New Measure:** 

Yes

#### Target Attainment:

## Goal B: Charitable Bingo

## Outcome Measure 2.1.1: Percentage of Licensees with No Recent Violations

#### **Short Definition:**

This measure reports percentage of licensed authorized organizations that have not incurred violation(s) for the fiscal year to the total number of licensed authorized organizations that held an active license during the fiscal year. A violation is defined as any violation of the Bingo Enabling Act and/or the Charitable Bingo Administrative Rules identified during an inspection, review, game observation, investigation or audit.

## Purpose/Importance:

This measure provides an indication of the effectiveness of taxpayer education through audits and inspection of the taxpayer's books, records and the conduct of bingo occasions.

### Source/Collection of Data:

This data will be captured from the Bingo Operations System Service (BOSS) and the Compliance Activity Monitoring Program (CAMP) case management tracking system for the number of complaint investigations completed and the number of complaint investigations which identified violations of the Act or Rules and have been referred for disciplinary action.

## Method of Calculation:

The numerator is the number of currently licensed Bingo organizations that have not incurred a violation for the fiscal year. The denominator is the total number of licensed authorized organizations that held an active license during the fiscal year. The calculation is numerator over denominator times 100.

#### **Data Limitations:**

External Factors: General market and economic conditions, statutory changes, available resources and changes in the number of persons licensed are key variables that impact the measure.

### Calculation Type:

Non-cumulative

#### **New Measure:**

No

#### Target Attainment:

## Goal B: Charitable Bingo

## Outcome Measure 2.1.2: Percentage of Bingo Audits Referred for Disciplinary Action

#### **Short Definition:**

This measure reports the percentage of Bingo audits referred for disciplinary action to the total number of Bingo audits completed for the fiscal year.

## Purpose/Importance:

The measure is intended to show the extent to which the agency exercises its regulatory authority in proportion to the number of audits completed. It is important that both the public and licensees have an expectation that the agency will work to ensure fair and effective enforcement of the Bingo Enabling Act (Act) and Charitable Administrative Rules (Rules) and this measure seeks to indicate agency responsiveness to this expectation.

#### Source/Collection of Data:

This data will be captured from the Bingo Operations System Service (BOSS) for the number of audits completed and the number of audits which identified violations of the Act or Rules and have been referred for disciplinary action.

#### Method of Calculation:

The numerator is the number of Bingo audits referred for disciplinary action. The denominator is the total number of Bingo audits completed for the fiscal year. Disciplinary action includes agreed orders, settlement agreements, warnings, suspensions, revocation, and/or administrative penalties. An audit is considered completed on the day the final audit report is issued. The calculation is numerator over denominator times 100.

#### **Data Limitations:**

There may be a period of time (days) between the issuance of the final audit report and the referral to Legal Services Division or Charitable Bingo Operations Division's Compliance Department. Additionally, voluntary compliance by the organizations audited would have an impact on this percentage.

## **Calculation Type:**

Non-cumulative

## New Measure:

No

## **Target Attainment:**

## Goal B: Charitable Bingo

## Outcome Measure 2.1.3: Percent of Complaints Referred for Disciplinary Action

#### **Short Definition:**

This measure reports the percentage of complaints referred for disciplinary action to the total number of complaints completed for the fiscal year. .

## Purpose/Importance:

The measure is intended to show the extent to which the agency exercises its regulatory authority in proportion to the number of complaint investigations completed. It is important that both the public and licensees have an expectation that the agency will work to ensure fair and effective enforcement of the Bingo Enabling Act (Act) and Charitable Administrative Rules (Rules) and this measure seeks to indicate agency responsiveness to this expectation.

### Source/Collection of Data:

This data is captured in the Compliance Activity Monitoring Program (CAMP) case management tracking system for the number of complaint investigations completed and the number of complaint investigations which identified violations of the Act or Rules and have been referred for disciplinary action.

#### Method of Calculation:

The numerator is the number of Bingo complaint investigations referred to the Legal Division or Charitable Bingo Operations Division's Compliance Department for some form of disciplinary action. The denominator is the total number of complaints completed for the fiscal year. Disciplinary action includes agreed orders, settlement agreements, warnings, suspensions, revocation, and/or administrative penalties. A complaint investigation is considered completed on the day the final investigative report is issued. The calculation is numerator over denominator times 100.

#### **Data Limitations:**

The agency has no control over the number of complaints it receives, nor does it have any control over the substance of that complaint, and whether disciplinary action is justified based upon jurisdiction and evidence. There may be a period of time (days) between the issuance of the Bingo final audit report, the Enforcement investigative report and the referral to Legal Services Division or Charitable Bingo Operations Division's Compliance Department. Additionally, voluntary compliance by the organizations would have an impact on this percentage.

### **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

#### Target Attainment:

## Goal B: Charitable Bingo

## Outcome Measure 2.1.4: Percent of Documented Complaints Completed Within Six Months

#### **Short Definition:**

This measure reports the percentage of Bingo complaint investigations completed within six months, by the Charitable Bingo Operations Division and Enforcement Division.

## Purpose/Importance:

The purpose of this measure is to assure that complaints are quickly and efficiently addressed.

#### Source/Collection of Data:

This data is captured in the Compliance Activity Monitoring Program (CAMP) system for Bingo complaints investigated by either the Enforcement Division, Licensing Services or Audit Services.

## Method of Calculation:

This measure is calculated by dividing the number of Bingo complaint investigations completed within six months or less to the total number of Bingo complaint investigations completed for the fiscal year.

## **Data Limitations:**

The complexity of the allegations(s) made may affect the number of days it takes to resolve an investigation. Additionally, the availability of the complainant, suspect or witnesses may also affect the number of investigations resolved.

## **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

## Target Attainment:

## Goal B: Charitable Bingo

Outcome Measure 2.1.5: Net Bingo Games Revenue Received by Charitable Organizations (in Millions)

#### **Short Definition:**

This measure captures the amount of dollars (expressed in millions) reported as distributed by licensed conductors of bingo games from their bingo bank account for charitable purposes during a reporting period.

## Purpose/Importance:

This measure provides the amount of dollars used by licensed conductors for charitable purposes in Texas, which is the purpose of charitable bingo.

#### Source/Collection of Data:

The data is reported by the licensee to the Commission on the quarterly report and is noted as "Charitable Distributions". Quarterly reports submitted are recorded in the division's Bingo Operations System Service (BOSS). The data for this measure is extracted from BOSS.

#### **Method of Calculation:**

Currently, bingo licensees report on a calendar quarter basis. As such, the third and fourth quarters from the preceding calendar year, as well as the first and second calendar quarters of the current calendar year will be utilized for this measure. The data reported will be rounded to the nearest hundred thousand and reported in the following format: \$XX.X.

## **Data Limitations:**

This information is obtained from licensed authorized organizations self-reporting the amount of net proceeds used for a charitable purpose. Therefore, this performance measure is dependent upon organizations submitting their reports accurately and timely. The ultimate amount distributed is dependent on the licensee's ability to efficiently operate its Bingo games, control expenses and comply with the provisions of the Bingo Enabling Act and Rules. The number of licensed authorized organizations and their ability to control authorized expenses may have an impact on this measure. Additionally, there is reliance on the licensee to report correct information.

## **Calculation Type:**

Non-cumulative

### New Measure:

No

#### Target Attainment:

## Goal B: Charitable Bingo

# Outcome Measure 2.1.6: Percentage of Organizations Who Met the Statutory Charitable Distribution Requirement

### **Short Definition:**

This measure reports the percentage of licensed authorized organizations who met their required charitable distribution.

## Purpose/Importance:

This measure will help determine the percentage of licensed authorized organizations in compliance with the Bingo Enabling Act, Section 2001.457.

#### Source/Collection of Data:

The data is captured from the Bingo Operations System Service (BOSS.

#### Method of Calculation:

Currently, bingo licensees report on a calendar quarter basis. As such, the third and fourth quarters from the preceding calendar year, as well as the first and second calendar quarters of the current calendar year will be utilized for this measure. This measure is calculated by dividing the number of licensed authorized organizations meeting the required minimum charitable distribution by the number of licensed authorized organizations that held an active license during the year.

#### **Data Limitations:**

This information is obtained from licensed authorized organizations self-reporting the amount of net proceeds used for a charitable purpose. Therefore, this performance measure is dependent upon licensed authorized organizations submitting their reports accurately and timely.

### Calculation Type:

Non-cumulative

#### New Measure:

No

#### Target Attainment:

## Goal B: Charitable Bingo

## Outcome Measure 2.1.7: Percentage of Organizations Receiving an Audit

#### **Short Definition:**

This measure reports the percentage of organizations on which an Audit is performed during the fiscal year. An organization is a licensed authorized organization or licensed commercial lessor.

## Purpose/Importance:

This outcome is intended to measure the degree of coverage achieved by auditors during the fiscal year. Adequate coverage is deemed important because of the deterrent effect of the expectation of an audit.

## Source/Collection of Data:

The data will be captured from the Bingo Operations System Service (BOSS).

## Method of Calculation:

This measure is calculated by dividing the number of organizations for which an audit is completed by the total number of licensed authorized organizations that held an active license during the fiscal year.

#### **Data Limitations:**

None

## **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

## Target Attainment:

## Goal B: Charitable Bingo

## Outcome Measure 2.1.8: Percentage of Organizations Receiving an Inspection

#### **Short Definition:**

This measure reports the percentage of licensed authorized organizations on which an inspection is performed during the fiscal year. An inspection can be a game inspection, books & records inspection, or complaint investigation. An organization is a licensed authorized organization or licensed commercial lessor.

## Purpose/Importance:

This outcome is intended to measure the degree of coverage achieved by auditors, inspectors, and investigators during the fiscal year. Adequate coverage is deemed important because of the deterrent effect of the expectation of an inspection.

## Source/Collection of Data:

This data is captured in the Compliance Activity Monitoring Program (CAMP) case management tracking system for complaint investigations and in the Bingo Operations System Service (BOSS) for inspections.

## Method of Calculation:

This measure is calculated by dividing the number of organizations for which an inspection is completed by the total number of licensed authorized organizations that held an active license during the fiscal year.

#### **Data Limitations:**

None

#### Calculation Type:

Non-cumulative

### **New Measure:**

No

#### Target Attainment:

### Goal B: Charitable Bingo

Strategy 2.1.1. Bingo Licensing

## Output Measure 2.1.1.1: Number of Licenses Issued

#### **Short Definition:**

This measure reports the number of licenses issued to manufacturers, distributors, lessors and conductors of Bingo operations for a Charitable Bingo activity in this state.

## Purpose/Importance:

This measure provides data relating to the number of manufacturers, distributors, lessors and conductors of Bingo operations desiring to be licensed under the Bingo Enabling Act during the reporting period.

## Source/Collection of Data:

The Commission's Bingo Operations System Service (BOSS) provides the licensing information.

#### **Method of Calculation:**

Total of all licenses issued to conductors, lessors, manufacturers, and distributors, including conductor temporary licenses, during the reporting period.

## **Data Limitations:**

The ultimate number of licenses issued is dependent on the number of individuals and organizations requesting a license as well as the completeness of the application, outstanding tax liability, etc.

### **Calculation Type:**

Cumulative

#### **New Measure:**

No

## **Target Attainment:**

## Goal B: Charitable Bingo

## Strategy 2.1.1. Bingo Licensing

## Output Measure 2.1.1.2: Number of Applications Processedn

#### **Short Definition:**

This measure reports the number of applications processed for all Bingo licenses. This includes applications for worker registrants and original, renewal, amended and temporary licenses for manufacturers, distributors, lessors and conductors of Bingo operations. An application is considered processed when an individual is added to the registry of bingo workers, a license is issued, or the application is approved, denied, withdrawn, or surrendered.

## Purpose/Importance:

This measure provides data relating to the total number of applications received from entities or individuals desiring to be licensed or individuals desiring to be added to the registry of bingo workers under the Bingo Enabling Act.

#### Source/Collection of Data:

The Commission's Bingo Operations System Service (BOSS) provides the application information.

## Method of Calculation:

The total number of applications processed for worker registrants, manufacturers, distributors, lessors and conductors.

#### **Data Limitations:**

The ultimate number of applications processed is dependent on the number of entities requesting a license or individuals desiring to be added to the registry of bingo workers.

### **Calculation Type:**

Cumulative

#### **New Measure:**

No

### Target Attainment:

## Goal B: Charitable Bingo

Strategy 2.1.1. Bingo Licensing

## Output Measure 2.1.1.3: Number of Worker Registry Applications Approved

#### **Short Definition:**

This measure reports the number of individuals submitting an original or renewal application for inclusion on the worker registry who have been approved.

## Purpose/Importance:

This measure provides data relating to the total number of applications received from individuals desiring and approved to be listed on the registry of bingo workers under the Bingo Enabling Act.

## Source/Collection of Data:

The Commission's Bingo Operations System Service (BOSS) captures the information.

## Method of Calculation:

The number of applications for registry of bingo workers received from individuals that have been approved are totaled.

#### **Data Limitations:**

The ultimate number of applications approved is dependent on the number of individuals requesting to be listed on the registry of bingo workers.

## **Calculation Type:**

Cumulative

## **New Measure:**

No

#### Target Attainment:

## Goal B: Charitable Bingo

Strategy 2.1.1. Bingo Licensing

Efficiency Measure 2.1.1.1: Average Bingo License (New) Processing Time (Days)

#### **Short Definition:**

This measure reports the average length of time, in days, that it takes the Charitable Bingo Operations Division to issue a new license to conduct bingo or lease premises for the conduct of bingo.

## Purpose/Importance:

This measure reflects the responsiveness of the Licensing Section staff to our customers' needs. It is an indicator of our efficiency.

## Source/Collection of Data:

The data for this measure is obtained from the division's Bingo Operations System Service (BOSS).

## **Method of Calculation:**

The total number of new licenses issued during the period for conductors times the average number of days to issue plus the total number of new licenses issued during the period for lessors times the average number of days to issue divided by the total number of new licenses issued to conductors and lessors equals the average processing time in days.

#### **Data Limitations:**

Factors that can influence this figure include: completeness of the application and the responsiveness of the applicant to requests for additional information.

### **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

## **Target Attainment:**

## Goal B: Charitable Bingo

Strategy 2.1.1. Bingo Licensing

Efficiency Measure 2.1.1.2: Average Bingo License (Renewal) Processing Time (Days)

## **Short Definition:**

This measure reports the average length of time, in days, for the Charitable Bingo Operations Division to issue a renewal license to conduct bingo or lease premises for the conduct of bingo.

## Purpose/Importance:

This measure reflects the responsiveness of the Licensing Section staff to our customers' needs. It is an indicator of our efficiency.

## Source/Collection of Data:

The data for this measure is obtained from the Bingo Operations System Service (BOSS).

#### **Method of Calculation:**

The total number of renewals licenses issued during the period for conductors times the average number of days to issue plus the total number of renewal licenses issued during the period for lessors times the average number of days to issue divided by the total number of renewal licenses issued to conductors and lessors equals the average processing time in days.

#### **Data Limitations:**

Factors that can influence this figure include: completeness of the application, the responsiveness of the applicant to requests for additional information and non-compliance issues.

#### **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

#### Target Attainment:

## Goal B: Charitable Bingo

Strategy 2.1.1. Bingo Licensing

## Efficiency Measure 2.1.1.3: Average Cost Per Application Processed

#### **Short Definition:**

This measure reports the cost of processing an application or an amendment to a license.

## Purpose/Importance:

This measure reflects the responsiveness of the Licensing Section staff to our customers' needs and is an indicator of our efficiency.

#### Source/Collection of Data:

The data for this measure is obtained from the Bingo Operations System Service (BOSS). Postage information is obtained from Support Services Division.

### Method of Calculation:

It is calculated by dividing the number of applications and amendments to licenses processed into the total estimated costs associated with processing applications and amendments within the Charitable Bingo Operations Division. Calculate the percentage of time spent by applicable staff entering, reviewing and processing applications and amendments. Multiply that percentage by applicable staff salary for the months within the quarter. Add the postage cost. Divide the total cost by the total number of applications and amendments processed for the quarter. This figure represents the average cost per application processed for the current quarter.

### **Data Limitations:**

None

### Calculation Type:

Non-cumulative

#### **New Measure:**

No

## **Target Attainment:**

## Goal B: Charitable Bingo

Strategy 2.1.1 Bingo Licensing

Efficiency Measure 2.1.1.4: Average Bingo Worker Registry Application Processing Time (Days)

#### **Short Definition:**

This measure reports the average length of time, in days, that it takes the Charitable Bingo Operations Division to process original and renewal worker registry applications.

## Purpose/Importance:

This measure reflects the responsiveness of the Licensing staff to our customers' needs. It is an indicator of our efficiency.

#### Source/Collection of Data:

The data for this measure is obtained from the division's Bingo Operations System Service (BOSS).

#### **Method of Calculation:**

The total number of original worker registry applications processed during the period times the average number of days to process plus the total number of renewal worker registry applications processed during the period times the average number of days to process divided by the total number of original and renewal worker registry applications processed equals the average processing time in days.

#### **Data Limitations:**

Factors that can influence this figure include: completeness of the application, the responsiveness of the applicant to requests for additional information and non-compliance issues. Additionally, individuals with certain past criminal history actions where records must be obtained from various jurisdictions for review prior to approval or denial of the application.

## **Calculation Type:**

Non-cumulative

#### **New Measure:**

Revised

## Target Attainment:

## Goal B: Charitable Bingo

## Strategy 2.1.1. Bingo Licensing

## Explanatory Measure 2.1.1.1: Number of Annual License Holders

#### **Short Definition:**

This measure reports the number of organizations that held an active bingo license during the fiscal year.

## Purpose/Importance:

This measure identifies the number of licensees that held an active bingo license during the fiscal year.

#### Source/Collection of Data:

The data for this measure is obtained from the Bingo Operations System Service (BOSS).

#### Method of Calculation:

The total number of conductors, lessors, manufacturers, and distributors holding an active license on August 31<sup>st</sup> each year plus those organizations, whose license was surrendered, revoked, expired, and an application for renewal that was denied or withdrawn during the fiscal year.

#### **Data Limitations:**

None

## Calculation Type:

Non-cumulative

#### New Measure:

No

## **Target Attainment:**

## Goal B: Charitable Bingo

Strategy 2.1.1. Bingo Licensing

## Explanatory Measure 2.1.1.2: Number of Annual Worker Registrants

#### **Short Definition:**

This measure reports the number of approved worker registrants at the end of the fiscal year.

## Purpose/Importance:

This measure identifies the number of bingo workers on the worker registry.

#### Source/Collection of Data:

The data for this measure is obtained from the Bingo Operations System Service (BOSS).

#### **Method of Calculation:**

The total number of bingo workers on the worker registry as of August 31st of each year.

#### **Data Limitations:**

None

## **Calculation Type:**

Non-cumulative

### **New Measure:**

No

## Target Attainment:

## Goal B: Charitable Bingo

## Strategy 2.1.2. Bingo Education and Development

## Output Measure 2.1.2.1: Number of Individuals Receiving Education

#### **Short Definition:**

This measure reports the number of individuals who completed the Bingo Training Program in person, via video, website, or other interactive modes.

## Purpose/Importance:

The Bingo Training Program helps to reduce the number and frequency of administrative actions and compliance actions as a result of violations of the Bingo Enabling Act and Administrative Rules.

## Source/Collection of Data:

Information maintained in Bingo Operations System Service (BOSS) and the names/signatures collected from individuals taking training classes.

#### Method of Calculation:

The total number of individuals recorded to have completed the Bingo Training Program and individuals taking training classes.

#### **Data Limitations:**

Factors that can influence the number of individuals receiving education include: the number of individuals required to take training during the fiscal year and individuals who voluntarily take the training classes.

#### Calculation Type:

Cumulative

## **New Measure:**

Revised

#### Target Attainment:

## Goal B: Charitable Bingo

## Strategy 2.1.3. Bingo Law Compliance Field Operations

## Output Measure 2.1.3.1: Number of Inspections Conducted

#### **Short Definition:**

This measure reports the total number of Bingo inspections. Inspections include: Game Inspections, Site Systems Access Inspections, Complaint Investigations, Destructions, Game Observations, Book and Records inspections conducted by Audit or Enforcement staff.

## Purpose/Importance:

The measure provides an assessment of compliance with the Act and Rules and whether bingo games are being conducted fairly by organizations.

## Source/Collection of Data:

The data for this measure is obtained from the Compliance Activity Monitoring Program (CAMP) and the Bingo Operations System Service (BOSS).

#### **Method of Calculation:**

The total number of inspections conducted by Audit staff and Enforcement staff during the fiscal year.

#### **Data Limitations:**

None

## **Calculation Type:**

Cumulative

#### **New Measure:**

No

## **Target Attainment:**

Goal B: Charitable Bingo

Strategy 2.1.3: Bingo Law Compliance Field Operations

Output Measure 2.1.3.2: Number of Bingo Audits and Reviews Completed

#### **Short Definition:**

This measure reports the total number of Bingo audits and reviews completed for the period.

## Purpose/Importance:

Audits and reviews are detailed examinations of a Bingo licensee to determine compliance with the Bingo Enabling Act and/or Charitable Bingo Administrative Rules, Texas Bingo Quarterly Report information submitted to the Commission is reasonably accurate, bingo proceeds are used for authorized purposes, and bingo is conducted fairly.

#### Source/Collection of Data:

This data will be captured from the Bingo Operations System Service (BOSS).

#### Method of Calculation:

The total number of audits and reviews completed by Audit staff for the fiscal year. An audit is considered completed on the day the final audit report is issued or review completed.

#### **Data Limitations:**

None

#### Calculation Type:

Cumulative

## **New Measure:**

No

#### Target Attainment:

Goal B: Charitable Bingo

Strategy 2.1.3: Bingo Law Compliance Field Operations

## Output Measure 2.1.3.3: Number of Bingo Complaint Investigations Completed

#### **Short Definition:**

This measure reports the number of Bingo complaint investigations completed by the Charitable Bingo Operations Division and the Enforcement Division during the reporting period.

## Purpose/Importance:

This measure allows the Charitable Bingo Operations Division to identify problem areas and allocate resources.

#### Source/Collection of Data:

The number of bingo complaint investigations completed by either the Charitable Bingo Operations Division or Enforcement Division is stored in the Compliance Activity Monitoring Program (CAMP) and the Bingo Operations System Service (BOSS).

#### Method of Calculation:

This measure is calculated by recording the number of Bingo complaint investigations completed during the period. An investigation is considered completed when the final investigative report is approved or the CAMP case resulting from a complaint is closed.

#### **Data Limitations:**

The complexity of the allegation(s) made may affect the number of investigations resolved within the quarter. Additionally, the number of complaints received, and the availability of the complainant, subjects or witnesses may also affect the number of investigations resolved.

#### Calculation Type:

Cumulative

## New Measure:

Revised

## Target Attainment:

Goal B: Charitable Bingo

Strategy 2.1.3. Bingo Law Compliance Field Operations

Output Measure 2.1.3.4: Dollar Amount of Adjustments to Charitable Distributions by Audit and Inspection

#### **Short Definition:**

This measure reports the dollar amount of adjustments made to the Charitable Distribution as reported on the Conductor Quarterly Report as a result of an audit or inspection.

## Purpose/Importance:

This measure reflects effectiveness of inspection activities and impacts the extent of compliance by the licensed organizations.

#### Source/Collection of Data:

This data will be captured from the Bingo Operations System Service (BOSS).

#### Method of Calculation:

Total dollar amount of adjustments to the amount of Charitable Distributions reported by licensed organizations identified as a result of audits inspections, and complaint investigations completed during the reporting period.

#### **Data Limitations:**

The reporting accuracy by licensed authorized organizations and the allowable uses of proceeds from the conduct of bingo for a charitable purpose.

## **Calculation Type:**

Cumulative

#### **New Measure:**

No

## **Target Attainment:**

### Goal B: Charitable Bingo

Strategy 2.1.3. Bingo Law Compliance Field Operations

## Output Measure 2.1.3.5: Number of Bingo Background Investigations Completed

#### **Short Definition:**

This measure reports the number of bingo background investigations completed by the Enforcement Division. Bingo background investigations are conducted on licensees and others identified in the Bingo Enabling Act (BEA). Bingo background investigations are referred by the Charitable Bingo Operations Division in order to determine the eligibility requirements for licensing or placement in the Bingo worker registry as indicated by the BEA.

## Purpose/Importance:

This measure assists in determining the total number of bingo background investigations completed by the Enforcement Division.

#### Source/Collection of Data:

The number of completed investigations with the approval dates is recorded in the Compliance Activity Monitoring Process (CAMP).

#### **Method of Calculation:**

This measure is calculated by recording the number of completed bingo background investigations that are closed by approval by the Enforcement Division Director or designee regardless of when the case was opened. A completed bingo investigation is noted on the final investigative report as approved.

#### **Data Limitations:**

Delay in receiving required information and documentation from government entities to complete background investigations may impact the total number of bingo background investigations.

## **Calculation Type:**

Cumulative

#### **New Measure:**

No

## Target Attainment:

Goal B: Charitable Bingo

Strategy 2.1.3. Bingo Law Compliance Field Operations

Efficiency Measure 2.1.3.1: Average Time for Bingo Complaint Investigation Completion (Days)

#### **Short Definition:**

This measure reports the average time for Bingo complaint investigations completed by the Charitable Bingo Operations Division and the Enforcement Division.

## Purpose/Importance:

This measure gauges the efficiency and timeliness of complaint investigation completions.

#### Source/Collection of Data:

A resolved investigation is noted in the Bingo Operations System Service (BOSS) and Compliance Activity Monitoring Program (CAMP).

## Method of Calculation:

The average time is measured by the number of days from the date each Bingo complaint case is assigned to an individual until the investigation is completed, divided by the total number of complaint investigations completed for the quarter.

#### **Data Limitations:**

The complexity of the allegation(s) made may impact the number of days it takes to resolve an investigation. Additionally, the availability of complainant, subjects and witnesses may also affect the length of time it takes to resolve an investigation.

#### Calculation Type:

Non-cumulative

#### **New Measure:**

Revised

## Target Attainment:

## Goal B: Charitable Bingo

Strategy 2.1.3. Bingo Law Compliance Field Operations

## Efficiency Measure 2.1.3.2: Average Cost per Bingo Complaint Investigation Completed

#### **Short Definition:**

This measure reports the average cost per Bingo complaint investigation completed by the Charitable Bingo Operations Division and the Enforcement Division.

## Purpose/Importance:

This measure allows division management to better allocate and monitor the division's funds.

#### Source/Collection of Data:

The number of investigations completed by the Charitable Bingo Operation Division and Enforcement Division is stored in the Compliance Activity Monitoring Program (CAMP). Salary expense and travel cost are provided by the Office of Controller.

#### Method of Calculation:

The average cost is determined from the total salary expense and travel costs during the quarter, for the individuals assigned to bingo complaints, divided by the number of completed Bingo complaint investigations within the quarter.

#### **Data Limitations:**

The complexity of the allegation(s) made may impact the cost it takes to resolve an investigation. Additionally, the availability of complainant, subjects and witnesses may also affect the cost to resolve an investigation.

#### Calculation Type:

Non-cumulative

### **New Measure:**

Revised

#### Target Attainment:

Goal B: Charitable Bingo

Strategy 2.1.3. Bingo Law Compliance Field Operations

Efficiency Measure 2.1.3.3: Average Time to Conduct Compliance Audit and Review (Hours)

#### **Short Definition:**

This measure reports the average number of hours spent by an auditor planning, conducting and finalizing an audit or a review.

## Purpose/Importance:

The average number of hours spent on verifying licensees' compliance with the Bingo Enabling Act and/or Charitable Bingo Administrative Rules.

#### Source/Collection of Data:

The data will be captured from the Bingo Operations System Service (BOSS).

## Method of Calculation:

The total number of hours spent to complete an audit or a review divided by the total number of audits and reviews completed. An audit or review is considered completed on the day the final report is issued.

#### **Data Limitations:**

None

## **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

## Target Attainment:

Goal B: Charitable Bingo

Strategy 2.1.3. Bingo Law Compliance Field Operations

Efficiency Measure 2.1.3.4: Average Time to Complete Bingo Background Investigations (Days)

#### **Short Definition:**

This measure reports the average time to complete bingo background investigations by the Enforcement Division within the quarter.

## Purpose/Importance:

This measure assists in determining the efficiency and timely completion of bingo background investigations completed by the Enforcement Division.

## Source/Collection of Data:

The number of days to complete an investigation from the date assigned until the approval date, is recorded in the Compliance Activity Monitoring Process (CAMP).

#### Method of Calculation:

This measure is calculated by recording the number of days from the date each bingo background investigation is assigned to an investigator until the investigation is closed by approval by the Enforcement Division Director or designee divided by the total number of bingo background investigations completed for the quarter. The date a bingo background investigation is assigned to an investigator and approved by the Enforcement Director is recorded in the Compliance Activity Monitoring Process (CAMP) case management tracking system.

#### **Data Limitations:**

Delay in receiving required information and documentation from government entities to complete background investigations may impact the number of days to complete background investigations.

#### Calculation Type:

Non-cumulative

## **New Measure:**

No

## Target Attainment:

Goal B: Charitable Bingo

Strategy 2.1.3. Bingo Law Compliance Field Operations

## Efficiency Measure 2.1.3.5: Average Cost per Bingo Audit and Review Completed

#### **Short Definition:**

This measure reports the average cost per Bingo audit and review completed by the Charitable Bingo Operations Division.

## Purpose/Importance:

This measure allows division management to better allocate and monitor the division's funds.

#### Source/Collection of Data:

The number of audits and reviews completed by the Charitable Bingo Operations Division, the travel costs per audit, and the hours per audit are stored in the Bingo Operations System Service (BOSS). Salary expense is provided by the Office of Controller.

#### **Method of Calculation:**

The average cost is determined from the total salary expense and travel costs during the quarter, for the individuals performing the audits and reviews, divided by the number of completed Bingo audits and reviews within the quarter.

#### **Data Limitations:**

None

## **Calculation Type:**

Non-cumulative

#### **New Measure:**

No

## Target Attainment:

### Goal B: Charitable Bingo

Strategy 2.1.4. Bingo Prize Fee Collection and Accounting

## Output Measure 2.1.4.1: Percentage of Licensees Who Fail to Pay

#### **Short Definition:**

This measure reports the percentage of conductors who failed to timely pay prize fees by the due date.

## Purpose/Importance:

This measure will help the Charitable Bingo Operations Division determine those licensees that do not comply with the Bingo Enabling Act.

#### Source/Collection of Data:

The data is captured in the Bingo Operations System Service (BOSS).

#### Method of Calculation:

This measure is calculated by dividing the number of conductors who failed to pay the appropriate amount of prize fee due by the due date or had a check returned as NSF by the number of original conductors' quarterly reports processed.

## **Data Limitations:**

This information is obtained from licensed authorized organizations self-reporting the amount of prizes awarded. The number of organizations required to file a return and pay timely may have an impact on this measure. Additionally, there is reliance on the licensee to report correct information.

## **Calculation Type:**

Non-cumulative

## New Measure:

Revised

## **Target Attainment:**

#### Goal B: Charitable Bingo

Strategy 2.1.4. Bingo Prize Fee Collection and Accounting

## Output Measure 2.1.4.2: Number of Bingo Reports Processed

#### **Short Definition:**

This measure reports the number of Bingo quarterly reports processed. Data includes all quarterly reports and any estimated, amended or adjusted reports for the quarter.

## Purpose/Importance:

This measure provides data relating to the total number of reports received from individuals and organizations required to file a report under the Bingo Enabling Act.

## Source/Collection of Data:

The data for this measure is obtained from the Bingo Operations System Service (BOSS).

### Method of Calculation:

This measure is calculated by totaling the number of reports processed for the quarter.

#### **Data Limitations:**

The total number of returns processed is dependent on the total number of individuals, organizations, and number of organizations in a unit holding a license.

## **Calculation Type:**

Cumulative

#### **New Measure:**

No

## **Target Attainment:**

## HISTORICALLY UNDERUTILIZED BUSINESS PLAN

#### I. POLICY OR MISSION STATEMENT

## Policy on the Utilization of Historically Underutilized Businesses (HUBs)

The Texas Lottery Commission (TLC) is committed to assisting and including minority-owned businesses and Historically Underutilized Businesses (HUBs) in its procurement opportunities. In accordance with Texas Government Code §\$2161.181-182 and \$466.107, and with the TLC's rule relating to Historically Underutilized Businesses (HUBs), 16 Texas Administrative Code \$403.301, state agencies shall make a good faith effort to utilize HUBs in contracts for construction, services, including professional and consulting services, and commodity contracts. The TLC has adopted the Comptroller of Public Accounts HUB Rules as its own rules, and encourages the use of HUBs by implementing these policies through race, ethnic, and gender neutral means. The TLC is committed to promoting full and equal business opportunities for all businesses in state contracting in accordance with the goals specified in the State of Texas Disparity Study:

- (1) \*11.2% for heavy construction other than building contracts;
- (2) \*21.1% for all building construction, including general contractors and operative builders contracts;
- (3) 32.9% for all special trade construction contracts;
- (4) 23.7% for professional services contracts;
- (5) 26.0 % for all other services contracts; and,
- (6) 21.1% for commodities contracts.

The TLC and its contractors shall make a good faith effort to meet or exceed these goals and assist HUBs in receiving a portion of the total contract value of all contracts that the Commission expects to award in a fiscal year. It is the policy of the TLC to accomplish these goals either through contracting directly with HUBs or indirectly through subcontracting opportunities. The TLC's policy on the utilization of HUBs and minority businesses is related to all contracts with an expected value of \$100,000 or more, and whenever possible, in contracts less than \$100,000.

As set forth in the Comptroller's HUB rules at 34 Texas Administrative Code §20.282, a HUB is a business, as described below, that is certified by the State of Texas and has not exceeded the size standards established by 34 Texas Administrative Code §20.294 with its principal place of business in Texas. Qualifying HUB owners must be residents of the State of Texas; have a proportionate interest and demonstrate active participation in the control, operation and management of the HUB entity's affairs; and be economically disadvantaged because of their identification as members of the following groups: Black Americans, Hispanic Americans, American Women, Asian Pacific Americans, Native Americans or Disabled Veterans.

<sup>\*</sup> Heavy Construction and Building Construction categories/goals are not applicable to the TLC's operations. Currently, the TLC does not have programs or strategies related to these categories.

The Comptroller of Public Accounts will certify those eligible businesses that apply for HUB certification under the following business structures and defined ownership:

### • Woman or Minority-Owned Business:

- a) a corporation formed for the purpose of making a profit in which at least 51% of all classes of the shares of stock or other equitable securities are owned by one or more person(s) identified above;
- b) a sole proprietorship created for the purpose of making a profit that is 100% owned, operated, and controlled by a person identified above;
- c) a partnership formed for the purpose of making a profit in which 51% of the assets and interest in the partnership is owned by one or more persons identified above;
- d) a joint venture in which each entity in the joint venture is a HUB;
- e) a supplier contract between a HUB and a prime contractor under which the HUB is directly involved in the manufacture or distribution of the supplies or materials or otherwise warehouses and ships the supplies; and
- f) a business which is formed for the purpose of making a profit which is otherwise a legally recognized business organization under the laws of the state of Texas, provided that at least 51% of the assets and 51% of any classes of stock and equitable securities are owned by one or more persons identified above.

#### • Service Disabled Veteran Business:

a) Veterans as defined by 38 U.S.C. §101(2) who have suffered at least a 20% service-connected disability as defined by 38 U.S.C. §101(16) who are not Black Americans, Hispanic Americans, American Women, Asian Pacific Americans or Native Americans.

#### II. HUB GOALS

**GOAL:** To promote fair and competitive opportunities which maximize the inclusion of Historically Underutilized Businesses (HUB) in contracts with the TLC and its primary vendors.

**OBJECTIVE:** To meet or exceed the TLC's annual procurement utilization goals in the categories related to the TLC's current strategies and programs:

FY 2020 Agency HUB Goals**
14.8%
23.7%
24.2%
21.1%

<sup>\*</sup> The Commission does not have any strategies or programs relating to "Heavy Construction" or "Building Construction."

<sup>\*\*</sup>In accordance with Texas Government Code 2161.123, the Agency establishes HUB goals at the beginning of each fiscal year.

### II. HUB GOALS (CONT'D)

**OUTCOME MEASURE:** Total percentage of direct and subcontracting expenditures paid to HUBs for the procurement categories that apply to the TLC.

**STRATEGY:** Implement and maintain policies and procedures, in accordance with the HUB Rules, to guide the agency in increasing the use of HUBs through direct contracting and/or subcontracting.

#### **OUTPUT MEASURES:**

- 1. The total amount of direct HUB expenditures
- 2. The total amount of HUB subcontracting
- 3. The total number of contracts awarded to HUBs
- 4. The total number of bids received from HUBs

# III. SPECIFIC PROGRAMS THAT THE AGENCY MUST CONDUCT TO MEET THE GOALS

The TLC promotes fair and competitive opportunities for HUB vendors interested in doing business with the agency and its key contractors. The TLC conducts an effective program to inform and educate HUBs about opportunities to provide supplies, equipment, and services for the operation of the agency.

#### **Outreach Activities**

*Outreach Materials:* The TLC provides information to HUBs that are interested in doing business with the agency. This includes information regarding the agency's procurements, and contacts for both agency staff and key TLC contractors.

*Website:* Information about the TLC's HUB Program is available via the agency's website (**txlottery.org**), which also provides links to Statewide HUB Program information.

Forums: In accordance with legislative mandates, the TLC participates in conferences, forums and events to provide information regarding the agency's procurement opportunities. As part of the TLC's outreach program, staff attends Economic Opportunity Forums (EOFs) sponsored by state agencies and/or other governmental entities. These include forums presented by the Statewide Procurement Division (SPD) of the Comptroller of Public Accounts (CPA). In addition, the TLC participates in a number of forums, conferences and other vendor fairs coordinated by other state agencies and/or small, minority- and woman-owned business organizations.

The TLC conducts an Annual HUB Forum. The forum draws minority- and woman-owned companies from throughout the state. TLC presenters provide an overview of the agency's procurement opportunities and processes, as well as other information to assist HUBs. Roundtable networking sessions provide attendees with the opportunity to meet face-to-face with agency management/staff and representatives from some of the TLC's largest contractors.

Subcontracting Opportunities: The TLC continues to identify subcontracting opportunities for HUB vendors and to monitor HUB Subcontracting Plan requirements.

### Mentor-Protégé Program

In accordance with Texas Government Code, Section 2161.065, all state agencies with biennial budgets of more than \$10 million are required to have a Mentor-Protégé Program. The purpose of the Mentor-Protégé Program is to foster long-term relationships between prime contractors and HUBs. The ultimate goal of the program is to provide developmental assistance to HUBs that will potentially increase their ability to contract directly with the state and/or to obtain subcontract opportunities under a state contract. All relationships among mentors, protégés and the program sponsor are voluntary, and participation in the agency's Mentor-Protégé Program is neither a guarantee for a contract opportunity nor a promise of business.

The TLC continues to sponsor two mentor-protégé relationships. The Mentor-Protégé Program is an ongoing initiative, and the TLC will continue its efforts to form additional relationships in the future.

### **HUB Discussion Workgroup**

The TLC participates in the HUB Discussion Workgroup, an established group of HUB Coordinators from state agencies and institutions of higher education that meets on a regular basis. The workgroup shares program practices and ideas, supports outreach events, and provides input to the CPA on methods for improving the state's HUB Program.

### **Contractor Support**

Contractors are encouraged to include HUBs when purchasing goods and/or services related to the fulfillment of their contracts with the TLC. When the TLC determines that subcontracting is probable for contracts with an expected value of \$100,000 or more, respondents shall submit a completed HUB Subcontracting Plan demonstrating evidence of good faith effort in developing the plan. The state's Centralized Master Bidders List and HUB Directory are key resources for identifying potential HUB subcontractors. Many of the TLC's largest contractors also participates in the TLC's HUB Forums, providing information and networking opportunities to HUBs.

### STATEWIDE CAPITAL PLAN

(NOT APPLICABLE)

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### HEALTH AND HUMAN SERVICES STRATEGIC PLAN

(NOT APPLICABLE)

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### **AGENCY WORKFORCE PLAN**

### I. OVERVIEW

#### **AGENCY VISION**

To be the preeminent Lottery and Charitable Bingo agency through innovative leadership.

#### AGENCY MISSION

**Texas Lottery:** The Texas Lottery is committed to generating revenue for the state of Texas through the responsible management and sale of entertaining lottery products. The Texas Lottery will incorporate the highest standards of security, integrity and responsible gaming principles, set and achieve challenging goals, provide quality customer service and utilize a TEAM approach.

**Charitable Bingo:** Promote and maintain the integrity of the charitable bingo industry throughout Texas. Provide authorized organizations the opportunity to raise funds for their charitable purposes by conducting bingo. Determine that all charitable bingo funds are used for a lawful purpose.

#### **AGENCY CORE VALUES**

**Integrity and Responsibility** - The Commission works hard to maintain the public trust by protecting and ensuring the security of our lottery games, systems, drawings and operational facilities. We value and require ethical behavior by our employees, licensees and vendors. We promote the integrity of charitable bingo in Texas for the benefit of charitable organizations.

**Innovation** - We strive to incorporate innovation into our products to provide the citizens of Texas with the best entertainment experience available through our products. We pursue the use of technology that enhances the services that we provide to our customers and reduces our operating expenses. All proposed innovations must be authorized by Texas law, and do not include video lottery, casino gaming, internet-based lottery sales, fantasy sports, or any other activities not authorized by law.

**Fiscal Accountability** - We emphasize fiscal accountability by ensuring that all expenditures directly or indirectly generate revenue, enhance security, fulfill regulatory requirements, improve customer service, and/or boost productivity. We recognize our responsibility in generating revenue for the state of Texas without unduly influencing players to participate in our games. We maximize benefits to charities through the continual examination and review of charitable bingo operations.

**Customer Responsiveness -** The Commission takes pride in providing exemplary service to the people of Texas through the courteous dissemination of clear and accurate information about our products,

services and regulatory functions. We seek and respond to feedback expressed by our employees, retailers, licensees and the playing and non-playing public. We apply this feedback in the development of our products and in the services that we provide.

**Teamwork** - We are committed to creating an environment of mutual respect where open, honest communication is our cornerstone. We embrace the diversity of our team and individual perspectives in working together to achieve our common goals.

**Excellence -** We strive for excellence by taking a position of leadership on issues that impact the Commission and achieve challenging goals by focusing on our core values.

### STRATEGIC GOALS AND OBJECTIVES:

**A. GOAL:** Operate Lottery. Generate revenue for the state of Texas through the responsible management and sale of entertaining lottery products, while incorporating the highest standards of security, integrity and responsible gaming principles.

**OBJECTIVE:** Promote and maintain an eligible, effective and productive retailer base in order to produce revenue for the state; maintain ticket sales and awareness of lottery products to produce revenue for the state; administer all games with the utmost security and integrity; and oversee major contractual obligations unique to a state lottery operation.

**B. GOAL:** Enforce Bingo Laws. Timely and fairly enforce all statutes and regulations relating to charitable bingo to determine that all proceeds derived from bingo are used for a lawful purpose and charitable bingo games are conducted fairly.

**OBJECTIVE:** Process, investigate and evaluate all bingo applications efficiently; promote voluntary compliance with all applicable bingo statutes and regulations; process all quarterly reports and payments filed by licensees, and assign disciplinary action to violators of the statutes and regulations.

#### **FUNCTIONS**

The Texas Lottery Commission has two main functions:

The Texas Lottery Commission is charged under the State Lottery Act with administrating Texas Lottery games in an efficient and secure manner using appropriate marketing tools and innovative technology to generate revenue for the state of Texas while enhancing public confidence in the integrity and fairness of the games.

The Charitable Bingo Operations Division is charged under the Bingo Enabling Act with the regulation and administration of all charitable bingo-related activities in the state of Texas and contributes to the

regulatory and tax and revenue collection functions of the agency. The division licenses all bingo-related activities; collects taxes and prize fees generated from the conduct of charitable bingo; audits bingo licensees; conducts tests on bingo products intended for use in Texas, such as bingo paper, pull-tabs and electronic equipment; and makes quarterly allocations to local units of government for their share of the prize fees collected.

#### **STRUCTURE**

The five-member Texas Lottery Commission sets policy, promulgates rules for the agency, and performs all other duties required by law. The Governor appoints Commission members, with the advice and consent of the state Senate, to staggered six-year terms. One member must have experience in the bingo industry.

Texas Lottery Commission members serve without salary but are entitled to reimbursement for actual and necessary expenses incurred in performing Commission member duties, subject to any applicable limitation in the General Appropriations Act.

The Executive Director and the Director of Charitable Bingo Operations are appointed by and report to the five-member Commission. The Texas Lottery Commission Executive Director

TABLE F-1
POSITION ALLOCATION BY DIVISION

DIVISION	FTE
ADMINISTRATION	73
CHARITABLE BINGO OPERATIONS	38
ENFORCEMENT	16
EXECUTIVE	3
GOVERNMENTAL AFFAIRS	4
HUMAN RESOURCES	7
LEGAL SERVICES	13.5
LOTTERY OPERATIONS	141
media relations	5
OFFICE OF THE CONTROLLER	23
TOTAL	323.5

Source: Texas Lottery Commission

provides leadership to nine divisions within the agency, ensuring that staff carries out applicable state law and Commission policies. The Director of Charitable Bingo Operations is responsible for the day-to-day operations relating to the regulation of charitable bingo, ensuring that the staff carries out applicable state law and Commission policies.

The agency is divided into 10 divisions: Administration, Charitable Bingo Operations, Enforcement, Executive, Governmental Affairs, Human Resources, Legal Services, Lottery Operations, Media Relations, and the Office of the Controller.

### ANTICIPATED CHANGES TO THE MISSION, STRATEGIES, AND GOALS

The Texas Lottery Commission anticipates no major changes to its mission, strategies and goals over the next five years. However, the agency stands ready to adapt to any changes that may be required by legislation.

### II. Current Workforce Profile (Supply Analysis)

#### A. Critical Workforce Skills

The Texas Lottery Commission has 323.5 full-time equivalent (FTE) positions allocated to accomplish the work performed in its divisions. Although the agency has many talented and qualified employees, there are knowledge bases, skill sets, and abilities that are critical to the agency's key business functions, and that also are critical to the Texas Lottery's mission. These are listed below:

- Leadership and management skills
- Ability to effectively communicate
- Teamwork
- Innovative thinking
- Strategic planning expertise
- Ability to analyze and solve problems
- Interpersonal skills
- Customer service orientation
- Proficiency in negotiation strategies and techniques
- Contract management skills
- Financial management, financial analysis and accounting theory expertise
- Competency in state purchasing and procurement
- General and state agency auditing capabilities
- Expertise in regulation and enforcement of licensees, including processing of licensee applications and fees
- Ability to monitor legislation and serve as a resource to the Texas Legislature
- Computer literacy
- Software proficiency
- Web development and maintenance expertise
- Application development capabilities
- Business continuity planning expertise
- Facility operations and security skills
- Advertising and promotions expertise
- Proficiency in research and analysis
- General and administrative law expertise
- Investigative skills
- Ability to interpret and enforce statutes, administrative rules, policies and procedures

### **B.** Workforce Demographics

The Texas Lottery Commission takes pride in the diversity of its workforce, which is illustrated in Tables F-2, F-3 and F-4. The agency's workforce composition during FY 2019 was: 12% African American, 32% Hispanic, 52% White, 3% Asian, and 1% American Indian or Alaskan Native. During the same time period, the agency's staff was 60% female and 40% male. Eighty percent of the workforce was 40 years of age or older.

#### TABLE F-2 AGE OF EMPLOYEES (FY 2019)

29 AND UNDER	4%
BETWEEN 30 AND 39	16%
BETWEEN 40 AND 49	29%
BETWEEN 50 AND 59	35%
MORE THAN 60	14%
MORE THAN 70	1%

Source: SAO Electronic Classification Analysis System (E-Class)

TABLE F-3
EMPLOYEE ETHNIC AND GENDER REPRESENTATION (FY 2019)

GENDER	AFRICAN AMERICAN	HISPANIC	WHITE	ASIAN	AMERICAN INDIAN	TOTAL
FEMALES	9%	20%	29%	2%	0	60%
MALES	3%	12%	23%	1%	1%	40%
TOTAL	12%	32%	<b>52</b> %	3%	1%	100%

Source: SAO Electronic Classification Analysis System (E-Class)

TABLE F-4
WORKFORCE DIVERSITY DATA (FY 2019)

JOB CATEGORY	AFRICAN AMERICAN	HISPANIC	FEMALE
Officials and administrators	5%	24%	52%
ADMINISTRATIVE SUPPORT	20%	37%	72%
professionals	14%	23%	59%
paraprofessionals	12%	42%	67%
technicians	0%	22%	29%

Source: SAO Electronic Classification Analysis System (E-Class)

### C. Employee Turnover

The Texas Lottery Commission remains mindful of employee turnover and its effect on the cost of operations. The agency's turnover rate has consistently been below that of the state's average. Table F-5 compares the agency's turnover rates with that of the state average turnover rate for the past five years.

TABLE F-5
TURNOVER RATES

YEARS	2015	2016	2017	2018	2019
TEXAS LOTTERY	9.9%	9.5%	9.9%	10.8%	12.2%
STATEWIDE	17.5%	16.8%	18.5%	18.3%	19.6%

Source: SAO Classified Employee Turnover Fiscal Year Reports

### D. Retirement Eligible Employees

In FY 2021 through 2025, approximately 120 current employees are projected to be eligible to retire based on the rule of 80 (years of age and years of service totaling 80 or more, with at least 10 years of state service). Four current employees with at least 10 years of service are eligible to retire at age 65.

### III. FUTURE WORKFORCE PROFILE (DEMAND ANALYSIS)

### A. Expected Workforce Changes

With technological advances, the information requirements and expectations of the public continue to expand. The Texas Lottery Commission must continue to develop the skills of current workers and identify future workforce skill sets necessary to serve these needs. In addition, the agency will continue to use technology to revise and streamline work processes and provide web-related services. Any additional legislative changes could expand or modify the workforce needs and full-time equivalent (FTE) requirements of the agency.

#### **B. Future Critical Functions**

The Texas Lottery Commission does not anticipate changes to the current critical functions needed to achieve the goals of the 2021 – 2025 Strategic Plan. However, legislative changes could affect agency functions by having an impact on lottery game offerings or charitable bingo initiatives. As new technology is applied to agency processes, certain job functions may be performed differently.

### C. Future Workforce Skills Needed

All the current critical skills listed in Section II will continue to be needed and, as technology moves forward, advanced competencies in these skills will need to be obtained and maintained.

### D. Anticipated Increase in Number of Employees to Do the Work

If additional programs or responsibilities are added to the functions of the agency, additional staffing levels and workforce composition might need to be considered. If new initiatives are added, additional skills and staff might be required. The agency will need to adapt to any changes required by the legislature.

### IV. GAP ANALYSIS

The Texas Lottery Commission has adequate staff and expertise to accomplish the agency's current mission, goals and objectives. Any legislative changes to the current programs of the Texas Lottery Commission would require a reexamination of the agency's workforce to identify gaps in knowledge, experience and resources. The agency does not anticipate any changes occurring that would require a reduction in current skill sets.

### V. STRATEGY DEVELOPMENT

It is the practice of the Texas Lottery Commission to encourage all employees to continually improve their job skills; to be more productive and knowledgeable within their current job assignment; and to prepare for the possibility of future assignments.

The agency trains its workforce to acquire and implement the skills outlined in Section II of this schedule. Additional competency gaps identified for existing staff will be addressed through internal and external training, and continuing education programs offered through colleges and universities.

Employee retention is of equal importance. The agency maintains programs to retain qualified employees, including alternative work schedules, tuition reimbursement, merit salary increases, employee service recognition, and continuing education programs. The agency's Tuition Reimbursement Program provides financial assistance to employees who wish to improve or supplement their knowledge and skills by attending classes at colleges, community colleges, universities or technical schools.

Recruitment strategies such as participation in WorkinTexas.com for internet job posting and listing selected jobs in online job sites and in metropolitan job market or professional association publications are all used to ensure broad-based applicant pools. The agency is scheduled to migrate to CAPPS Recruit in Fiscal Year 2021.

#### **Conclusion:**

The Texas Lottery Commission evaluates and attempts to forecast future shortages and surpluses in agency skills requirements. Whenever possible, agency management adjusts to these skill requirement changes in an appropriate and timely manner, to ensure that staff and skills are appropriately matched to agency needs.

# SUMMARY OF 2020 SURVEY OF EMPLOYEE ENGAGEMENT

The Texas Lottery Commission participated in the Survey of Employee Engagement in 2020 and achieved a very high overall score indicating a highly engaged workforce.

The agency has been participating in the survey since 1994. One of the values of participating in multiple iterations of the Survey of Employee Engagement (SEE) is the opportunity to measure organizational change over time. The employee response rate for the 2020 survey was 88.4%. A high response rate shows positive employee involvement and denotes a high degree of confidence that the survey results accurately reflect employee attitudes.

The SEE measures employee perceptions about the workplace through a series of statements that employees respond to on a scale of one to five. Responses are grouped into 12 statistical constructs. Agency wide results show that employees perceived all the measured constructs more positively than negatively.

In particular, overall agency scores indicated that employees intrinsically like their jobs, their benefits, their work atmosphere, and their opportunities for career and personal development. They are willing to go above and beyond what is expected, feel committed to the organization and are very engaged in their work.

Management has applied a proactive approach in responding to the results of these surveys, including identifying strategies to improve on identifiable elements contributing to the lower scoring constructs. This year, as in past years, the results of the SEE were posted on the agency's intranet. All levels of staff are invited to review the survey results. Management has consistently shown a willingness to use the survey results when making changes that are intended to continuously improve operations and the work environment at the Texas Lottery Commission.

# TEXAS WORKFORCE SYSTEM STRATEGIC PLAN

(NOT APPLICABLE)

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### Texas Lottery Commission

### 2020 REPORT ON CUSTOMER SERVICE

The Texas Lottery Commission administers and markets lottery games to generate revenue for the state of Texas, and regulates charitable bingo-related activities in the state of Texas. The agency's mission statements reflect our commitment to maintaining the public trust and operating with full accountability to the citizens of Texas.

#### **AGENCY MISSION**

**Texas Lottery:** The Texas Lottery is committed to generating revenue for the state of Texas through the responsible management and sale of entertaining lottery products. The Texas Lottery will incorporate the highest standard of security, integrity and responsible gaming principles, set and achieve challenging goals, provide quality customer service and utilize a TEAM approach.

**Charitable Bingo:** Promote and maintain the integrity of the charitable bingo industry throughout Texas. Provide authorized organizations the opportunity to raise funds for their charitable purposes by conducting bingo. Determine that all charitable bingo funds are used for a lawful purpose.

#### REPORT ON CUSTOMER SERVICE

In keeping with our Compact with Texans, approved in April 2000, the Texas Lottery Commission believes the performance and attitude of its staff directly impact the attitude of its customers toward the agency. A key to our continued success is establishing and reinforcing an image of staff as helpful, knowledgeable, informative, courteous and efficient professionals.

We maintain outstanding customer satisfaction levels and enhance public confidence by providing quality customer service.

### I. EXTERNAL CUSTOMERS AND SERVICES PROVIDED

#### A. Customers

The Texas Lottery's external customers include lottery and charitable bingo players, lottery retailers, charitable bingo licensees, vendors and the general public.

### Lottery and Charitable Bingo Players

The Texas Lottery player base consists of adult Texans 18 years and older, as well as similarly-aged players from surrounding states and Mexico who travel to Texas and purchase Texas Lottery tickets. The charitable bingo player base consists of adult Texans 18 years and older; however, it is not required that a bingo player be 18 if accompanied by a parent or guardian.

### Lottery Retailers

Lottery retailers represent the key delivery channel through which the agency sells tickets to generate revenue for the state. To achieve the agency's mission of generating revenue to support Texas education and veterans' assistance programs, it is critical that lottery products are conveniently and widely available at a variety of locations where a broad diversity of consumers are offered the opportunity to purchase lottery tickets. The Texas Lottery had 18,253 licensed retailers statewide offering lottery products at the end of FY 2019. Although the retailer base contains a variety of trade styles, convenience and grocery stores are the dominant lottery segments in Texas; both are considered to be traditional lottery trade styles. Together, these two categories comprise more than 87% of licensed locations and over 96% of Texas Lottery sales.

The Texas Lottery is invested in growing the licensed retailer base through sustained and strategic recruitment efforts allowing for greater

product accessibility for the public and the potential for increased revenue to the state. As the retailer base is ever-changing, with multiple sales and acquisitions of locations, the Texas Lottery continues to streamline the licensing process to make it easier for retailers to meet licensing requirements and to maintain updated records. Examples of agency initiatives include offering retailers the option to submit new license applications, license renewals and general information updates via the internet. There is also an ongoing effort to consolidate license expiration dates so that all licenses for multi-location retailers have a common renewal date. The Texas Lottery also has created retailer-focused, web-based services to provide lottery financial and ticket inventory reporting to retailers. Working with retailers and industry associates to standardize lottery financial statements is a continuing initiative.

### Charitable Bingo Licensees

The Charitable Bingo Operations Division (CBOD) licenses bingo conductors, lessors, manufacturers and distributors. In FY 2019, there were 1,303 bingo licensees. Of these, 966 were charitable bingo conductors in Texas, comprising nonprofit organizations such as veteran organizations, religious societies, fraternal organizations, volunteer fire departments, and groups supporting medical research programs. There were 307 commercial lessors, which are individuals, corporations, authorized organizations, or associations of authorized organizations that lease property where bingo is conducted. There were 19 manufacturers and 11 distributors of bingo products.

#### Texas Citizens

Texas citizens benefit from the creation of jobs resulting from the conduct of the *Games of Texas*. Texas families benefit from the Texas Lottery's net

revenue contributions to the Foundation School Fund, which totaled more than \$24 billion through FY 2019 and from lottery prize money that is returned to the state from winners who are delinquent in child support payments, student loan payments, or other taxes and moneys owed to the state.

In addition, from FY 1995 through FY 2019, more than \$1.2 billion in unclaimed Texas Lottery prize funds reverted to the state to be appropriated for health care and other programs authorized by the state legislature.

The Texas Legislature enacted legislation in 2009 requiring the agency to create and sell a scratch game to benefit the Fund for Veterans' Assistance, which is managed by the Texas Veterans Commission. The agency now offers a veterans' scratch game on an ongoing basis in support of the fund. Other non-veteran themed scratch tickets that support Texas veterans are released throughout the year based on sales levels and inventory needs. Since the introduction of the first game in FY 2010, these games have generated more than \$120 million in revenue through FY 2019.

Charitable bingo in Texas benefits a wide range of charitable causes, including veterans' organizations, women's shelters, needy children, the disabled, homeless shelters, churches, schools, local libraries, museums, addiction treatment programs, medical treatment and research programs, emergency medical services, volunteer fire departments, senior citizens groups and education scholarships. Since the first licenses were issued in 1982, the total amount of charitable distributions from the conduct of bingo exceeds \$1.2 billion.

B. Services Provided to Customers Texas Lottery Customer Services Hotline (800-375-6886) The Texas Lottery's Retailer Services Department responds to customer contacts through the toll-free hotline. Hotline staff answer questions about retailer licensing, retailer accounting and general regulatory issues. They also answer questions from the general public, Texas Lottery players and direct callers to other sources if their questions are not related to one of these subject areas. Hotline staff also communicate with retailers, game players and the general public via email and written correspondence. The department is responsible for tracking, routing and responding to correspondence, and for ensuring timely responses on matters directed to the agency, the executive director and the commissioners.

#### Retailer Licenses

The Retailer Services Department is also responsible for processing new retailer license applications and license renewal applications. Department staff enter and monitor retailer information; coordinate ownership transfers and lottery terminal moves; perform license terminations; perform retailer records maintenance; and evaluate retailer compliance with Americans with Disabilities Act (ADA) requirements. The department interacts daily with retailers on Electronic Funds Transfers (EFTs); invoice amounts due; account adjustments; account reconciliations; and final balances due. The department works with retailers who have experienced a non-sufficient fund EFT bank account sweep to ensure prompt payment. When appropriate, the department conducts collection and enforcement activities through the preparation of notices and evidence required for adverse licensing actions. The department tracks and manages delinquent retailer accounts using various collection methods, including bank account freezes, levies, cash register seizures and property liens.

#### Claim Centers

The agency's claim centers provide another point of contact for Texas Lottery customers in 16 locations throughout Texas. Claim center staff process ticket claims for payment; respond by telephone and in person to player and general public information inquiries; represent the agency at local public events; conduct retailer site inspections for ADA compliance related to complaints; and conduct Retailer Surveys to gather feedback on agency and lottery operator service levels.

# *Retailer Hotline* (800-458-0884)

IGT (formerly GTECH), contracted by the Texas Lottery to operate the games, provides support to retailers through the Retailer Hotline. Trained hotline operators provide retailers with toll-free assistance seven days a week, with the goal of avoiding any interruption in daily sales. Hotline staff help resolve technical issues related to terminals and provide current information about scratch tickets, draw game functions, promotions, system enhancements, procedural changes, terminal repairs and other operational issues.

### Charitable Bingo Customer Service

CBOD staff assist licensees and the general public by providing information about the conduct and regulation of charitable bingo. In all interactions with licensees, the bingo-playing public, the Bingo Advisory Committee and the general public, CBOD staff strive for total quality customer service. This quality is achieved through the reduction of unnecessary procedures; the use of technology like the Bingo Operations System Service and Bingo Service Portal to provide better, faster responsiveness and less cumbersome service; solicitation of feedback from customers and Bingo licensees; and by making changes based on that input, where appropriate.

### Charitable Bingo Hotline 800-BINGO-77 (800-246-4677) Email: (bingo.services@lottery.state.tx.us)

This toll-free number and email address is staffed by employees who can answer inquiries and provide assistance to both licensees and the general public on issues related to the regulation and licensing of charitable bingo in Texas.

### **Publications**

The Texas Lottery regularly produces and distributes a wide variety of publications that provide information about the Texas Lottery, Texas Lottery games and corresponding rules, Texas Lottery winners, retailer strategies, charitable bingo and the agency's business practices.

Publications include the following:

- Agency Strategic Plan a report that is required
  of all state agencies; it is produced every other
  year and provides a multiyear view of objectives
  and strategies for the accomplishment of agency
  goals and sets the direction for all agency
  operations. It is available in hard copy and on
  the Texas Lottery website at txlottery.org.
- Comprehensive Business Plan and Annual Report an annual report and business plan that provides the Governor, legislators, oversight agencies, agency staff, citizens and other interested parties with financial information and an overview of the lottery's operations, which guides the lottery's major initiatives to ensure their cost effectiveness. The Comprehensive Business Plan and Annual Report is updated yearly to ensure the agency is meeting objectives for major lottery-related initiatives. It is available on the agency's website.
- Report on Compliance Activity Monitoring a biennial report that provides information and

- analysis on complaints received by the Texas Lottery Commission related to violations of state laws and administrative rules under the agency's jurisdiction. It is available on the agency's website.
- "End of Game" Notices notices that provide close dates and the last date that players can claim prizes for each scratch game. The notices are provided to retailers, published in newspapers and are available on the agency's website. Notices provided to retailers are one-page printed flyers.
- "How-to-play" Product Brochures informational brochures about the agency's draw games and how they are played. The brochures are available in hard copy and on the agency's website and Texas Lottery App.
- Retailer-facing bin topper signage a sign that
  is placed on the top of a scratch ticket dispenser
  with a message facing the clerk. The message
  reminds retailers to avoid lottery violations and
  provides an example of a common violation.
- Minority Business Participation Report an annual report of the level of minority business participation in both the agency's contracts and the licensing of sales agents. It is available in hard copy and on the agency's website.
- Product Point-of-Sale Materials game-specific marketing pieces displayed at retailer locations.
- "Play Responsibly" Brochure an informational brochure available to players and retailers that affirms the Texas Lottery's core value of responsibility for educating players, retailers and the general public about responsible gaming. The brochure lists the signs of a gambling problem and provides contact information for resources for assisting anyone who may have a gambling problem.

- Retailer Guide to Policies and Procedures a reference guide for licensed lottery retailers.
- RoundUp a monthly newsletter designed for and distributed to retailers throughout Texas free of charge. It is also available online at the Texas Lottery's Retailer Services Center.
- "Sell-In" Sheets produced for all new draw games and game changes introduced, detailing game features, prize amounts, play instructions and retailer information.
- Where the Money Goes a graphic showing how each dollar from Texas Lottery sales is used and identifying the Foundation School Fund and the Fund for Veterans' Assistance as the recipients of revenue from Texas Lottery sales. The graphic explains that unclaimed lottery prize funds revert to other programs authorized by the Texas Legislature.
- CBOD Directors Message a quarterly newsletter
  for the bingo community that provides licensees
  information including tips on operating successful
  bingo for profit, education and training, important
  dates, as well as highlights from charitable
  organizations on how they spent their bingo
  funds on their charitable causes.

#### Internet Sites

The Texas Lottery website (**txlottery.org**) provides the public, lottery retailers and the media with upto-date information on the *Games of Texas*, from drawing results for the draw games to end-ofgame notices for scratch tickets. In addition, the website provides users with access to information about Texas Lottery governing rules and meetings, published reports, winners and news releases. Players can see drawings online (live and/or archived), check their numbers, inform themselves about responsible gaming and get information about lottery scams.

More than 6.2 million visitors a month go to **txlottery.org** for this news and information. Visitors may also email questions, comments and concerns directly to the Texas Lottery.

In 2008, the Texas Lottery added a Retailer Locator to the website. This search feature allows players to locate lottery retail locations by city or zip code and provides a map of each location. The Retailer Locator also allows players to find where their favorite scratch ticket games are available for purchase. The feature was expanded to allow players to search for retail locations where they can check the winning status of lottery tickets and the type of self-check equipment available at each location. Users of the Retailer Locator may also search for lottery locations by smoking status, to determine if a particular retailer permits smoking inside the business.

In 2015, the Texas Lottery launched the Lottery Services Portal (LSP) website, providing existing and potential Texas Lottery retailers with the convenience and efficiency of secure, online access to lottery reports and functions. LSP, which replaced the Retailer Services Center website, was designed with both current and potential retailers in mind by continuing to provide familiar inventory and accounting reports as well as offering new reports and features. Licensed Texas Lottery retailers registered on LSP are able to log in and access robust functionality such as the ability to manage their LSP account and view/download reports on lottery sales, ticket validations, pack settlements and scratch ticket inventory. Retailers are able to renew their lottery sales license(s) online and submit changes to their current license information. For the first time, potential Texas Lottery retailers have the ability to apply online for a Texas Lottery sales license. Users benefit from a convenient message board on the LSP home screen where the Texas Lottery alerts users to any action they need to take in the licensing process.

In 2017, the Texas Lottery launched the Lottery Learning Link, a user-friendly, online learning tool that provides retailers access to courses comprised of video tutorials, hands-on exercises, reviews and assessments. Courses are designed to deliver supplemental training on key areas of retailers' lottery business. The Lottery Learning Link is an easy way for retailers to provide lottery information to new employees and quick reference on specific topics for everyone at their stores.

The Charitable Bingo website (**txbingo.org**) provides licensees and the public with access to the Bingo Enabling Act, Charitable Bingo Administrative Rules, interactive forms and applications, information on the Bingo Training program and online registration for the program, regional office locations, information on the Registry of Approved Bingo Workers, legal notices, bingo advisory opinions, frequently asked questions, and other important information. On average, approximately 12,500 visitors a month go to **txbingo.org** for this information.

The Bingo Service Portal (BSP) allows licensees online access to important information related to the management of their licenses and required training, and bingo workers access to manage their worker registry information. Additionally, a variety of statewide reports and a bingo hall locator are available as information tools for everyone. These features have been well received by both licensees and the general public.

### Texas Lottery®App

In FY 2017, the Texas Lottery introduced the official Texas Lottery App. The app allows users to scan and check tickets for winning status, create and save their favorite numbers so that a Texas Lottery retailer can scan the QR code and print a draw game ticket for purchase, view current jackpot amounts and winning numbers, scan tickets to

enter promotional second-chance drawings, and locate the nearest lottery retailer. This initiative illustrates the agency's commitment to convenience but also to security and integrity as players now have the ability to use the app to see if their tickets are winners. The app is free and is available in the App Store and Google Play.

#### Social Media

Social media is at the forefront of the Texas Lottery Commission's efforts to reach and communicate with new and existing adult consumers. The Texas Lottery currently communicates with nearly 260,000 followers about its products and events across a variety of social media platforms, including Facebook, Twitter, Instagram and YouTube. In 2018, the Texas Lottery also began posting lottery drawings to its YouTube channel, expanding the cost-effective ways in which the agency distributes its official lottery drawing programs. All content is monitored and prompt responses are provided by the agency. Additionally, the agency uses social media as a tool to share the PLAY RESPONSIBLY message.

The Charitable Bingo Operations Division has an official Facebook account (@TexasCharitableBingo) and a YouTube playlist on the Texas Lottery YouTube channel. Both are utilized to share training and education opportunities for bingo licensees, build a rapport with followers, and engage with the audience by providing prompt responses and communication.

The Texas Lottery Commission's social media platforms were developed in compliance with the Texas Department of Information Resources social media policy and guidelines. Official social media guidelines can be found on the Texas Lottery website.

### II. INFORMATION-GATHERING METHODS

The table below summarizes the methods by which customer service data are collected. More detailed descriptions of each method follow.

METHOD	PURPOSE/IMPORTANCE	DATA COLLECTION TIME FRAME
A. LOTTERY PLAYERS		
DEMOGRAPHIC STUDY OF TEXAS LOTTERY PLAYERS	Meet statutory requirement. Provide independent measurement of citizen participation rates, the distribution and frequency of lottery play, and the demographic profiles of past-year lottery players and non-players.	Conducted every two years as required.
B. LOTTERY RETAILERS		
RETAILER SURVEYS	Gather retailer opinions and measure retailers' satisfaction with services provided by the Texas Lottery and lottery operator.	Throughout the year
retailer roundup surveys	Query retailers on current issues related to Texas Lottery operations.	Quarterly
C. CHARITABLE BINGO		
BINGO CUSTOMER SATISFACTION SURVEYS	Gather licensee opinions and measure licensees' satisfaction with services provided by the CBOD.	Throughout the year

### A. Lottery Players

### Demographic Study of Texas Lottery Players

Texas Statute (Section 466.021, Texas Government Code) mandates that the Texas Lottery's Executive Director contract with an independent firm to conduct a demographic study of Texas Lottery players every two years. In November 2018, the Hobby School of Public Affairs at the University of Houston conducted the most recent state mandated study, the 2018 Demographic Survey of Texas Lottery Players.

<u>Data Collection Time Frame/Cycle</u>: Conducted every two years, typically beginning in the summer and continuing into fall of even numbered years.

<u>Data Limitations</u>: Based on a sample and subject to sampling errors that could skew results. All data

are self-reported by the respondents, and results are dependent on honest, accurate reporting.

Number of Customers Surveyed: Approximately 1,700 per study. In 2018, a total of 1,691 self reported players and non-players were surveyed.

Margin of Error: The margin of error is ±2.4% for a sample of 1,700 at the 95% level of confidence.

<u>Customer Groups Excluded</u>: Persons without cell phones or telephones in their homes.

<u>Justification for Exclusion</u>: Based on the 2017 American Community Survey 1-Year Estimates, 98% of Texas households had telephone service available.

### **B.** Lottery Retailers

### Retailer Surveys

The primary objective of these surveys is to measure retailers' interactions and overall satisfaction with various Texas Lottery and lottery operator support services and functions.

The Retailer Services Department of the Lottery Operations Division creates the survey instrument and incorporates revisions annually. This instrument is forwarded to the 16 claim centers for their staff to conduct the survey. Retailers are divided according to claim center and lottery operator district areas. Each claim center has annual goals, and numbers vary depending on the geographic region. The survey includes both an opinion and an observational component; therefore, every retailer surveyed is visited in person.

Surveys are processed and the results provided to the Lottery's Retailer Services Department. The resulting data are compiled and maintained by Retailer Services.

Results from specific questions are forwarded to the lottery operator on a monthly basis for follow-up at the retailer level. Retailer Services summarizes the results of the actions taken by the operator's lottery service representatives and produces a report which is disseminated to the operator's district sales managers and lottery staff. Retailer Services also produces a semi-annual report, which is disseminated to lottery staff and the lottery operator.

<u>Data Collection Time Frame/Cycle</u>: Data is collected throughout the year.

<u>Data Limitations</u>: The survey process is voluntary for the retailers. Some retailers surveyed may not have English as a first language.

Number of Customers Surveyed: In FY 2019, approximately 485 retailers were visited monthly with a survey completion rate of over 99%.

Margin of Error: The margin of error will depend on the sample size of a particular period. For FY 2019, 5,813 surveys were completed from a population of 18,253 retailers, which results in a margin of error of ±1.1 percentage points at the 95% confidence level.

<u>Customer Groups Excluded</u>: Excluded retailers include those who refuse to participate in the survey, those for whom there is a language barrier, and those who are not in operation at the time of the survey.

<u>Justification for Exclusion</u>: Retailer surveys are voluntary and are not a requirement for a licensed sales agent.

### Retailer RoundUp Surveys

The Texas Lottery's monthly publication, *RoundUp*, provides retailers with news of upcoming draw game and scratch game promotions, the latest retailer incentive and retailer bonus information, answers to frequently asked questions, and placement of point-of-sale materials. Once or more a quarter, *RoundUp* includes a printed survey to query retailers on current issues related to Texas Lottery operations. These brief surveys typically consist of three to four questions. Due to low response rates, the information collected from the *RoundUp* surveys is used mainly for directional purposes.

Beginning in August 2015, *RoundUp* surveys were supplemented with surveys directed to retailers through their lottery sale terminals. Terminal surveys have the same questions as *RoundUp* surveys, and the results are combined.

<u>Data Collection Time Frame/Cycle</u>: Surveys are printed in the retailer publication at least once a quarter. Terminal surveys are generated as needed.

satisfaction to determine the impact of implemented initiatives on customer satisfaction. The survey is included with every renewal application.

<u>Data Limitations</u>: All data are self-reported. Data collection must rely on retailers' willingness to complete the survey, either the published or the terminal version and return it to the Texas Lottery. Because of limited space, terminal surveys can contain about three questions, and when they are used in conjunction with *RoundUp* surveys, the number of questions in the published survey is limited to the same number. Response rates for the published surveys are low, with a typical survey resulting in less than 20 responses. Response rates for the combined *RoundUp* and terminal surveys are higher, ranging from 120 to 180 responses.

<u>Number of Customers Surveyed</u>: All retailers receiving the publication survey and the terminal survey have the opportunity to respond.

Margin of Error: Not measured

<u>Customer Groups Excluded</u>: No retailer is purposely excluded. Retailers may exclude themselves because they do not read the publication, or they choose not to respond to the terminal survey.

<u>Justification for Exclusion</u>: Retailer response is strictly voluntary and is not a requirement as a licensed sales agent.

### C. Charitable Bingo

### Bingo Customer Satisfaction Surveys

The primary objective of this survey is to gauge licensees' overall satisfaction with various CBOD services and performance. The customer satisfaction survey asks customers to answer questions on a rating scale of 1 to 5 to track satisfaction over time. This helps the CBOD measure changes in

### III. LEVELS OF CUSTOMER-DETERMINED QUALITY

### A. Lottery Retailer Satisfaction

The figure for retailer satisfaction is taken from the Retailer Surveys conducted during FY 2019, as reflected in Table A.

forms with clearly written instructions and a userfriendly design. Whenever possible, minimum processing time is published on the application or form.

### **B.** Bingo Customer Satisfaction

Table B shows results of responses to the survey question rating the quality of customer service provided by the CBOD during CY 2019. Respondents were asked to rate their level of satisfaction on a scale from 1 to 5, with 5 being satisfied and 1 being very dissatisfied.

#### C. Service Timeliness

The Texas Lottery's Retailer Services Department responds to customer contacts through the toll-free hotline. Hotline staff strives to maintain an average answer speed of 20 seconds or less. As shown in Table C, the goal for abandoned calls, when the caller hangs up before the operator answers, is to maintain an average speed of 20 seconds or less. The agency has made a concerted effort to minimize wait time by providing customers with applications and

#### **TABLE A**

MEASURE	FY 2019
* RETAILERS SATISFIED WITH THE TEXAS LOTTERY	97%

<sup>\*</sup> Retailer question: "Overall, how would you rate the services provided by the Texas Lottery?" Scale: Very Poor, Poor, Fair, Good, Excellent; Measure: Percentage of total responding "Excellent" or "Good"

#### **TABLE B**

CALENDAR YEAR	respondents	PERCENTAGE SATISFIED WITH CBOD
2019	175	95%

<sup>\*</sup> Percentage satisfied corresponds to the number of 4 and 5 ratings given divided by the total number of responses

#### **TABLE C**

MEASURE	STANDARD	PERFORMANCE
AVERAGE SPEED OF ANSWERING TELEPHONE	20 SECONDS	9.3 SECONDS
AVERAGE ABANDONED CALL SPEED (CALLER HANGS UP BEFORE ANSWERED) (3.2% OF ALL INCOMING CALLS ABANDONED)	20 SECONDS	4.1 SECONDS
PERCENTAGE OF INCOMING TELEPHONE CALLS ANSWERED IN LESS THAN 20 SECONDS	80%	96%
AVERAGE RESPONSE TIME TO CORRESPONDENCE	2-5 WORKING DAYS	5 Working days
AVERAGE RESPONSE TIME TO E-MAIL	2-5 WORKING DAYS	1 Working days
AVERAGE CALL LENGTH		2 MIN., 24 SEC.

### IV. ANALYSIS

### A. Lottery Retailer Satisfaction

The "retailer satisfaction" measure continues to rate at or above 95% "good to excellent," and less than 1% in the "poor to very poor" rating categories.

In recent years, several initiatives have been implemented to provide enhanced customer service to licensed retailers. In 2015, the Texas Lottery launched the Lottery Services Portal (LSP) website, available to retailers at **tx-lsp.lotteryservices.com**. LSP provides existing and potential Texas Lottery retailers with the convenience and efficiency of secure, online access to lottery reports and functions, including the ability to submit license applications online.

When a license application is submitted online through LSP, the user is now notified immediately that the application has been received. In 2017, the Texas Lottery launched the Lottery Learning Link, a user-friendly online learning tool that provides retailers access to courses comprised of video tutorials, hands-on exercises, reviews and assessments. The courses provide supplemental training on key areas of retailers' lottery business. In an effort to facilitate prospective licensees' access to information on becoming a lottery retailer, a Spanish-language recruitment brochure was introduced in November 2011 and added to the variety of English-language information already available on the Texas Lottery website.

The implementation of player ticket self-check technology reduces retailer labor transaction time in processing ticket inquiries and validations by minimizing player questions about the prize amount of potential winning tickets. Additionally, Texas Lottery and lottery operator personnel continue to reach out to retailers in small group settings called Retailer Links meetings, held throughout the state

each year, reaching retailers in more than 80 cities and towns in over 100 meetings from CY 2006 through 2019. Links meetings provide retailers the most current information on Texas Lottery policies and game initiatives, while offering an open forum for soliciting feedback and addressing retailer concerns. Retailers view these meetings as a positive means of furthering communication between the Texas Lottery, the lottery operator and lottery retailers.

### B. Bingo Customer Satisfaction

Though surveys consistently show a very high customer service rating, the management and staff of the CBOD strive to continuously provide and maintain high standards of customer service in all interactions with licensees and the general public.

### V. PERFORMANCE MEASURE INFORMATION

#### A. Customer Service Providers and Standards

### Communications Services Hotline

Communication Specialists strive to respond to general internet email messages within two business days and within five business days to messages requiring research to respond. Correspondence is answered within an average of five business days or less, and general requests for public information are processed within 24 hours.

Retailer license application procedures vary depending upon the type of business (independent, chain or corporate account) and according to the type of application.

Typically, a properly completed Texas Lottery Ticket Sales License Application will be completed within seven to 10 business days of receipt of the application in the Retailer Services section. The Electronic Funds Transfer (EFT) system connects retailer bank accounts with the Treasury Operations Division of the Comptroller of Public Accounts through an electronic computer network. It reduces retailer paperwork and streamlines the accounting process required to deposit Texas Lottery ticket sales revenue into the Texas State Treasury. EFT transfers are done weekly.

#### Claim Centers

Wait times for processing and issuance of prize checks vary depending on many factors, including but not limited to: submission of accepted form of ID for proof of identity, completeness and accuracy of the submitted claim form; the condition of the apparent winning ticket; and/or any debts owed to the state of Texas by the claimant. Barring any problems with these items, the standard wait time for a claimant to receive a prize check in a claim center is 10 to 15 minutes.

#### Retailer Hotline

The goal of the Hotline operators is to answer 100% of incoming calls within an average of 45 seconds. Inquiries needing additional research are generally answered within two business days, or the appropriate party will be notified of any further delay within that time period.

### Charitable Bingo

Wait times for processing applications and issuance of licenses varies depending on many factors, including but not limited to: completeness and accuracy of the submitted application and required supporting documentation; existence of financial liabilities; existence of a pending compliance cases; audits in progress; results of criminal background checks of individuals on the organization's bingo record; and the existing backlog of applications.

Conductor quarterly reports are due the 25<sup>th</sup> of the month following the end of the calendar quarter. Prize fee allocations were processed for local jurisdictions annually through CY 2019. As of January 1, 2020, it is now the conductor's responsibility to allocate prize fees.

# B. Complaint Processing *CAMP*

The agency continues to receive, track, and address jurisdictional concerns from the public via the Compliance Activity Monitoring Program (CAMP), established in 2004. Awareness of the CAMP hotline is supported through placement of the toll-free 800 number on the website, in retail locations and in venues where bingo games are conducted. The Compliance Section of the Retailer Services Department is responsible for monitoring the life cycle of complaints and violations of the Bingo

Enabling Act, State Lottery Act and administrative rules. The Compliance Section is a centralized intake unit for complaints, and also monitors violations that are identified internally. Compliance staff is responsible for maintaining the standards set by the Texas Lottery relating to complaints.

An automated system has been developed which provides the ability to track all complaints and violations from initial intake or discovery to final disposition by allowing the Compliance Section to monitor the compliance resolution process as work flows between the Enforcement, Legal Services, CBOD, and/or Lottery Operations Divisions. The section maintains a comprehensive database on complaints, violations and disposition to facilitate trend analysis and reporting. The information allows the agency to make informed decisions relating to licensees by reviewing compliance history when considering license issuance and/or administrative action.

#### Communications Services

The Communications Services Section of Retailer Services receives customer and retailer questions and complaints, in both English and Spanish, via telephone, written correspondence, email, fax or in person. Communication Specialists handle customer service complaints and concerns from Texas Lottery retailers and prospective retailers and customer service complaints, questions and concerns raised by players and the general public. The calls are routed to specific specialists based on caller input on the Interactive Voice Response system (IVR) of the agency telephone system. Periodically, one-on-one meetings with a complainant are held at the agency. Communications Services tracks, routes and responds to correspondence, and is responsible for ensuring timely responses on matters directed to the agency, the executive director and the commissioners.

#### Retailer Hotline

Issues and concerns raised by retailers regarding stolen tickets, missing packs, ticket deliveries, retailers, equipment difficulties or other issues are resolved by Texas Lottery operator hotline staff, and may be handled by dispatching a technician to the retailer location or forwarding the issue to the appropriate Texas Lottery division for resolution.

### Charitable Bingo

Jurisdictional complaints related to the conduct of charitable bingo in Texas are handled by the Compliance Section of the Retailer Services Department. A jurisdictional complaint is one in which the agency has the authority to interpret and apply the law in accordance with the Bingo Enabling Act or Charitable Bingo Administrative Rules. The process tracks and monitors the status of complaints from the time they are submitted through the final disposition. The centralized process enables the agency to identify problem areas of compliance activity or complaint trends.

When an increase in a particular type of violation or complaint is identified and the complaints or violations are determined to be valid, steps are taken to remedy the situation. Educational information designed to prevent the actions that initiate the complaints or violations are incorporated into the training program.

Complaints must be submitted in writing, and complainants are encouraged to submit complaints on an official Texas Lottery complaint form. The forms are available on the website at **txbingo.org**, from the regional offices, or by contacting the Texas Lottery by telephone, fax, email or in writing. Once filed, complainants are informed of the status of their complaints every 90 days, or when the complaint case is closed.

### C. Customer Service-Related Performance Measures: Lottery

CUSTOMER SERVICE PERFORMANCE MEASURES	TARGETED FY 2020 PERFORMANCE
OUTCOME MEASURES	
PERCENTAGE OF RETAILERS SATISFIED WITH LOTTERY COMMISSION  The percentage of respondents to the Retailer Research Surveys that rate the Texas Lottery's services as "Good" or Excellent," with "Uncertain" responses removed.	96%
OUTPUT MEASURES	
NUMBER OF RETAILER SURVEYS COMPLETED The number of Retailer Research Surveys completed annually.	2,038
NUMBER OF NEWSLETTERS DISTRIBUTED TO RETAILERS  The number of newsletters distributed annually to active retailers and chain retailer headquarter offices.	225,552
NUMBER OF RETAILER VISITS The number of retailer visits conducted annually by the lottery operator sales representatives.	480,480
EFFICIENCY MEASURES	
AVERAGE COST PER SURVEY ISSUED  Estimated employee hours required to prepare, administer, enter data, analyze and summarize data, and cost of materials utilized.	\$1.31

### D. Customer Service-Related Performance Measures: Charitable Bingo

CUSTOMER SERVICE PERFORMANCE MEASURES	TARGETED FY 2020 PERFORMANCE
OUTCOME MEASURES	
NUMBER OF INDIVIDUALS RECEIVING EDUCATION  This data represents the number of individuals recorded as completing the Bingo Training Program.	800

